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TransitChek® in the New York City and Philadelphia Areas

Research and Special Programs Administration Volpe National Transportation Systems Center Cambridge, MA 02142-1093

Final Report October 1995

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This report documents the history and current operation of the TransitChek® programs in the New York City and Philadelphia areas, evaluates their impacts on local commuters and operators, and assesses how well they have achieved the goals of the implementing organizations, the Federal Transit Administration (FTA), and the participating operators and employers.

Both programs have made progress toward increasing transit ridership, reducing commuter dependence on the automobile, improving employee mobility, reducing cash fare payment for operators, and fostering cooperation among operators and the transportation and business communities. The programs enable employers to compensate employees with benefits in a more cost-effective manner than a conventional salary increase, because the value of TransitChek® vouchers given to employees is a tax deductible business expense. Employees receive a tax-free benefit that subsidizes their commute to work. As more employers enroll, TransitChek® has the potential to convert significant numbers of riders to transit in a noncoercive way, and contribute toward regional compliance with the 1990 Amendments to the Clean Air Act.

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PREFACE

This evaluation was prepared by the Research and Special Programs Administration's John A. Volpe National Transportation Systems Center (Volpe Center), Office of Research and Analysis, Service Assessment Division, for the Federal Transit Administration, Office of Research, Demonstration, and Innovation. The FTA project sponsor, Joseph Goodman, TRI-12, provided overall direction for the work. The project was performed under Project Plan Agreement TT-627, Regional Mobility Program Support.

This report documents the history and current operation of the TransitChek® programs in the New York City and Philadelphia areas, evaluates their impacts on local commuters and operators, and assesses how well they have achieved the goals of their implementing organizations, the FTA, the participating operators, and employers.

The Volpe Center appreciates the cooperation and contributions to this report by the many people contacted in the New York and Philadelphia areas. In New York's TransitCentersus special thanks goes to Larry Filler, Executive Director, and to Mark Carter, Business Operations Manager, for cheerfully and efficiently providing valuable insights and a wealth of information for this report. In the Philadelphia area, Paul Pezotta and Rita Dommermuth, formerly the Associate Director and Marketing/Program Manager, respectively, of the Transportation Planning Division of the Delaware Valley Regional Planning Commission, were extremely helpful in the initial stages of information gathering for this report. More recently the author appreciates the cooperation of Thomas Shaffer, Transportation Planner, Stacey Bartels, TransitChek Marketing Manager of the Office of Commuter Services, and Collie Andrews, Marketing Assistant, in answering numerous questions and updating program information.

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LIST OF ACRONYMS AND ABBREVIATIONS

CBD Central Business District

CMAQ Congestion Mitigation and Air Quality
DART Delaware State Transportation Agencies

DOT Department of Transportation

DVRPC Delaware Valley Regional Planning Commission

ECO Employee Commute Option

ELTO Employer Liaison Transportation Office

EPA Environmental Protection Agency FTA Federal Transit Administration

FY Fiscal Year

ISTEA Intermodal Surface Transportation Efficiency Act

IRS Internal Revenue Service
LIB MTA Long Island Bus
LIRR MTA Long Island Rail Road
Metro-North MTA Metro-North Railroad
MIS Management Information System

MTA New York Metropolitan Transportation Authority

Metropolitan Planning Organization

NJ TRANSIT New Jersey Transit Corporation

NYC New York City

MPO

NYCT MTA New York City Transit

NYS New York State

PAT Port Authority of Allegheny County
PATCO Port Authority Transit Corporation

PATH Port Authority Trans-Hudson Corporation
Port Authority of New York and New Jersey

RMP Regional Mobility Program

SEPTA Southeastern Pennsylvania Transportation Authority

SIR MTA Staten Island Railway

EXECUTIVE SUMMARY

This report documents and evaluates the TransitChek¹ programs implemented in the New York City and Philadelphia metropolitan areas. First introduced in 1987 in the New York City area, TransitChek vouchers are provided to employees by their employers solely for the purchase of transportation on participating public and private transit and railroad systems in a metropolitan area. The vouchers are a tax-free benefit to the employees and a tax deductible expense to the employers, up to the amount allowed by federal law, currently \$60.00 per month per employee (\$720 per year). Employers purchase the vouchers from the organization administering the program, and distribute them to their employees. Employees redeem them at participating transportation providers of their choice. The vouchers function as checks, which the transportation providers deposit into their bank accounts.

Significant features of the program include:

- the cooperation and coordination of the many public and private transit and rail operators involved;
- the simplification of using one instrument to provide numerous transportation choices and fare options to the commuter;
- its appeal to small companies which find it easier to join than pass programs of individual operators;
- its taxable equivalent value to the employee, which is considerably greater than the face value of the TransitChek vouchers themselves.

The main goals of the program are to increase the use of public transportation services, improve employee mobility, reduce traffic congestion and automobile emissions, and support the region's economy.

New York City Region TransitChek*

The New York City Region's TransitChek program grew out of the Port Authority of New York and New Jersey's (Port Authority's) desire in 1984 to relieve traffic congestion in its tunnels and on its bridges. The Port Authority formed the Employer Liaison Transportation Office (ELTO) to examine ways to reduce the prevalence of auto subsidies through alternate protransit financial incentives, capitalizing on the recently federally enacted \$15 de minimis transit fringe benefit,² and through developing interest and support by the Manhattan business

¹ "TransitChek^e" is a registered trademark of TransitCenterss. It will be referred to simply as "TransitChek" in the text of this report.

² A "de minimis fringe benefit" is one considered too small or insignificant to warrant taxation and the associated recordkeeping by the giver and the recipient.

community in promoting transit to their workforce. In 1986, the Port Authority expanded ELTO's activities and merged them into the newly created TransitCenters, with a federal grant, and funding and in-kind support from the Port Authority Trans-Hudson Corporation (PATH), the New York Metropolitan Transportation Authority (MTA) and the New Jersey Transit Corporation (NJ TRANSIT). TransitCenter developed the concept of the current TransitChek program, implemented it in 1987, and administers it today.

Although it receives financial support from an alliance of both public and private entities, TransitCenter is organizationally an operating division of the Port Authority. It is headed by an executive director, with supporting positions of an assistant director, and key persons in the marketing, sales operations, business development and finance areas. The staff is projected to increase to 34 by 1995. A board of trustees, composed of representatives from ten transit operators and related agencies, governs TransitCenter, and meets annually to approve TransitCenter's funding, operating budget, and program plans. Three standing committees on operations, marketing, and finances, composed of board members, meet throughout the year to discuss issues and direct activities in their respective areas.

The TransitChek program has been successful in the New York City region. Sales of TransitChek vouchers have grown at an annual growth rate of 64 percent since 1988, the first full year of program operation. From 1991 through 1994, as the maximum benefit grew from \$15 to \$60, a 400 percent increase, TransitChek sales grew over 700 percent. This tremendous growth can be attributed to several factors, including TransitCenter's highly effective and focused marketing program, the dedicated program staff, the support TransitCenter receives from the Port Authority and the transportation community, and the transit-rich and transit-dependent environment in which the program operates.

The TransitChek program has made progress toward achieving many program goals. It has <u>improved employee mobility</u> by increasing the commuting choices for employees of participating companies, and making transit and vanpools affordable choices, especially for lower paid employees. It has contributed to <u>reducing commuter dependence on automobile</u> usage; employee surveys showed that automobile and taxi use decreased and transit use increased by 16 to 23 percent among TransitChek recipients.

There is evidence of <u>increased transit ridership</u> due to TransitChek. Surveyed employees report taking an average of one additional commuter trip and one half new noncommuter trip per month. The number of <u>new</u> riders that TransitChek has attracted is unclear, although anecdotes from employers affirm some employees have switched from single occupancy vehicle commuting to transit. Because the number of TransitChek users is small compared to total ridership on the major transit systems (TransitChek redemptions for NYCT, LIRR and NJ TRANSIT represent 0.63 percent, 0.34 percent and 0.40 percent of total revenues, respectively), the increased transit usage by TransitChek participants is not apparent from transit ridership data.

³ "TransitCenter_{sm}" is a registered symbol of the Port Authority of New York and New Jersey. It will be referred to simply as "TransitCenter" in the text of this report.

TransitChek vouchers reduce the amount of cash handling for transit operators. Riders must use their vouchers to purchase fares in bulk, either as packs of tokens or passes; transit operators will not give cash change for fare purchases less than the face values of the vouchers.

The TransitChek program has <u>fostered cooperation among the operators</u> and the business and transportation communities. This is evidenced by the joint participation of these groups on TransitCenter's board, and by the general success and growth of the program, which would not have occurred without the cooperation of all involved.

The <u>effects of TransitChek on congestion are not measurable</u>, given the small size of the TransitChek community compared to the workday traffic in the region.

TransitCenter is effective in administering the program, and all aspects of the TransitChek system are functioning as desired, including fulfillment activities (order processing, payment handling, and record keeping), check design, fee structure, and marketing. Because of their initial market research and careful system design, the program did not encounter any major difficulties once it was set up. TransitCenter made various improvements as needs arose.

The increase of the maximum monthly tax benefit from \$21 to \$60 affected employer enrollments significantly; over three times as many companies enrolled in 1993, the year of the increase, as the year before. Likewise, employees appeared to make more new transit trips at the increased subsidy amount of \$60.

TransitChek provides a mechanism to ease the impacts on both commuters and their employers of the 1990 Amendments to the Clean Air Act regarding reduction of single occupancy commuting. TransitCenter's strategy of emphasizing this in the employer marketing program, as well as the savings an employer would derive from giving employees a benefit such as TransitChek over a conventional raise, promises continued future success in increasing TransitChek's share of the commuter market.

Philadelphia TransitChek®

The Delaware Valley Regional Planning Commission (DVRPC) wanted to demonstrate the importance of transit to economic growth in the Philadelphia area. DVRPC decided a program similar to the New York TransitChek program would help promote transit to Philadelphia area businesses. In particular, TransitChek would be beneficial to small employers for whom participation in the pass programs of SEPTA and NJ TRANSIT was not efficient.

When DVRPC approached major transportation providers and related organizations, most were interested in pursuing the TransitChek program. A core advisory group, known as the Policy Committee, was established consisting of the DVRPC, the Greater Philadelphia Chamber of Commerce, the Central Philadelphia Development Corporation, the Departments of Transportation of Pennsylvania, Delaware and New Jersey, and many major transportation

operators. Along with a federal grant, these organizations provided the financial support to develop the program. The program became operational in June 1991.

The TransitChek program has grown at a healthy rate in the Philadelphia area. From 1992, the first full year of its operation, through 1994, it has achieved average annual growth rates of 60 percent in sales and 45 percent in company enrollments. However, it is significant to note that from 1992 to 1993, sales more than doubled. This is the same period in which the maximum transit subsidy increased from \$21 to \$60. From 1993 to 1994, when the maximum benefit remained the same, sales increased by only 27 percent. The lower growth in 1994 is also partly due to a change in program staffing at DVRPC. (During the first five months of 1995, sales have resumed their robust growth, increasing 57 percent.)

TransitChek has made progress toward many goals of DVRPC and other interested parties. TransitChek has <u>increased employee mobility</u> by making transit an affordable choice for commuting. There was a <u>modal shift away from single-occupancy vehicles</u> among TransitChek recipients. Before TransitChek, 20.3 percent of TransitChek recipients said their primary mode of transportation to work was the automobile; after TransitChek only 0.4 percent continued to use the automobile as their primary mode.

<u>Transit ridership has increased</u> because of the TransitChek program. Employees increased the number of trips they took per week from 7.8 to 10.3 trips after receiving the vouchers, an increase of 32 percent. Among surveyed recipients of TransitChek, 30 percent were <u>new</u> transit riders. This indicates that TransitChek has the potential to convert a significant number of employees to transit in the Philadelphia area, where an extensive transit system exists and where the transit market is not yet saturated.

The amount of <u>cash handling was reduced</u> for operators after the introduction of TransitChek. Monthly and weekly pass purchases increased, while ticket and token purchases declined.

<u>Cooperation among the operators</u>, private industry and the Chamber of Commerce has been fostered by their joint participation on the TransitChek Policy Committee.

Given the small size of the TransitChek user community compared to weekday transit ridership and to the total number of commuters, the <u>effects of TransitChek on ridership on specific transit systems and on congestion are not measurable</u>.

The TransitChek program has been popular among employees of participating companies. However, the employers in the Philadelphia area seem very cost conscious; due to budget limitations they have been reluctant to increase their subsidy amounts even though the maximum allowed by law has increased. In some cases they discontinued the program, because it did not induce their employees to increase their use of transit.

The Philadelphia TransitChek system appears to work well, and DVRPC is administering it to the satisfaction of participating employers and operators.

Conclusions

The TransitChek program, as implemented in the New York City and Philadelphia regions, has moved toward its goals of increasing transit ridership, reducing commuter dependence on the automobile, improving employee mobility, reducing cash fare payments, and fostering cooperation among operators and the transportation and business communities. It has helped retain current transit users, and has induced some commuters to switch to transit. As more employers enroll, TransitChek has the potential to convert significant numbers of riders to transit in a noncoercive way, and contribute toward regional compliance with the 1990 Amendments to the Clean Air Act.

The program is popular among the groups it affects. It provides employers with a way to compensate employees with benefits in a more cost-effective manner than a conventional salary increase, because the value of TransitChek vouchers given to employees is a tax deductible business expense. It provides employees with a tax-free benefit that subsidizes their commute to work. The combined after-tax benefit to both employers and employees is substantially greater than the pre-tax cost to the employers. Finally, it provides operators with an administrative-free source of additional ridership and revenues.

Raising the maximum monthly benefit to \$60 per employee in 1993 has had a positive effect on TransitChek sales, having increased the program's attractiveness to both employers and employees. There is also some evidence indicating that transit usage increases as the benefit grows.

Both TransitCenter and DVRPC have been successful in administering their TransitChek programs. Employer surveys and interviews revealed that employers were pleased with the service they received from their TransitChek suppliers. TransitCenter and DVRPC are making progress in penetrating their markets, although they are far from being saturated. DVRPC suffered a temporary setback in the loss of its initial program staffing, and subsequent momentum in sales. But now that the key positions have been filled, it is instituting some program changes to make operations more efficient, and to hire more staff.

Program revenues in both cities have been increasing each year, and the goal of program self-sufficiency may be achieved in the next few years in both areas. In New York, the increase in ridership on the larger operators' systems is beginning to offset their contributions to TransitCenter's operating budget.

1. INTRODUCTION

1.1 OVERVIEW

This report documents and evaluates the TransitChek programs implemented in the New York City and Philadelphia metropolitan areas. Chapter 1 contains a general overview of the TransitChek program and the evaluation framework. Chapter 2 contains a description and evaluation of New York's program, while Chapter 3 contains a description and evaluation of the Philadelphia program. Chapter 4 provides a comparison of the two versions of TransitChek. Finally, Chapter 5 presents the evaluation conclusions.

1.2 TRANSITCHEK OVERVIEW

First introduced in 1987 in the New York City region, TransitChek vouchers are provided to employees by their employers solely for purchasing transportation on participating public and private transit and railroad systems in a metropolitan area. The vouchers are a tax-free benefit to the employees and a tax deductible expense to the employers, up to the amount allowed by federal law, currently \$60.00 per month (\$720 per year). The employers purchase the vouchers monthly from the organization administering the program, and distribute them to their employees. Employees redeem them at the participating transportation providers of their choice. The vouchers function as checks, which the transportation providers deposit into their bank accounts.

Significant features of the program include:

- the cooperation and coordination required from the many public and private transit and rail operators involved;
- the simplification of using one instrument to provide numerous transportation choices and fare options to the commuter;
- its appeal to small companies which find it easier to join than pass programs of individual operators;
- its taxable equivalent value to the employee, which is considerably greater than the face value of the TransitChek vouchers themselves.

^{4 &}quot;TransitChek" is a registered trademark of TransitCenterss. It will be referred to simply as "TransitChek" in the text of this report.

1.2.1 Program Goals

The main goals of the program are to increase the use of public transportation services, improve employee mobility, reduce traffic congestion and automobile emissions, and support the region's economy.

1.2.2 TransitChek Sites

Currently, the TransitChek program is operating in three metropolitan areas that have received federal start-up grants, including New York City, where the concept was initially developed, Philadelphia and Los Angeles, and in three other locations, including Chicago, Detroit, and Sacramento. The Commuter Check program is similar to TransitChek in concept, and is operating at a number of sites, including Boston, Buffalo, Dayton, Denver, Louisville, Milwaukee, Norfolk, and San Francisco. Several other cities (Minneapolis, Baltimore, Portland, OR, and Washington, D.C.) have initiated programs similar to TransitChek.

1.2.3 TransitChek Development

TransitCenter_{ss} was formed in New York City in 1986 to secure the support of the Manhattan business community for promotion of transit use, and provide coordinated marketing and other services integrating public and private transit operators serving New York City. While the TransitChek program is its most visible activity, the center conducts private sector outreach through the Business-Transportation Committee, in which the New York Chamber of Commerce and Industry is especially active. TransitCenter members work to make transit more attractive and easier to use through joint marketing, ticketing, information programs, and service adjustments and accommodations.

TransitCenter developed the TransitChek concept and program using member funding and two grants provided by the Federal Transit Administration (FTA) to set up the mechanisms for carrying out the program, including:

- negotiating agreements with the operators
- creating a check instrument that would be difficult to counterfeit
- obtaining bank participation
- developing the operating procedures for transferring funds, and selling, distributing, and redeeming the checks
- developing the necessary computer software.

⁵ "TransitCentersse" is a registered symbol of the Port Authority of New York and New Jersey. It will be referred to simply as "TransitCenter" in the text of this report.

1.3 EVALUATION OVERVIEW

1.3.1 Evaluation Objectives

The evaluation 1) assesses the effectiveness of the TransitChek program in meeting the goals of the transit organizations involved, as well as those of the FTA's Regional Mobility Program (RMP), 2) identifies system improvements based on experience gained from program implementation, and 3) examines the effects of the increasing maximum tax benefit on company enrollments and employee participation. It examines relevant aspects of the program, including its administration, operation, functional characteristics, effects on participants (transit providers, employers, employees), costs and revenues, and external impacts (congestion, quality of life).

1.3.2 Evaluation Methodology

The evaluation does not undertake new data collection efforts, but relies on existing information and historical records maintained by transit organizations in the program, from interviews with representatives from appropriate agencies, and from other available data sources. Organizations contacted include:

- TransitCenter in New York, and the Delaware Valley Regional Planning Commission (DVRPC) in Philadelphia
- member transit, rail, and other organizations
- participating employers.

To the extent permitted by existing data, the evaluation is a before-after comparison of the effects of TransitChek on the evaluation criteria. Quantitative measures of effectiveness are developed where possible. However, although TransitChek has been a popular program among the various participants, and has induced some commuters to switch to transit from automobile usage, many of its effects are difficult to measure on an aggregate level. For example, the increase in ridership due to TransitChek is small, when compared to overall ridership for a transit operator. Even with measurable changes, it is unlikely that a true cause-and-effect relationship could be proven, given the large number of exogenous factors at work in a metropolitan area. In this evaluation, the effects of TransitChek are discernable most easily using a "bottom up" approach, from information provided by individual employers and employees, and by the TransitCenter and DVRPC.

1.3.3 Evaluation Criteria

The criteria in Table 1-1 are grouped according to the Trai Chek program's objectives.

Table 1-1. Evaluation Criteria

Transit Usage

total passengers

Financial Impacts

Transit Operators

- Revenues
- Program operating costs

Organization Administering TransitChek

- Development and acquisition costs (one-time) software, bank agreements, TransitChek instrument, processes, operator agreements, other
- Operating (ongoing) administration, marketing, materials, other

Employer

• Program costs

Mobility of Employees

Travel opportunities - has the program increased their choices of commute mode? Employee attitudes

- service used
- frequency of trips
- trip purpose
- retention of user
- likes and dislikes about program, attitude toward employer
- reasons for participating/nonparticipating
- work schedule

Employee savings

Modal shift

Employer attitudes - before-after comparisons

- number of employers
- number of employees by job category, salary
- number of participating employees
- employer attitudes toward program
- benefits provided: parking, transit, other transportation-related benefits

Functional Characteristics

- Funds transfer float issues, timeliness
- TransitChek vouchers counterfeitability, ease of use
- Distribution of TransitChek vouchers
- System abuse

Table 1-1. Evaluation Criteria (continued)

Physical Impacts

Environment

- Congestion/traffic flows
- Air quality (vehicle emissions)
- Parking demand

Energy

• Fuel consumption by automobiles

Other Impacts

Institutional

- Participating agency cooperation/coordination, information sharing
- Coordination of services among participating transportation providers
- Joint pursuit of goals among participating transportation providers

Organizational - transit operators, employers

- **1.3.3.1 Transit Usage** These criteria address the overall effects of TransitChek on transit system ridership. An effective program will increase transit ridership, the primary goal of all parties associated with the TransitChek program.
- 1.3.3.2 Financial Impacts The financial impacts of a program on an organization are of concern, and a cost-effective program is an implied goal, to each participating party. In TransitChek, the parties that are affected include the transit operators, the cooperative organization administering the program, and the employers. Operators are generally beneficiaries in the TransitChek program, with expected increased revenues due to increased ridership. Since TransitChek users are generally pass holders, an operator may also benefit from an increase in fare prepayment, resulting in reduced cash handling costs.

The cooperative organization administering TransitChek incurs both one-time costs in developing or acquiring the program, and ongoing costs in the form of operating expenses, marketing, and materials. It receives revenues from sales of its services to the operators and employers.

The employers are the benefactors in the TransitChek system, as purchasers of vouchers for their employees. In return, TransitChek, as a tax deductible employee benefit, may help employers retain their employees, save them tax dollars, and make it easier for them to provide a transit benefit than to set up programs with individual operators.

1.3.3.3 Mobility of Employees - A key goal for both the FTA, TransitCenter and DVRPC is to improve the population's mobility, that is, their travel choices and ability to travel. This is measured by examining the employees' own perceptions of the benefits they receive from TransitChek, and by their changes in behavior and transportation choices. The savings in

transportation costs realized from TransitChek may open new transit opportunities to many employees. The employer also provides insights into employee mobility by supplying information on the degree of employee participation in TransitChek.

- 1.3.3.4 Functional Characteristics The evaluation examines the functional characteristics of the TransitChek system to determine if it is performing adequately and to assess its ease of implementation. System features, such as the vouchers themselves, are assessed according to the appropriateness of design and reliability. Processes are examined to see if they are efficient, and if they are producing the desired results.
- 1.3.3.5 Physical Impacts Impacts on the environment and energy usage occur if TransitChek produces a decrease in automobile use. Reduced automobile usage eases traffic congestion and parking demand, as well as reduces auto emissions and fuel consumption. These are goals of the FTA, TransitCenter and DVRPC.

Traffic and air quality studies done before and after the introduction of TransitChek, if they existed, would provide data for "top down" estimates of the overall reductions. Unfortunately, reductions due to the program are not measurable against the tremendous volume of traffic, emissions and energy consumption in a major metropolitan area. Measurements of these criteria are instead built from the "bottom up" based on employee surveys on automobile usage before and after TransitChek. Estimates of decreased automobile usage, emissions and fuel consumption, and parking demand are derived from employee survey data when they exist.

1.3.3.6 Other Impacts - The program fosters a high degree of cooperation among the participating agencies in the form of information sharing, coordination of services, and the joint pursuit of goals. The evaluation assesses the degree to which TransitChek has influenced these activities among the participating agencies.

2. TRANSITCHEK° IN THE NEW YORK CITY REGION

2.1 BACKGROUND

2.1.1 Description of the New York City Region

2.1.1.1 Location - The New York City region covers over 4,000 square miles in 18 counties of three states - the five boroughs of the city of New York and Nassau, Suffolk, Westchester, and Rockland Counties in New York State; Essex, Hudson, Union, Bergen, Passaic, Middlesex, Morris, and Somerset Counties in New Jersey; and Fairfield County in Connecticut. Figure 2-1 shows the New York City region's transit systems.

The area is naturally advantageous to commerce and habitation. It has a protected deepwater port, access to abundant supplies of water, geological substrata favorable to high density development, and water and land routes to other regions of the country.

- **2.1.1.2** Mass Transportation⁶ In New York City, bus, subway and suburban rail services are operated by the subsidiaries of the New York Metropolitan Transportation Authority (MTA) listed below. MTA is also responsible for seven bridges and two tunnels in the New York area.
 - MTA New York City Transit (NYCT)
 - MTA Long Island Rail Road (LIRR)
 - MTA Staten Island Railway (SIR)
 - MTA Long Island Bus (LIB)
 - MTA Metro-North Railroad (Metro-North).

A heavy rail system is operated between New York and New Jersey by the Port Authority Trans-Hudson Corporation (PATH), an operating subsidiary of the Port Authority of New York and New Jersey (Port Authority). The New Jersey Transit Corporation (NJ TRANSIT) operates bus, light rail and suburban rail systems that carry passengers to and from the region, and interface with MTA and PATH lines. Amtrak provides intercity and some local connector rail service: Several private bus lines provide substantial additional services from and within New York under the City Bureau of Franchises, and other commuter bus services operate from New Jersey. There are also some private door-to-door minibus pickup services and express routes to Manhattan. A private bus operation is contracted for the Westchester County area. Ferries operate between Manhattan and Staten Island, New Jersey and Long Island leisure areas. Operated by different agencies or companies, these services use varying fare systems and have different information services available to their customers.

⁶ The material for this section was obtained primarily from Jane's Urban Transact Systems, Twelfth Edition, 1993-94.

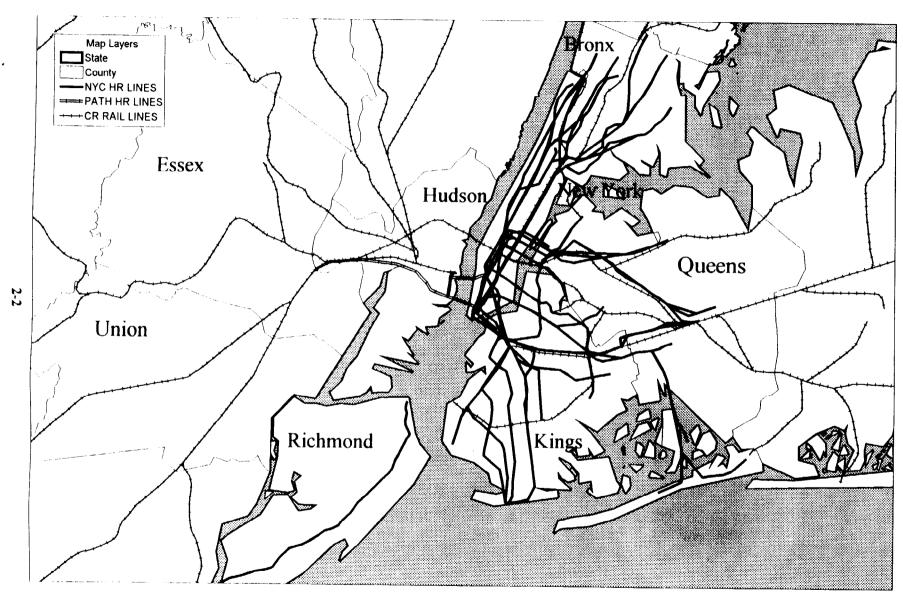


Figure 2-1. New York City Regional Transit Systems

Each weekday approximately 5.5 million riders use the MTA public transport services (totalling 1.6 billion in 1991) and more than 770,000 vehicles use the seven bridges and two tunnels operated by the MTA's bridge and tunnel authority. Weekday ridership on other regional systems is also significant: New Jersey private bus - 600,000; New York private bus - 315,000; PATH - 150,000; and New Jersey commuter rail - 140,000.

The recession in the late 1980's and early 1990's caused a reduction in patronage and income. But MTA, PATH and NJ TRANSIT nevertheless continue to invest funds for rehabilitation and capacity expansion over the coming years.

Although crime and fare evasion continue to be a problem on the subway system, substantial progress has been achieved in reducing crimes, making the subway safer and improving its physical environment. Plans exist for systemwide installation of an automatic revenue collection system called "MetroCard" by 1998. (As of mid-1995, 69 MTA subway stations were already using the system.)

2.1.1.3 Other Transportation⁸ - The region's 3,600 miles of freeways and principal arterial highways handle by far the largest share of all surface movement – 90 percent of all passenger miles traveled, 75 percent of all journey-to-work travel, and at some point in its movement nearly all freight traffic. Unfortunately, about 40 percent of the expressway systems in New York City are congested during peak periods, costing businesses and travelers millions of dollars annually.

Literally every industry is dependent on the smooth and efficient functioning of the region's rail, marine, air, and truck freight systems on a daily basis. Conrail is the main supplier of rail freight transportation in the region. Trucking is the responsibility of private trucking companies. John F. Kennedy International, LaGuardia, and Newark International airports are all operated by the Port Authority. About one-half of all US international air travelers and air cargo move through these three airports, making the area the continent's leading air freight center. New York's marine cargo facilities are equal to or better than any in the world.

2.1.1.4 Demographics - The City of New York has a population of 7.3 million. The region as a whole has a total population of 16.3 million and a civilian labor force of 7.9 million. The median age of the population is increasing as is the number of households as more people live alone or in two-person households. The number of two-earner households is also growing. Immigration accounts for a large proportion of the population increase. The region's labor force is growing more rapidly than the population due to changes in age composition and the increased participation of women in the workforce.

⁷ Regional Recovery: The Business of the Eighties, The Port Authority of NY and NJ.

⁸ Regional Recovery: The Business of the Eighties, The Port Authority of NY and NJ.

⁹ 1990 U. S. Census

2.1.1.5 Environmental Issues - Like most large cities in the United States, New York City experiences air, water, and soil pollution problems. The New York metropolitan area is classified as a severe nonattainment area for ozone according to the 1990 Clean Air Act Amendments. As such, in 1994 all businesses in the area with 100 or more employees had to submit trip reduction plans demonstrating how they would reduce single occupancy vehicle commuting by 25 percent by 1996. This had a significant impact on affected companies, who considered various options to attain the desired results, from encouraging carpooling, imposing limits on parking, charging for parking, or even eliminating it altogether. Another approach was to encourage use of public transit with such mechanisms as TransitChek.

2.1.2 <u>History of TransitCentersm Development</u>

- 2.1.2.1 Port Authority Motivation In 1984, the Port Authority noticed increased congestion and traffic flows through its trans-Hudson facilities, the Holland and Lincoln Tunnels, and the George Washington Bridge, which link New Jersey to the Manhattan central business district (CBD). They conducted detailed studies, which revealed that despite severe auto congestion at these facilities during the morning peak period, there would be continued and increased demand for access into Manhattan for the next decade. Additionally, it was discovered that about 64 percent of CBD employees using the bridge and tunnels to commute to work were receiving driving subsidies. About 85 percent of these subsidized drivers were receiving free parking from their employers with an average value of \$200 per month.
- 2.1.2.2 Transit Fringe Benefit During the same period, a group of transit operators were successful in lobbying Congress to secure a tax-free de minimis noncash transit fringe benefit¹⁰ for employees under the Deficit Reduction Act of 1984. As a de minimis fringe benefit, the value could not exceed \$15 (\$180 per year), or the entire amount would be considered taxable income.
- **2.1.2.3 Formation of ELTO** The Employer Liaison Transportation Office (ELTO) was created by the Port Authority in 1984 to examine ways to reduce auto congestion by reducing the prevalence of auto subsidies through alternate pro-transit financial incentives, capitalizing on the \$15 transit fringe benefit, and developing interest and support by the Manhattan business community in promoting transit to their workforce.

ELTO's staff and consultants worked intensively with PATH, the MTA, and NJ TRANSIT to develop a consensus on how to progress in these areas. On an ad hoc working group basis, the transit operators and Port Authority coordinated research and program definition efforts including interaction with the local business community. These initial efforts concluded that there was significant interest within the business community for developing and supporting employer-based transit promotional and fare subsidy programs and multi-operator marketing efforts to increase the involvement of the private sector in transit-supportive activities.

¹⁰ A "de minimus fringe benefit" is one considered too small or insignificant to warrant taxation and the associated recordkeeping by the giver and the recipient.

One research effort in particular established employer focus groups to discuss the form of the transit subsidy. Overwhelmingly, employers indicated they preferred vouchers over tokens and passes, to simplify and minimize the costs of administering the benefit. They did not want to deal with individual transit operators, and wanted a voucher that would be redeemable at the transportation provider of choice. However, it was unclear from the 1984 Deficit Reduction Act whether "vouchers" would be acceptable to the Internal Revenue Service (IRS) for dispensing the benefit. NJ TRANSIT and ELTO were instrumental in obtaining a clarification through U.S. Senator Bradley as part of the 1986 Tax Reform Act, to include "vouchers" as legitimate vehicles for distributing the subsidy, thereby paving the way for TransitChek.

2.1.2.4 Emergence of TransitCenters - The working group agreed that the ad hoc research and exploratory activities should be expanded to create a viable employer-based transit promotional program, which incorporated the transit fringe benefit as a key element. In 1986 PATH, the MTA and NJ TRANSIT agreed to create and fund a private sector transit promotion center, called "TransitCenter." Other local transit agencies and the private sector contributed additional funding.

TransitCenter applied to the FTA under Section 6 for a grant to establish a two-year demonstration program to develop its programs. It established a Board of Trustees that included eight transit and rail operators, and two key related organizations:

- Port Authority Trans-Hudson Corporation (PATH)
- New Jersey Transit Corporation (NJ TRANSIT)
- New York Metropolitan Transit Authority (MTA)
 New York City Transit (NYCT)
 Long Island Rail Road (LIRR)
 Metro-North Railroad (Metro-North)
- New Jersey Private Bus Operators
- New York Private Bus Operators
- New York City Department of Transportation
- New York Chamber of Commerce and Industry.

The Board of Trustees was, and is currently, chaired by the MTA and co-chaired by the New York Chamber of Commerce and Industry.

The primary goal of TransitCenter was to secure the support of the greater Manhattan business community to encourage the use of transit. Secondary goals included:

- improving the region's mobility
- reducing congestion
- supporting the region's economy
- serving as a model for coordinating multiple operators and securing private support.

To accomplish these goals, TransitCenter proposed developing an employer-based transit program promoting the \$15 public transit fringe benefit, a set of multi-operator marketing activities aimed initially at the trans-Hudson market, and joint ticketing and information activities. The emphasis would be on developing a new transit subsidy mechanism: a voucher to permit employees to commute to work on their transit mode of choice.

In the fall of 1986, TransitCenter chose Rand McNally and Company under competitive bid to develop the voucher. PATH, acting as host agency for TransitCenter, performed the contracting on behalf of TransitCenter. By March 1987, most technical aspects of the voucher were settled, the name "TransitChek" was coined, and the focus switched to marketing the product. TransitCenter hired Poppe-Tyson to develop an advertising campaign. Using Dun & Bradstreet databases, they mailed information on TransitChek to employers in Manhattan. The direct mail effort achieved about a 4 percent inquiry response rate, generating 195 enrolled companies by the end of 1987. Posters and flyers were also developed for posting in stations and vehicles and distributing to transit users. Press releases and public service announcements were produced.

With 18 employers enrolled, the TransitChek program was launched on October 7, 1987. In a ceremony at the 42nd Street and 6th Avenue subway station, Alfred DelliBovi, Administrator of FTA, inaugurated the nation's first transit subsidy voucher program with the presentation of the first TransitChek to then New York Mayor Edward Koch. The occasion attracted heavy television and newspaper coverage.

TransitCenter publically bid and contracted with Rand McNally to perform the fulfillment activities for the TransitChek system for the first two years of its operations. (See Section 2.3.6 on fulfillment activities.) This agreement was extended several times, most recently through a competitive process in 1994 for two years with three one-year renewal options.

2.2 TRANSITCENTER TODAY

2.2.1 Organization and Staffing

Although it receives financial support from an alliance of both public and private entities, TransitCenter is organizationally an operating division of the Port Authority. It is headed by an executive director, with supporting positions of an assistant director, and key persons in the marketing, sales operations, business development, and finance areas. The initial TransitCenter staff of seven, including the director, four professionals and two secretarial staff, is projected to increase to 34 by 1995. Twelve of these positions are being funded specifically by a federal grant of approximately \$1.25 million to coordinate the marketing of TransitChek with the requirements of the 1990 Amendments to the Clean Air Act.

A board of trustees, composed of representatives from ten transit operators and related agencies, governs TransitCenter. It meets annually to approve TransitCenter's funding, operating budget, and program plans. Before approval by the board, the three funding organizations, namely, PATH, MTA, and NJ TRANSIT, must separately approve the proposed budget. Three standing committees on operations, marketing, and finances, composed of board members, meet periodically to discuss issues and direct activities in their respective areas. In addition, ad hoc advisory committees are formed from board representatives as needed to support TransitCenter on specific activities. In recent years, ad hoc committees have been established for selecting a new fulfillment contractor for TransitChek security, for implementing the \$60 transit fringe benefit, and for technical advice.

2.2.2 Funding and Expenses

TransitCenter was initially and is currently funded by a combination of public and private grants and contributions, as well as revenues from the sale of TransitChek vouchers and the TransitLink service. Because TransitCenter's director obtains board approval for its funding in two-year program cycles, the first two-year budget and the current two-year budget are presented in Tables 2-1 and 2-2. (Operating budgets within the scope of the approved funding are submitted annually.)

These tables reveal a tripling of TransitCenter's budget during the seven years of the TransitChek program's operation from 1987 to 1994. The funding sources have changed significantly from mainly grants and contributions in 1986-1987 to over 50 percent program revenues projected for 1993-1994. FTA provided aid in the form of three grants:

• \$1,500,000 in 1987 in Section 6¹¹ funds for initial development and implementation of the TransitChek program.

¹¹ Section 6 provides for transit research, development, and demonstration.

Table 2-1. 1986-1987 TransitCenter_{sм} Budget

FUNDING					
Source	AMOUNT	PERCENT of TOTAL			
TRANSITCENTER MEMBERS' CONTRIBUTIONS		17.7%			
MTA	\$200,000				
NJT	\$77,400				
PATH	\$77,400				
PRIVATE SECTOR IN-KIND SUPPORT		7.6%			
NYC CHAMBER OF COMMERCE	\$88,000				
OTHER BUSINESS ASSOCIATIONS	\$25,000				
INDIVIDUAL EMPLOYER CONTRIBUTIONS	\$33,000				
Private Bus Operators	\$7,000				
GRANTS		74.7%			
USDOT/FTA	\$1,500,000				
TOTAL	\$2,009,000	100%			
EXPENSES					
CATEGORY	AMOUNT	PERCENT of TOTAL			
Staff	\$991,000	49.3%			
PROGRAM SERVICES	\$595,000	29.6%			
OFFICE EXPENSES	\$270,000	13.4%			
PRIVATE SECTOR IN-KIND SUPPORT	\$153,000	7.6%			
TOTAL	\$2,009,000	100%			

- \$300,000 in 1989 in Section 4i¹² funds for program expansion and marketing.
- \$1,250,000 in 1993 in Congestion Mitigation and Air Quality (CMAQ)¹³ funds authorized by the Intermodal Surface Transportation Efficiency Act (ISTEA) to support the expansion of the program throughout the City of New York and to the counties of Westchester, Rockland, and Putnam by establishing a technical assistance support group. This group will work with larger companies, substantial numbers of which have not yet enrolled, by helping them set up TransitChek as part of their Employee Commute Option (ECO) plans.

¹² Section 4i provides for deployment of innovative transit technology and methods.

¹³ CMAQ provides for the reduction of traffic congestion and improvement of air quality.

Table 2-2. 1993-1994 TransitCenters Budget

FUNDI	NG	
Source	AMOUNT	PERCENT OF TOTAL
TRANSITCENTER MEMBERS' CONTRIBUTIONS		23.7%
MTA	\$1,000,000	
NJ TRANSIT	\$250,000	
PATH	\$250,000	
GRANTS		22.6%
USDOT/FTA	\$1,290,000	
NYS ENERGY OFFICE	\$140,000	
TRANSITCENTER PROGRAMS		53.8%
TRANSITCHEK	\$3,360,000	
TransitLink	\$50,000	
TOTAL	\$6,340,000	100%
EXPEN	SES	
CATEGORY	A MOUNT	PERCENT OF TOTAL
STAFF	\$2,155,000	34%
Program Services	\$3,525,000	56%
OFFICE EXPENSES	\$700,000	11%
TOTAL	\$6,340,000	100%

2.2.3 Fee Structure

The fee structure has undergone several changes since the TransitChek program began, as shown in Table 2-3. Each time the fee has taken the form of a per-voucher charge and a shipping charge. The current fee structure is the simplest: a set charge of 4 percent of the value of each TransitChek voucher ordered, and a set shipping charge regardless of the denominations or number of vouchers ordered.

The portion of the fee based on the voucher value just covers the costs of voucher production, administration and control. TransitCenter makes more from the shipping charge, since employers have been ordering the vouchers in small enough quantities that the shipping charge is more than enough to cover the actual average shipment cost.

Table 2-3. TransitChek* Fee Structure in New York

Year	Shipping Charge (Flat Fee)	Per Voucher Charge
1987-1988 (\$15 vouchers)	For 12 to 50 vouchers, \$11.00	For vouchers in sheets of 3, no charge
(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	For more than 50 vouchers, \$20.00	_
1989-1992	\$10.00	12-35 vouchers, \$.75
(\$15 and \$21 vouch	ers)	36-100 vouchers, \$.60
		101-750 vouchers, \$.45
		750+ vouchers, \$.30
1993-present (\$15, \$21 and \$30 y	\$12.00 vouchers)	4% of voucher \$ value

The current structure has proven to be a significant source of revenue for TransitCenter, accounting for over 50 percent of its 1993-1994 funding. This share has been increasing each year, and TransitCenter's goal is eventually to be self-supporting, that is, TransitCenter's operating expenses are to be covered by operating revenues, thereby eliminating the need for member's contributions and government grants, by 1997.

2.2.4 Other Activities

TransitCenter provides technical assistance to transit operators in other cities who are interested in developing transit voucher programs for their areas. In recent years, they have met with representatives from other cities, discussed issues over the telephone, provided marketing materials, and, in one case, provided the TransitChek printing plates to another organization. TransitCenter has licensed the "TransitChek" name to the Los Angeles, Sacramento and Detroit subsidy programs. In particular, they helped DVRPC establish a TransitChek program in the Philadelphia area.

TransitCenter initiated another service offered to businesses with 100 or more employees, known as TransitLink, which provides a clearinghouse for distributing information on transit via a newsletter, "TransitLine," and an emergency service notifying subscribers of transportation emergencies, up-to-the-minute route closings, and alternate modes. The service also distributes "The Manhattan Traveler," a regional transit travel guide, and various maps to its customers and their employees. Although the service is popular among its 23 subscribers, TransitCenter will not actively market it until it increases its staff to handle the telephones during emergencies.

2.2.5 Plans for the Future

TransitCenter plans for expansion of the TransitChek program in 1995 on several fronts:

- Establish a satellite office in Westchester to coordinate the technical assistance support group for employers with 100 or more employees.
- Expand the TransitChek program to vanpools operating under a lease from vanpool leasing companies to reach the suburban employer market, whose workforce using transit is small. TransitChek vouchers would be marketed by regional ridesharing groups, transportation management associations, transit agencies, and transportation departments as well as TransitCenter.
- Expand the market area of TransitChek from primarily the Manhattan CBD to include all of New York City, and the mid-Hudson south area.
- Develop a machine-readable voucher so users can purchase fares with their TransitChek vouchers through ticket vending machines soon to be installed at PATH, NJ TRANSIT, and NYCT locations.
- Offer assistance through a MTA grant-funded program to companies with 100 or more employees, in writing their trip reduction plans to comply with the 1990 Amendments to the Clean Air Act by disseminating information on New York City and state clean air guidelines.

In addition, TransitCenter plans to develop a park-and-ride subsidy mechanism similar to TransitChek to take advantage of the \$155 per month parking subsidy employers are permitted to give their employees under the 1992 National Energy Policy Act. TransitCenter also plans to enhance its TransitLink services and to market it to additional employers in the city.

2.3 TRANSITCHEK®

2.3.1 What It Is

TransitChek vouchers are provided to employees by their employers solely for the purchase of transportation on participating public and private transit and railroad systems in the metropolitan New York/New Jersey/Connecticut area. The vouchers are a tax-free benefit to employees and a tax deductible expense to employers, up to the amount allowed by federal law, currently \$720 per year. Employers purchase vouchers on a monthly, quarterly or annual basis from TransitCenter, and distribute them to their employees. Employees redeem them at the participating transportation provider of their choice for tickets, tokens or passes. The vouchers are financial instruments that function like checks, which the transportation providers deposit into their bank accounts.

Significant features of the program include:

- the cooperation and coordination required from the many public and private transit and rail operators involved;
- the simplification of using one instrument to provide numerous transportation choices and fare options to the commuter;
- its appeal to small companies that find it easier to join than pass programs of individual operators;
- its taxable equivalent value to the employee, which is significantly greater than the face value of the TransitChek vouchers received.

The maximum amount of the tax-free benefit has risen since the TransitChek program was first introduced in 1987. On July 1, 1991, the IRS factored in cost of living increases since 1984 to raise the monthly subsidy level from \$15 to \$21 (\$252 per year). Effective January 1, 1993, a provision of the Comprehensive National Energy Policy Act (P.L. 102-486, Title XIX, Section 1911 - Treatment of Employer-Provided Transportation Benefits) added a new Section 132(f), "Qualified Transportation Fringes," to the tax code that enabled employers to provide employees with a transportation fringe benefit of up to \$60 per month (\$720 per year). The benefit may be used by employees commuting to work by public transportation or by vanpool. Up to \$60 per month is tax-free for the employee, and the benefit is deductible as an ordinary business expense for the employer. While the new law increased the transportation fringe benefit from \$21 to \$60 per month, it limited for the first time the value of tax-free parking benefits to \$155 per month. Commuters who drive to park-and-ride lots to use public transportation or carpools may receive up to \$155 in tax-free parking benefits from their employer besides the \$60 per month transit commute benefit. Under the new law, the employee is liable for taxes on any transit subsidy amount received over \$60 per month and any parking subsidy amount received over \$155. Also included in this legislation is a clause that raises the benefit value in increments of \$5 whenever the cost of living index increases sufficiently.

2.3.2 Program Goals

- 2.3.2.1 TransitCenter_{ss} TransitCenter's primary goal for the TransitChek program is to encourage greater transit use for commuting in the New York City area. Secondary goals are:
 - to improve employee mobility
 - to reduce traffic congestion
 - to support the region's economy
 - to serve as a model for coordinating transportation providers and securing private support.

- 2.3.2.2 Transit Operators Similarly, the transit operators' goals are to increase ridership, and consequently, the revenues and the efficiency of their operations. They are also interested in fostering a cooperative spirit among themselves and with businesses in their market area.
- 2.3.2.3 Federal Transit Administration The FTA provided a significant amount of funding under its RMP for the development of the TransitChek program. The goals of the RMP are to mitigate metropolitan congestion in cost-effective ways that make efficient use of existing transit capacity, and to increase mobility for all sectors of society in the face of the diffuse travel patterns that have developed in many areas of the country, while improving air quality. Specific objectives of the RMP are to:
 - reduce dependence on single occupant auto travel and encourage alternate means of travel
 - promote multi-modal and intermodal planning and decision making aimed at reducing traffic congestion and increasing mobility
 - encourage a greater variety of transportation choices
 - promote a spirit of competition in transportation
 - improve transportation productivity.

2.3.3 Physical Characteristics

Initially TransitChek vouchers were issued in \$15 denominations. In response to the IRS increase in the transit allowance, TransitCenter added a \$21 denomination in 1992. With the increase of the maximum benefit to \$60 in 1993, TransitCenter introduced a \$30 TransitChek, ceasing the sale of \$21 TransitChek vouchers except to employers who had opted for this denomination in 1992. Only the \$15 and \$30 TransitChek vouchers are available to new enrollees. TransitCenter discontinued the \$21 voucher in 1994, and is considering other denominations to increase the flexibility of employers in choosing a monthly amount to distribute.

Each voucher has a 13½ month validity period allowing companies to order a yearly supply of the vouchers that will not expire before they can be given to employees. The expiration date encourages the employees to use the vouchers before that date, and allows TransitCenter to claim the funds for expired, unused vouchers.

Figure 2-2 shows the front of a \$30 TransitChek and highlights its features. The bank check format of TransitChek provides a simple means by which transit operators may easily and quickly receive value for the TransitChek vouchers they collect. A bank-acceptable check, the voucher is the same size as a personal banking check, and is encoded with a readable micr¹⁴ line that meets the Federal Reserve's check clearing standards and specifications. Because the voucher meets all the requirements of the federal banking system, it can be deposited by transit operators into their bank accounts, as they would any other check.

To guard against counterfeiting, many security features have been incorporated into the voucher. Among these are:

- a two-dimensional "polaproof" 15 decal, in the upper right front corner
- use of multicolored inks in the background pattern of the TransitChek logo
- a bar code
- a magnetic strip on the back side
- embossed printing of the validation dates and amounts in special ink
- other overt and covert design features.

An added deterrent to counterfeiters is the level of visual scrutiny the vouchers receive when presented to transit agents for fare media purchases.

2.3.4 How It Works

Figure 2-3 shows a flow diagram of the way the TransitChek system operates and the movement of funds through the system.

TransitCenter initiates TransitChek operations by marketing the program to businesses throughout the greater Manhattan area, providing application/order forms in information packets to simplify enrollment.

¹⁴ The micr line is printed on the bottom front of the voucher in magnetic ink containing metal flakes, similar to that on a personal check. A high-speed scanner can read this line.

Polaproofs are similar to holograms, but they contain two-dimensional versus three-dimensional designs. TransitCenter chose polaproofs as a security feature over holograms because of their unique look and greater difficulty to simulate. Polaproof is a trademarked product of the Polaroid Corporation.

Anatomy of a TransitChek®

A sample TransitChek® is displayed below with key design elements of the TransitChek highlighted.

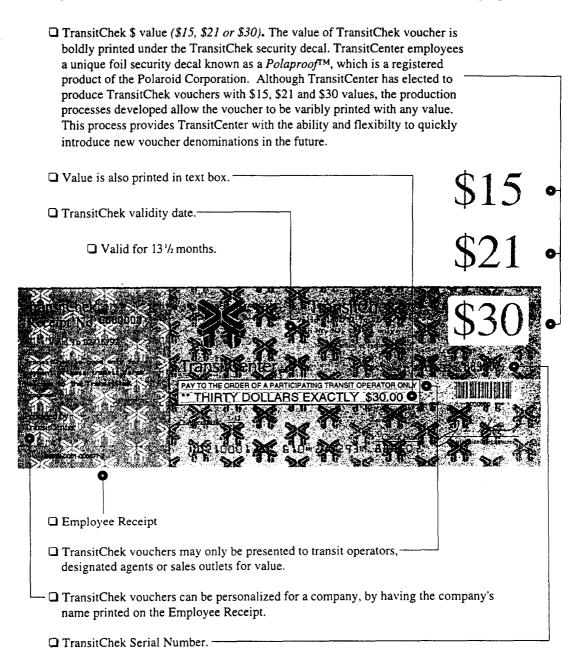


Figure 2-2. A New York TransitChek®

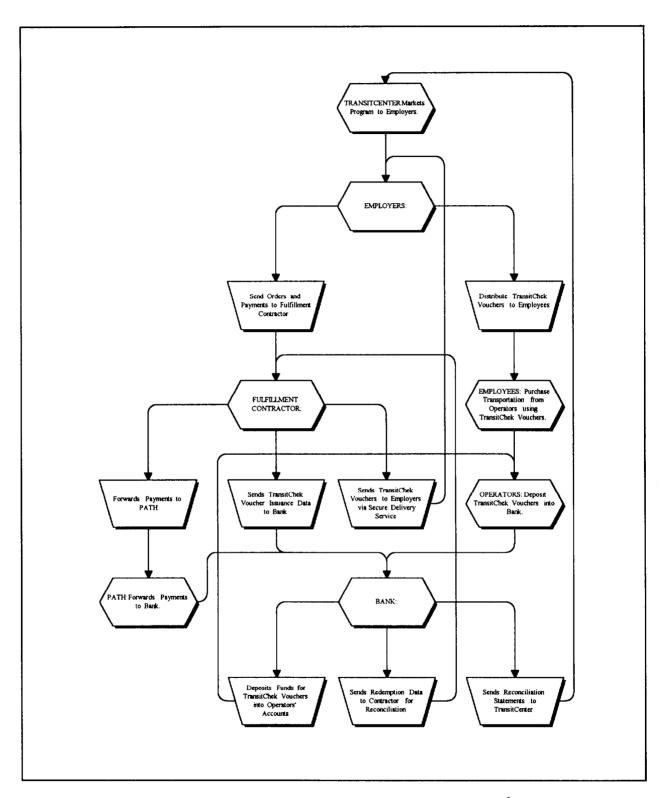


Figure 2-3. Flow Diagram of New York City TransitChek® System

Businesses send their orders and payments for TransitChek vouchers to the TransitChek customer service department operated by the fulfillment contractor. From this point on the fulfillment contractor assumes the bulk of responsibility for system operations, with TransitCenter serving in an oversight capacity.

The fulfillment contractor forwards payments received from business customers through PATH for deposit in TransitCenter's bank account, and forwards TransitChek voucher issuance data directly to TransitCenter's bank. No orders are processed until full payment has been received. The contractor then processes and ships the voucher orders to the customers, using a secured delivery service.

The businesses distribute the vouchers to their employees according to the schedule they have adopted. Most businesses order TransitChek vouchers quarterly and distribute them monthly to their employees in their payroll envelopes, but other ordering and distribution schedules are used occasionally. Some companies with limited cash flow order monthly; others order a year's supply at once. Some companies give their employees three months' or an entire year's worth of vouchers at once.

Employees present TransitChek vouchers to the participating transit operator of their choice in exchange for passes, tokens or tickets on the system. Since participating operators accept TransitChek vouchers as equivalent to cash fare payment, employees may redeem them

- at any subway station
- at any ticket window at a commuter rail station
- at any bus station ticket window
- in ticket-by-mail programs
- at designated retail outlets.

TransitCenter is continuing to make the TransitChek program as convenient as possible by working with operators and retailers to increase the number of redemption options and locations. However, since TransitChek vouchers may not be redeemed for cash, bus and train drivers will not accept them for the purchase of tickets that are less than the voucher face value. In addition, cash services cannot accept TransitChek. Each operator has imposed a limit on the number of vouchers that may be used at one time to purchase fares.

The transit operators in turn deposit the vouchers into their own bank accounts. Through the federal banking system, TransitCenter's bank clears the vouchers and transfers funds to the transit operators' banks.

TransitCenter's bank reconciles vouchers that have been redeemed with data on voucher numbers and denominations received from the fulfillment contractor, then forwards reconciliation statements to TransitCenter. It also forwards redemption data to the fulfillment contractor for customer account reconciliation, ending the TransitChek cycle.

2.3.5 Operators Accepting TransitChek Vouchers

As of 1995, the transit operators listed in Table 2-4 would accept TransitChek for transportation on their systems.

2.3.6 Fulfillment Activities

Although TransitCenter administers the TransitChek program and guides its development, they contract out certain specialized operations, and have TransitCenter staff oversee the contractor. Key among these are the fulfillment process and affiliated services.

The fulfillment contractor plays a significant role in the performance of the TransitChek system. The responsibilities of the contractor include a wide range of services that tie directly to the daily operations, voucher production and customer service functions of the program, including those highlighted in the flow diagram in Figure 2-3. Activities include:

- design, printing, and inventory control of bank-acceptable TransitChek vouchers
- design, production, application, and inspection of security features
- receipt and acceptance of all customer orders and payments
- invoicing of customers
- packaging and delivery of TransitChek orders
- development, maintenance, and operation of a customer management information system (MIS)
- generation of MIS reports as they relate to customer order history, voucher production, order shipments, and customer payments
- magnetic encoding of TransitChek vouchers for future ticket vending machine acceptance
- exchange of data with TransitCenter's bank concerning issuance of TransitChek vouchers and data verification for full voucher reconciliation

Table 2-4. Operators Accepting TransitChek® Vouchers in the New York Region

 MTA New York City Transit Subway and Buses 	•	MTA New	York City	Transit	Subway	and Buses
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MTA Staten Island Railway

MTA Long Island Rail Road

MTA Metro-North Railroad

New Jersey Transit Commuter Rail & Bus

• Port Authority Trans-Hudson Corporation

• Connecticut Commuter Rail/Shore Line East

• New York, Connecticut and Pennsylvania Bus Services

Anton Travel Service Martz Lines

Atlantic Express MTA Long Island Bus

CBS Lines, Inc. Monsey Trails

Command Bus New York Bus Service
Connecticut Transit Queens Surface Corporation

Greater Bridgeport Transit Spring Valley Coach
District Sunrise Coach Lines

Green Bus Lines Trans-Bridge Line
Hampton Express Inc. Triboro Coach

Hart Bus Service Westchester County - Bee-Line System

Jamaica Buses Westport Transport

Liberty Lines Express

• Vanpool Companies

Rideshare Company
Van Pool of New Jersey
Royal Coachman Vanpools
VPSI Commuter Vanpools

• New Jersey Bus Services

Academy Bus Lines Lakeland Bus Lines
Asbury Park - NY Transit Morris Metro

Atlantic Express Coachways

Blue & Gray Transit

Carefree

NJ TRANSIT

Olympia Trails

Pocono Mt. Trails

Community Line, Inc. Rockland Coaches (Red and Tan)

Community Transit Shortline

DeCamp Bus Lines Suburban Trails
Evergreen Bus Lines Suburban Transit

Hudson County Executive

Express

AMTRAK

• Ferry Services

Davis Park & Watch Hill NY Waterways
Ferry Sayville Ferry

Fire Island Ferry TNT Hydrolines

Hoboken Ferry

- customer service support
- maintenance of a toll-free customer service phone line.

In addition to the above services, the new fulfillment contract, which began on January 1, 1995, calls for expanded MIS capabilities and extra services in the area of reporting and market analysis.

2.3.7 Marketing TransitChek®

Extensive marketing of the TransitChek program has been crucial to its initial success and continuing growth. TransitCenter maintains that growth could not have been achieved with less aggressive marketing. As testimony to the effectiveness of the marketing program, TransitCenter believes that almost all CBD businesses had name recognition for TransitChek by the end of 1992. The two key components of TransitCenter's marketing campaign have been 1) consumer-based marketing, and 2) direct mail (business-to-business) marketing.

The consumer-based marketing program has focused on employees who already use transit. In TransitChek's primary market, the Manhattan CBD, transit users comprise 85 percent of the approximately 1.8 million daily commuters. Employees have educated their companies about TransitChek either by obtaining information from TransitCenter and sharing it with their companies' decision makers, or by contacting TransitCenter and having the information mailed to the appropriate decision makers in their companies. Consumer marketing includes:

- the posting of "car cards" on all operating equipment including the New York City subway and buses, LIRR, Metro-North, PATH and NJ TRANSIT rail and bus systems
- the distribution of "seat drops" on the region's three commuter railroads
- the display of "take ones" at ticket windows of the commuter railroads
- handouts at major subway stations in the Manhattan CBD.

Direct mail marketing, or business-to-business marketing, provides detailed information about TransitChek directly to company decision makers: executives, chief financial officers, human resource managers, office managers, etc. TransitCenter has engaged in at least one major direct mail activity per year to about 30,000 companies. The information package mailed is complete enough to allow a company with little or no follow-up to understand the program and begin participating simply by completing and remitting an order form and payment. Appendix A contains samples of TransitChek marketing materials.

The direct mail campaign is focused on several selling points:

• TransitChek is a tax deductible business expense for the company.

- TransitChek provides tax savings to a company over a comparable salary increase.
- Because it is tax-free, it is an employee benefit that is worth more to the employee than the same dollar amount of salary increase.
- It boosts employee morale; employees want it.

In view of the 1990 Amendments to the Clean Air Act, TransitCenter is targeting companies with 100 or more employees, and marketing the program as a means for reducing significantly the amount of single occupancy vehicle commuting by their employees, as required by the Act.

Small businesses are easier to market than larger ones, because often with smaller businesses one person has sole authority to make the decision to enroll, whereas in larger companies, many people must review the decision, and there are certain rules and procedures to follow which are time-consuming. According to an employer survey conducted in 1994, the average enrolled company size was 37 employees with a distribution as shown in Table 2-5.

The marketing program includes public relations activities using the mass media, including press releases, press conferences with public officials, coverage by cable television, and articles in newspapers and periodicals. TransitCenter also continues to appeal to companies already participating to increase their subsidy levels to the maximum allowable by law.

TransitCenter would like to expand the marketing area beyond the CBD. Some inroads have already been made into satellite communities, and into areas where branch offices of companies with headquarters in the CBD are located. Vanpool commuters also are a potential market for the program.

Table 2-5. Sizes of Companies Enrolled in the New York TransitChek* Program in 1994

Number of Employees	Percent of Enrolled Companies		
1 - 5	40.0		
6 - 10	20.0		
11 - 25	20.0		
26 - 100	14.0		
101 - 250	4.0		
251+	2.0		
Total	100.0		

2.4 EVALUATION OF TRANSITCHEK IN THE NEW YORK CITY AREA

2.4.1 Methodology

2.4.1.1 Surveys - TransitCenter conducted three surveys that provided statistical data on employer and employee attitudes toward and use of the TransitChek program.

1989 TransitChek Survey – In the Fall of 1989, TransitCenter conducted a survey of all employers that had participated in TransitChek for at least six months, and all their employees who were receiving TransitChek vouchers. The main objective of the survey was to measure the impact of TransitChek on the individual transit operators and on employee transit and vehicular usage patterns for commuting and noncommuting trips. The survey obtained responses from 193 employers, representing 38 percent of the 513 companies enrolled at the time, and 2,320 employees, representing about 50 percent of the employees of the companies responding, yielding results with a 95 percent confidence level. Copies of the employer and employee survey forms are shown in Appendix B.

1990 Port Authority TransitChek Survey – In the summer of 1990, TransitCenter conducted a survey of Port Authority employees who had participated in TransitChek since its initiation in July 1989, as a benefit program for Port Authority clerical and support staff. (In mid-1993, the Port Authority expanded the program to all its employees.) The main purpose of the survey was to measure the impact of TransitChek on each operator, and on transit and vehicular usage for commuting and noncommuting trips. Of the 845 qualified personnel surveyed, responses were received from 526 clerical and support personnel, yielding a response rate of 62 percent and a confidence level of 95 percent. Survey questions asked in this survey were identical to those of the 1989 TransitChek Survey shown in Appendix B.

1994 Survey of Participating Employers and Employees – In the Summer and Fall of 1994, TransitCenter conducted three TransitChek surveys. The first was a survey of employers participating in TransitChek, about 3,100 at the beginning of the year. Its objectives were to obtain information on how employers administered the program, and to obtain their opinions and suggestions about the program. The response rate was 34 percent. The second was a survey of employees at 50 companies selected through stratified sampling by work force size, to obtain information on their commuting habits and use of TransitChek vouchers. About 4,170 employees, or 51 percent, responded. The third was a survey of Port Authority employees, with questions similar to those for the employee survey. Appendix C contains the survey forms.

2.4.1.2 Interviews - The Volpe Center conducted interviews with significant organizations involved in administering and developing the TransitChek program, as well as representative participating employers and operators. A cross section of participating employers was chosen from the range of industry types, locations, and sizes of the companies enrolled in the program. The participating operators interviewed included the largest public transit agencies, a railroad and a private transit operator. Appendix D contains a synopsis of the findings from each operator and employer interview.

2.4.2 Transit Usage

Direct measurement of TransitChek's effects on transit ridership is hampered by limited data available from operators and TransitCenter, and by the small TransitChek community relative to total transit usage. Consequently, the evaluation takes a less direct route in attempting to assess TransitChek's effects on ridership. Using a "bottom up" approach, the evaluation focuses first on TransitChek users, and their stated changes in transit usage and choices of transit mode. Then the evaluation looks at the number of TransitChek users as estimated by TransitCenter, and the number of TransitChek vouchers redeemed by individual operators.

2.4.2.1 Changes in Transit Usage - The 1989, 1990, and 1994 employee surveys showed an increase in use of transit for both commuting and noncommuting trips by employees receiving TransitChek, and a corresponding decrease in use of automobiles and taxis. Table 2-6 shows a comparison of the three surveys in the percent of TransitChek users who increased transit usage, and the number of new transit trips per \$15 worth of TransitChek vouchers. It appears that the percentage of TransitChek recipients who increased transit usage declined somewhat in 1994, although there was still a general increase in transit usage due to TransitChek.

Although the table shows the number of new trips per \$15 worth of TransitChek vouchers has also declined, this should be interpreted considering the fact that the average value of TransitChek vouchers received per user in 1994 is about three times that in 1990. An employee who received \$15 in TransitChek vouchers in 1990 would be receiving \$45 in 1994, so for 1994 the number of new commuting trips per recipient would be 1.29 and of noncommuting trips, 1.74, or approximately three new transit trips per 1994 recipient compared to 1.75 new trips per recipient in 1989. It appears that the higher subsidy induces the recipient to take more additional transit trips.

Other data from the 1994 employee survey also bear out the effect of the subsidy amount on the number of additional trips taken. Employees receiving \$31 or more per month took on average over three times as many additional trips than those receiving \$30 or less per month.

Based on the 1994 survey, it is estimated that 1.7 million additional transit boardings occurred in 1994 due to TransitChek, broken down by the region's operators as follows:

- NYCT 1,019,000 boardings
- LIRR 84,000 boardings
- Metro-North 82,000 boardings
- NJ TRANSIT 223,000 boardings
- PATH 127,000 boardings.

Table 2-6. Changes in Transit Usage in New York due to TransitChek*

	1989 Employee Survey	1990 Port Authority Survey	1994 Employee Survey
Commuter Trips			
Percent TransitChek users			
increasing transit usage	16.5	22.7	11.0
taking 1-2 new trips per month	2.5	2.9	
taking 3-8 new trips per month	7.2	11.1	
taking 9+ new trips per month	6.2	8.8	
Average number new trips per \$15 TransitChek	1.23	1.13	0.43
Noncommuter Trips			
Percent TransitChek users			
increasing transit usage	14.0	21.8	15.0
taking 1-2 new trips per month	2.8	4.3	
taking 3-8 new trips per month	9.4	13.1	
taking 9+ new trips per month	2.2	4.4	
Average number new trips per \$15 TransitChek	0.55	0.55	0.58

2.4.2.2 Operator Choice - The three employee surveys suggested which transit systems TransitChek recipients, both new and former transit riders, were riding, as indicated by their responses to the question on where they redeemed their TransitChek vouchers. Table 2-7 shows that NYCT redeems the most TransitChek vouchers, followed by NJ TRANSIT, although both percentages have declined with the entrance of more operators into the program. Railroads are redeeming an increasingly large portion of the vouchers.

The table also shows the estimated number of TransitChek users by transit system for 1989, 1990 and 1994. It appears that the number of TransitChek users on NYCT has come to represent a significant portion of its ridership; when compared to the approximately 2.5 million riders using the system during a typical rush hour, TransitChek users comprised almost 2 percent in 1994.¹⁶

¹⁶ From telephone conversation with A. Erinrich, NYCT, December 2, 1993.

Table 2-7. TransitChek® Redemptions in New York by Operator

	1989 Emplo	1989 Employee Survey		1990 Port Authority Survey		1994 Employee Survey	
Operator	Percent TransitChek Vouchers Redeemed	Estimated Number of Users	Percent TransitChek Vouchers Redeemed	Estimated Number of Users	Percent TransitChek Vouchers Redeemed	Estimated Number of Users	
NYCT	81.1	16,423	73.0	19,272	62.5	49,572	
NJ TRANSIT - Bus	3.3	749	8.6	2,270	13.2*	10,470	
NJ TRANSIT - Rail	3.3	668	13.9	3,670			
Metro-North	4.7	952	0.2	53	8.8	6,980	
LIRR	3.7	749	1.0	264	7.7	6,107	
Private Buses	3.3	668	2.3	607	4.6	3,648	
PATH**					2.2	1,745	
Ferries	0.2	41	0.4	106	0.4	317	
Other		- 100	0.2	53	0.7	555	
Total	100.0	20,250	100.0	26,400	100.0	79,315	

Sum of individual items may differ from printed column totals due to rounding.

* Bus and rail are combined.

** PATH did not accept TransitChek vouchers before 1994.

2.4.2.3 Growth in TransitChek Usage - Table 2-8 below shows the growth in TransitChek users in New York since the program began in 1987. Because TransitCenter does not request the number of employees receiving vouchers from enrolled companies, the number of users is only a rough estimate based on the number of vouchers ordered per period, modified by information obtained from employer communications with TransitCenter customer relations representatives.

As shown in the table, the TransitChek program has experienced steady growth since its inception, and has accelerated in recent years simultaneously with the increase of the tax deductible subsidy limit. The annual growth rate in total users since 1989 was 31 percent. During the same period, dollar sales increased at an annual growth rate of 66 percent, or about twice the rate of the number of users. This demonstrates the subsidy per employee has increased as the tax deductible limit has increased over the years.

Table 2-8. Growth of TransitChek® in New York

Year	Sales (\$M)	New Companies Enrolled	New TransitChek Users
1987	0.28	195	4,508
1988	1.28	330	7,628
1989	1.99	351	8,114
1990	2.84	379	6,150
1991	3.51	332	6,050
1992	6.19	457	9,565
1993	17.16	1,579	23,500
1994	25.10	1,250*	13,800*
Total	58.25	4,873	79,315
* Projected	1		

Contacts with individual operators produced only sketchy data, which nevertheless confirmed the trends shown above. One reason few operators tracked TransitChek redemptions separately from other types of fare payments is that the vouchers were designed to function like regular bank checks, and are treated as such. Since they do not require special procedures to process, most operators did not want to increase agents' workloads by requiring additional recordkeeping.

Of the major participating transit operators, only NYCT routinely tracked the value of TransitChek vouchers redeemed at their facilities, and had information on the market share of their revenues from TransitChek. Table 2-9 shows these statistics. The value of TransitChek vouchers redeemed at NYCT has been steadily increasing since 1991, the earliest year for which partial statistics were available, both in absolute value and compared with total noncash fare revenue. In 1993, the value of TransitChek vouchers redeemed at NYCT was 0.63 percent of total revenues.

The average monthly value of redeemed TransitChek vouchers is growing at roughly the same rate as the legislated maximum tax-free transit benefit, and at the same rate as the ratio of TransitChek value to revenue, also shown in Table 2-9. These data suggest the increasing dollar value of TransitChek vouchers redeemed at NYCT is keeping pace with increases in the subsidies users receive from employers. This implies that TransitChek helps retain current transit users. It may also attract new riders, but not in great enough numbers to surface in these statistics.

Table 2-9. TransitChek Usage on NYCT

Time Period	\$ Value of TransChek Vouchers Redeemed	Monthly Average Value	Total Revenue from Tokens	TransChek Vouchers as % of Total Revenue	Maximum Transit Benefit
July-Dec., 91	\$1,236,000	\$206,000	\$629 m	0.20%	\$15
(Change from 91 to 92)		(+52%)		(+40%)	(+40%)
JanDec., 92	\$3,754,000	\$313,000	\$1,338 m	0.28%	\$21
(Change from 92 to 93)		(+130%)		(+186%)	(+185%)
JanNov., 93	\$7,912,948	\$719,000	\$1,246 m	0.63%	\$60

The 1994 employee survey results confirm that the influence of TransitChek, though positive, is still too small to surface in operator statistics. Nevertheless, the survey suggests that an estimated 1,019,000 additional boardings on NYCT occurred because of TransitChek. Given a \$1.25 fare, these boardings would have yielded \$1,273,750 of additional revenues for the year. Although this is only about 0.1 percent compared to \$1,246 million in total NYCT revenues, it more than compensates the MTA for its \$500,000 in contributions to TransitCenter's budget for 1994.

The LIRR performed a special survey to discover the volume of TransitChek vouchers redeemed at their ticket offices. During November 1993, LIRR redeemed approximately \$85,000 in TransitChek vouchers (mostly the \$30 denomination), or about 0.34 percent of their

\$24,570,000 total monthly revenues. This is about half the redemption rate for the NYCT, but it is possible that a slightly larger proportion of LIRR riders are TransitChek users. It appears that LIRR riders who also take the subway to get to their final destinations may be more likely to redeem their TransitChek vouchers at subway stations, since the \$60 subsidy covers a full month's subway transportation, whereas it only partially covers the cost of a railroad pass.

NJ TRANSIT collected 50,710 TransitChek vouchers with a total value of \$1,244,164 during the first three quarters of 1994, representing approximately 0.4 percent of revenues for the same period. NJ TRANSIT noted that ridership on the system has increased markedly during 1994 after declining for several years. Although TransitChek redemptions on the system are low compared to total revenues, they have been increasing in both absolute value and as a percent of revenues along with overall system ridership.

Ridership on most transit systems has increased since 1992. Additional transit boardings due to TransitChek remain small compared to total system ridership on participating transit systems, and fluctuations in TransitChek usage at this stage of the TransitChek program would not affect ridership statistics to any great extent.

2.4.3 Financial Impacts

2.4.3.1 On Operators - As discussed in Section 2.4.2.2 Operator Choice, TransitChek has greatly affected ridership, but it is too small to make an impact on overall operator revenues at this stage of the TransitChek life cycle.

Interviews with the major operators participating in the TransitChek program revealed that they incur no additional ongoing costs in administering the program. Initially, NYCT incurred minimal costs from installation of black boxes in their ticket offices to read various optical characteristics of the vouchers and from training their employees to use them as a security measure for detecting counterfeit vouchers. The boxes proved unreliable, and ticket agents no longer use them, relying instead on visual inspection.

The TransitChek vouchers themselves, designed to function like regular checks in the banking system, require no special treatment by and result in no additional costs to the transit operators, who generally combine them with personal checks received from riders when making deposits into their bank accounts. (The similarity with regular checks is also the reason most operators do not track TransitChek redemptions separately from other checks.)

The three largest participating operators make annual financial contributions to TransitCenter to support the TransitChek program. (See Section 2.2.2.) Most of the operators also provide TransitCenter with in-kind assistance by displaying TransitChek posters on their vehicles and in their stations when TransitCenter is conducting a marketing campaign.

Several operators have included TransitChek as a payment option in their own informational brochures. Before TransitChek most major transportation providers had begun to recognize employers as marketing targets, and had introduced pass sales programs to large

employers in their service areas for improving ridership. As TransitChek sales increase, the operators are becoming more supportive of the program, because it is beginning to account for a small, but significant and growing, portion of their revenues.

2.4.3.2 On TransitCenter - TransitChek sales from the beginning of the program to the end of 1994 are shown in Figure 2-4. Enrolled employers and employees receiving TransitChek vouchers are shown in Figures 2-5 and 2-6 for the corresponding period. The large increase seen in December 1992 occurred one month before the \$60 transit fringe benefit maximum took effect. It appears that the increased sales are due primarily to the enrollment of new companies, although some previously enrolled companies did raise their employee subsidies because of the new maximum.

TransitChek program revenues are derived mainly from fees (53 percent). Slippage, that is, monies received from employers for TransitChek vouchers that are never redeemed by the recipient, accounts for 27 percent of program revenues. Finally, float, the interest received on funds between the time they are received from employers as payment for TransitChek vouchers to the time they are paid to the operators redeeming TransitChek vouchers, accounts for the remaining 20 percent of program revenues. Figure 2-7 shows the sources of TransitChek revenue as of mid-1994.

2.4.3.3 On Employers - Employers derive a tax savings from giving their employees TransitChek as opposed to a salary increase or other nontax deductible benefit. Employers may treat the entire cost of TransitChek vouchers as tax deductible. Figure 2-8 shows the savings an employer would realize if the employee received TransitCheks at the \$60 level each month, or \$720 per year. Assuming the employee were in the 28 percent tax bracket, the employer would have to give a conventional raise of \$1,000 for an equivalent benefit, plus pay up to 20 percent more in payroll-related costs, yielding a gross cost of \$1,200, or approximately \$840 after federal, state, and local taxes (depending on the location of the business). With TransitChek vouchers, there are no additional payroll costs, and the gross of \$720 would be \$504 after taxes, producing a net savings of \$336 per year per employee.



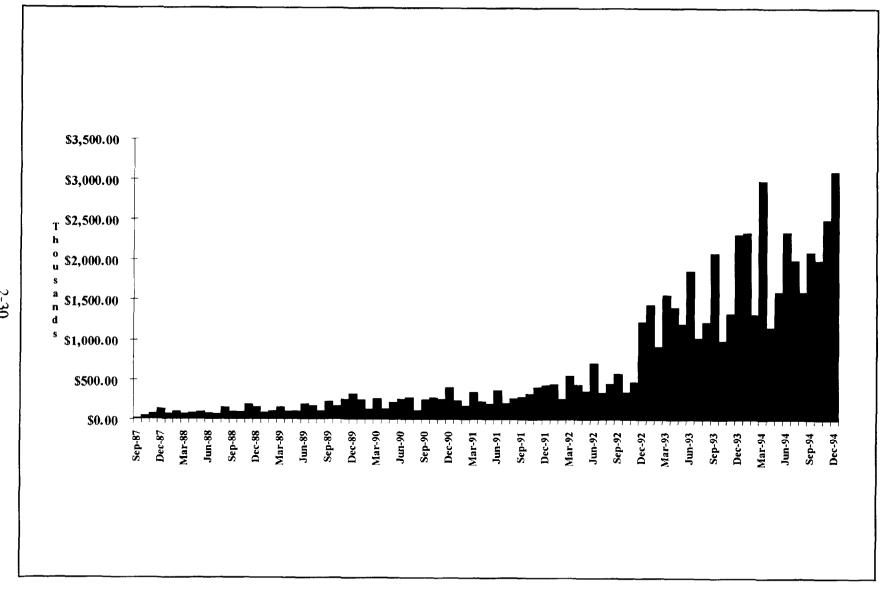


Figure 2-4. Monthly TransitChek* Sales in New York

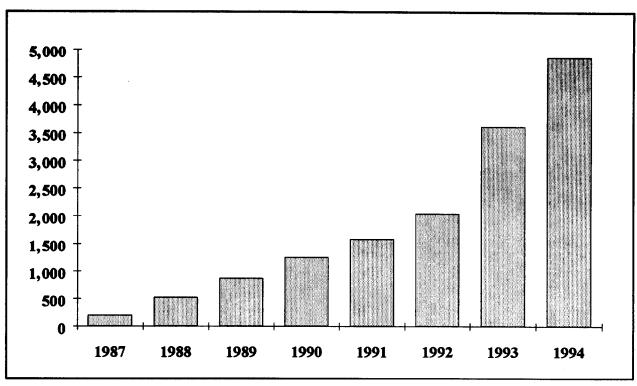


Figure 2-5. Cumulative Number of Employers Enrolled in TransitChek* in the New York Region

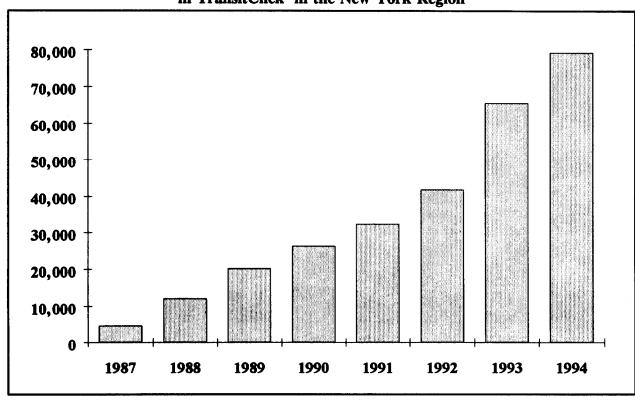


Figure 2-6. Cumulative Number of Employees Participating in TransitChek* in the New York Region

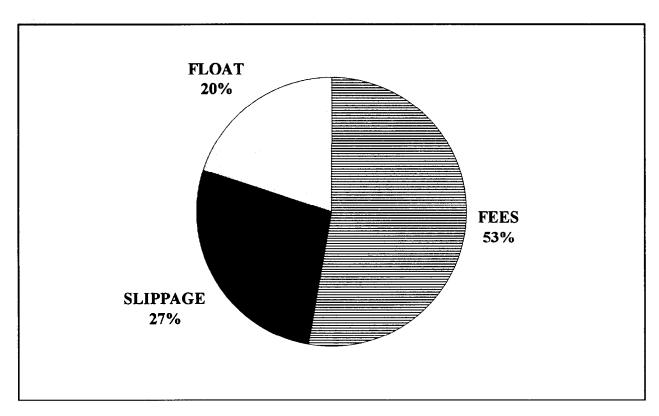


Figure 2-7. Sources of New York TransitChek® Revenue

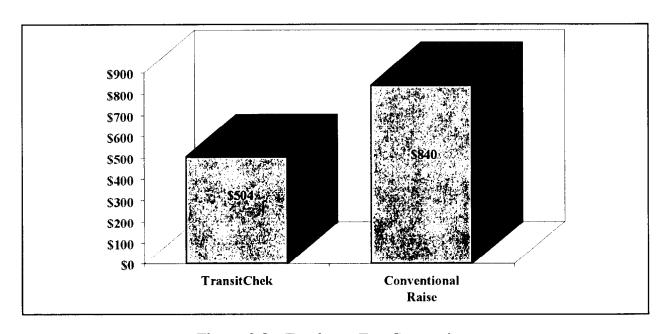


Figure 2-8. Employer Tax Comparison

2.4.4 Mobility of Employees

It appears that TransitChek has increased the mobility and travel opportunities of employees in that it has made transit an affordable and realistic choice for commuters.

2.4.4.1 Modal Shift - The first two surveys showed that TransitChek created a modal shift away from automobile and taxi usage for both commuter and noncommuter trips. Most of the shift to transit for commuter trips occurred during peak commuter hours. Table 2-10 shows the shifts by trip purpose for each survey. It appears that a slightly higher proportion of Port Authority TransitChek users decreased their automobile usage than TransitChek users from other companies. That may be because the Port Authority at the time of the survey was giving the transit benefit only to clerical and secretarial staff, where the benefit would have represented a more significant portion of employee income.

% Respondents Who Decreased Auto/Taxi Use	1989 Employee Survey	1990 Port Authority Survey
Commuter Trips	15.6	22.8
Noncommuter Trips	13.7	16.0

Table 2-10. Modal Shift in New York due to TransitChek®

2.4.4.2 Employee Attitudes - Over 70 percent of the TransitChek users in the first two surveys said they developed more positive opinions of their employers because of TransitChek. Favorable comments from respondents included that the program gave transit a favorable image, increased their usage of transit, was simple and easy to use, and helped to defray transit costs and fare increases. The only negative comments dealt with some difficulties encountered in redeeming TransitChek vouchers. Subsequently, TransitCenter alleviated the problems identified in the surveys.

Over 70 percent of the respondents to the 1989 TransitChek survey earned incomes of \$35,000 or less, with 41 percent earning less than \$25,000. The vast majority of TransitChek users were female, 64.3 percent for the 1989 Employee Survey and 81.6 percent for the 1990 Port Authority Survey. However, it should be noted that at the time of the survey the Port Authority had restricted the transit benefit to clerical and secretarial employees, which positions are filled predominantly by women at the Port Authority.

By 1994 TransitChek recipients' characteristics had changed dramatically. Only 24 percent lived in households with less than \$35,000 in income. About 44 percent earned income of between \$35,000 and \$100,000. And approximately the same number of men as women received TransitChek vouchers.

2.4.4.3 Employee Tax Savings - Employees who work in New York City enjoy a significant tax savings from TransitChek vouchers. As Figure 2-9 shows, a \$60 tax-free benefit to an employee is worth \$101 in an equivalent taxable salary benefit. In other words, for every nontaxable TransitChek dollar an employee receives, he or she would have to receive a salary increase of \$1.68 to achieve an equivalent net benefit after paying federal, state and city taxes.

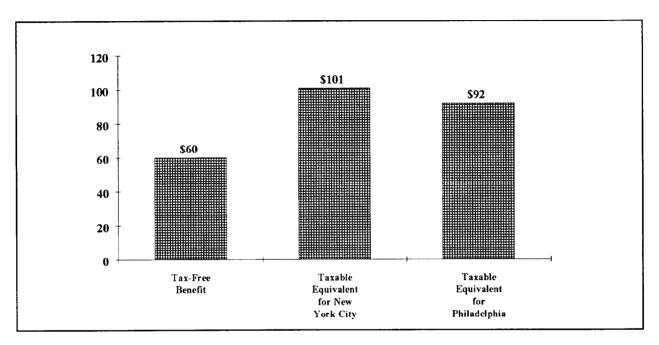


Figure 2-9. Value of TransitChek* as a Tax-Free Benefit Compared to an Equivalent Taxable Salary Increase¹⁷

2.4.4.4 Employer Attitudes - Employer attitudes about the TransitChek program's effects on employee mobility were discovered through the 1994 Survey of Participating Employers and through interviews conducted with several companies participating in TransitChek.

The 1994 Survey revealed that employers believed the mobility of their employees had increased due to TransitChek. Highlights of the survey results include:

- Seventy-two percent of the companies gave TransitChek vouchers to all their employees, while the remainder gave them only to select employee subgroups.
- Eighty-six percent of the companies gave TransitChek vouchers as a fringe benefit, about 9 percent gave them as a bonus or incentive for performance, and 5 percent had other policies.

¹⁷ These figures assume a federal tax bracket of 28 percent, New York state tax of 8.4 percent, New York City payroll tax of 4.3 percent, Pennsylvania state tax of 2.1 percent, and Philadelphia payroll tax of 4.96 percent.

- Fifty-four percent of the companies distributed TransitChek vouchers monthly, and 21 percent distributed them quarterly.
- The mean voucher value per recipient was \$49. The most popular amounts were in the range from \$46 to \$60 per recipient (49 percent) and from \$16 to \$30 per recipient (25 percent). Small firms tended to have slightly higher average values of vouchers than large firms.
- Participating organizations offered the following other commute-related benefits to at least some of their employees: free parking spaces at or near the work place (10 percent), reimbursement of some or all of the costs of parking in commercial lots at or near the workplace (10 percent), and reimbursement of other costs of commuting by private vehicle (12 percent).
- Twenty-nine percent of employers have increased the maximum value of TransitChek vouchers offered since starting their programs, while 1 percent have decreased the maximum value. Reasons for increasing the value were the popularity of this employee benefit (61 percent), changes in the tax code (40 percent), pressure from employees (17 percent), and external pressures about transportation and the environment (10 percent). They decreased the amount because the organization was spending too much on TransitChek (40 percent), and there was lack of employee interest (14 percent).
- Eighty-nine percent of the employers were not aware of any problems that their employees had experienced in using the TransitChek vouchers within the prior year.
- When asked to characterize the relative importance of TransitChek as an employee benefit, 48 percent viewed it as "very important," 40 percent said it was "somewhat important," 12 percent chose "of limited importance," and only 1 percent said that it was "not important at all."

Interviews with representatives from eight participating companies about their experiences with TransitChek confirmed the 1994 survey results. All of the organizations reported TransitChek was very popular among their employees, and the companies themselves viewed it positively, in general.

- One state agency, prevented from raising employee salaries by state legislation, appreciated TransitChek as a means to give employees a tax-free benefit equivalent to a greater value in pre-tax salary dollars.
- Although neither could provide any figures, two companies that provide free parking for employees believe some employees switched from single occupancy vehicle usage to transit because of TransitChek. To qualify for the program, the employees had to relinquish their parking spaces. Other companies located in

downtown Manhattan acknowledged that most of their employees had already been using transit before the program.

• None of the companies was aware of any program abuse. US Customs conducts regular audits of the program.

Although the employers cited a desire to promote transit, increase employee benefits and/or improve employee morale as motivation for initially enrolling in TransitChek, these companies were also keenly aware of program costs.

- Two employers felt TransitChek was expensive compared to other alternatives. US Customs would have preferred to purchase fares and passes directly from the individual operators using Government Purchase Orders (but the operators refused), and Aegis Insurance Services would have preferred to include the transit benefit in employee paychecks (but this is against IRS regulation of the subsidy).
- One organization, which enrolled to provide an incentive for improved employee attendance, eventually dropped TransitChek because the employees for which it was intended did not respond to the incentive, and management did not think the benefits of TransitChek without improved attendance warranted its cost (though the employees supported it).
- Budget limitations were cited as the reason several companies did not increase the subsidy to \$60 in 1993.

2.4.5 Functional Characteristics

- **2.4.5.1** Vouchers The various security features of the TransitChek voucher design, described in Section 2.3.3, appear to have been successful in preventing counterfeiting. TransitCenter knows of no attempts to duplicate the vouchers for illegal use. TransitCenter is constantly reviewing innovations in design for applicability to TransitChek, and holds a quarterly review of security measures and techniques with the fulfillment contractor, who is responsible for implementing any new features agreed upon.
- **2.4.5.2** Check Distribution System Employers interviewed were pleased with the responsiveness of TransitCenter to their needs. Orders were received on time and in good condition, and were filled correctly. Ninety-four percent of the employers in the 1994 Survey of Participating Employers had no problems with the administration of the TransitChek program.

TransitCenter currently uses UPS to deliver orders, but may switch to Federal Express to take advantage of the Port Authority's contracted rates. The delivery system has worked well, with only a few orders lost or stolen during delivery. TransitCenter has initiated controls to assure that large orders over \$10,000 are delivered safely. The fulfillment contractor first notifies the company of the anticipated shipping date. A second call is placed when the order is shipped, giving the customer the expected time of arrival and the carrier's name. Once the

order is accepted by the company, TransitCenter's responsibility ends. TransitCenter reports that thefts of TransitChek after delivery are no more frequent than thefts of other office property.

2.4.5.3 Program Abuse - As far as TransitCenter is aware, there have been no major thefts of TransitChek vouchers. The system is fully reconcilable, and both the fulfillment contractor and bank match the numbers of redeemed vouchers against those issued. TransitCenter will replace damaged vouchers, but will not replace lost, misplaced or expired vouchers.

TransitCenter views other types of abuse, such as employees using fares purchased with TransitChek vouchers for noncommuting purposes, selling them to others for cash, or using them as a black market currency, as beyond their area of responsibility and control. TransitCenter encourages employers to extract statements from their employees that they will not use the vouchers for purposes other than those intended, but many employers do not do so. In fact, some employers give TransitChek vouchers to all their employees, whether or not they use public transit for commuting. While this practice may encourage some employees to switch to public transit from single occupancy vehicle commuting, it also encourages misuse of the tax-free transit benefit by those who do not switch.

2.4.6 Physical Impacts

A rough estimate of the amount of fuel conserved by TransitChek recipients can be calculated as follows. Every commuter who leaves the car at home and travels to work by public transit saves about 400 gallons of gas per year, 18 or approximately 0.75 gallons per one-way commuting trip. Every \$15 worth of TransitChek vouchers sold in 1994 generated about one new transit trip per month, trips that users would likely have taken by auto or taxi before TransitChek. Assuming employees received \$30 in TransitChek vouchers monthly, it is estimated that the number of gallons of gasoline saved per month was 118,973 gallons for all 79,315 users enrolled at the end of 1994. The associated releases into the air of carbon dioxide, hydrocarbons, soot and particulate matter from the burning of that gasoline, did not occur.

2.5 SUMMARY FINDINGS FOR THE NEW YORK CITY REGION

• Sales of TransitChek vouchers have grown at an annual growth rate of 64 percent since 1988, the first full year of program operation. From 1991 through 1994, as the maximum benefit grew from \$15 to \$60, a 400 percent increase, TransitChek sales grew over 700 percent. This tremendous growth can be attributed to several factors, including TransitCenter's highly effective and focused marketing program, the dedicated program staff, the support TransitCenter receives from the Port Authority and the transportation community, and the transit rich and transit dependent environment in which the program operates.

¹⁸ TransitLine, Volume 2, No. 1, Spring 1993.

• The TransitChek program has made progress toward the achievement of many program goals and goals of affiliated organizations.

It has <u>improved employee mobility</u> by increasing the commuting choices for employees of participating companies, and making transit and vanpools affordable choices, especially for lower paid employees. It has contributed to <u>reducing commuter dependence on automobile</u> usage; employee surveys showed that automobile and taxi use decreased and transit use increased by 16 to 23 percent.

There is evidence of increased transit ridership due to TransitChek. Survey results suggested participating employees took an average of three new transit trips per month. However, it is not clear how many new riders have switched to transit due to TransitChek. Anecdotes from employers affirm some employees have switched from single occupancy vehicle commuting to transit, although no survey data exist to support this. Because the number of TransitChek users is small compared to total ridership on the major transit systems (TransitChek redemptions for NYCT, LIRR and NJ TRANSIT represent 0.63 percent, 0.34 percent and 0.40 percent of total revenues, respectively), any increased transit usage by TransitChek participants is not apparent from transit ridership data. On NYCT, for example, it appears that increases in TransitChek redemptions are more likely due to the increased maximum subsidy rather than to new riders on the system.

TransitChek vouchers reduce the amount of cash handling for transit operators. Riders must use their TransitChek vouchers to purchase fares in bulk, either as packs of tokens or passes; transit operators will not give cash change for fare purchases less than the face values of the vouchers.

The TransitChek program has <u>fostered cooperation among the operators</u> and the business and transportation communities. This is evidenced by the joint participation of these groups on TransitCenter's board, and by the general success and growth of the program, which would not have occurred without the cooperation of all involved.

The <u>effects of TransitChek on congestion are not measurable</u>, given the small size of the TransitChek community compared to the workday traffic in the region.

• TransitCenter is highly effective in administering the program, and all aspects of the system they have developed are functioning as desired, including fulfillment activities, check design, fee structure, and marketing. Because of their initial market research and careful system design, the program did not encounter any major difficulties once it was set up. Various improvements have occurred as needs arose. For example, the new fulfillment contract calls for providing TransitCenter with easier access to sales and program status information. As they gain experience with the system and as sales increase, they expect the program to be self-supporting by 1997.

- The increase of the maximum tax benefit from \$21 to \$60 has had a significant effect on employer enrollments; over three times as many companies enrolled in 1993, the year of the increase, as the year before. Likewise, employees appeared to make more new transit trips with the increased subsidy amount.
- TransitChek provides a mechanism to ease the impacts of the 1990 Amendments to the Clean Air Act regulations on both commuters and their employers. TransitCenter's strategy of emphasizing this in their employer marketing program, as well as the savings an employer would derive from giving employees a benefit such as TransitChek over a conventional raise, promises continued future success in increasing TransitChek's share of the commuter market.

3. TRANSITCHEK* IN THE PHILADELPHIA REGION

3.1 BACKGROUND

3.1.1 Description of the Philadelphia Region

- **3.1.1.1 Location** The Greater Philadelphia Region, shown in Figure 3-1, covers over 2,000 square miles. Situated on the Delaware River, the area comprises ten counties in three states:
 - in Pennsylvania: Bucks, Chester, Delaware, Montgomery, and Philadelphia Counties
 - in New Jersey: Burlington, Camden, Gloucester, and Mercer Counties
 - in Delaware: New Castle County.
- **3.1.1.2 Demographic and Economic Overview** The Greater Philadelphia Region had a population of 5.7 million as of the 1990 Census; 1.6 million people lived in the City of Philadelphia, while the remaining 4.1 million people lived in surrounding areas. Projections for the year 2020 indicate Philadelphia will lose 4.8 percent of its population, while the suburbs will grow by 6.9 percent.

The region enjoys a diverse economy, a low cost of living and a high concentration of colleges, universities and cultural institutions. In 1993, the area's 2,069,700 jobs were concentrated in the service (33 percent), trade (22 percent), manufacturing (15 percent), and government (14.5 percent) sectors. Housing prices are low (as well as salaries) compared to other East Coast cities.

The Philadelphia area's economic condition has suffered from the recent recession. The City of Philadelphia has been particularly hard hit by both the recession and the trend of businesses moving to the suburbs, losing about 80,000 jobs since 1989, especially in the manufacturing and construction sectors. Overall by 1993, the number of jobs in Philadelphia had decreased by 13 percent and the number of jobs in the suburbs had increased by 23 percent compared to 1980 job levels.

3.1.1.3 Mass Transportation¹⁹ - The Southeastern Pennsylvania Transportation Authority (SEPTA), controlled by a representative board, provides bus, trolley, rapid transit light rail and commuter rail services in the Philadelphia area, including the adjoining areas of New Jersey and Delaware. SEPTA is the fourth largest transit system in the US. It consists of three divisions: City Transit, Suburban Transit, and Regional Rail. Critical economic and engineering problems have dominated SEPTA's financial outlook, but patronage has started to recover following the

¹⁹ The material for this section was obtained primarily from *Jane's Urban Transport Systems*, Twelfth Edition, 1993-94.

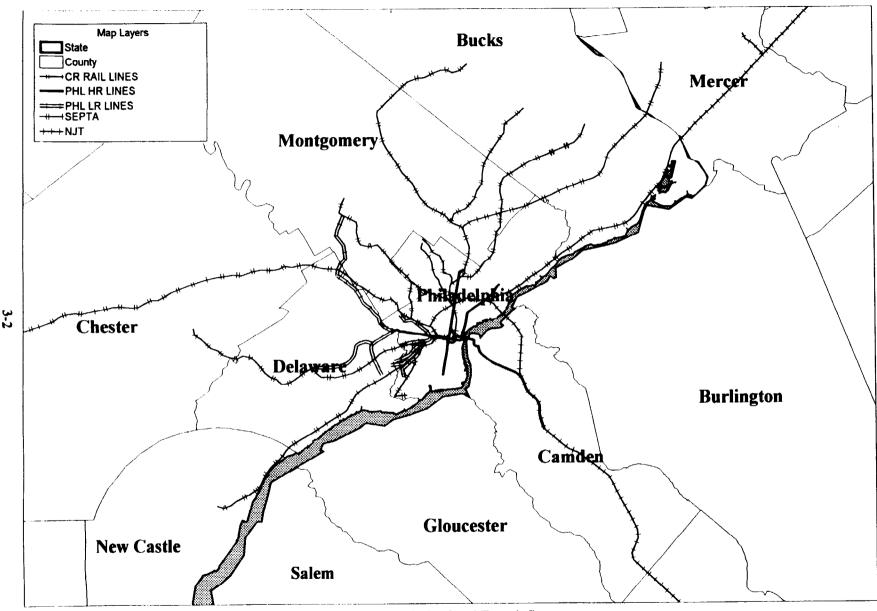


Figure 3-1. Philadelphia Regional Transit Systems

recent improvements introduced with the cross-city suburban rail link. SEPTA provided about 308.6 million passenger journeys in Fiscal Year 1993.

Feeder service is provided by the Port Authority Transit Corporation (PATCO), which operates the Lindenwold High-speed Rail Line, the first of the new generation of highly automated transit lines in North America, opened in 1969. PATCO provided about 11 million passenger journeys in 1989. Additional feeder service to Philadelphia is provided by NJ TRANSIT, operating an extensive network of buses, light rail and commuter rail in New Jersey.

A 1988 survey²⁰ of Philadelphia residents showed that a critical concern was the cost of transit. The most frequent response to fare increases was to drive automobiles more. Very few respondents said they were riding transit more because of service improvements; places of work and residence seemed to have the most influence on the degree of transit usage.

3.1.1.4 Other Transportation - Philadelphia's situation in the center of the Northeast Corridor affords it broad access to major transportation systems. The region has an extensive network of interstate highways and arterials. AMTRAK operates hourly service from Philadelphia to New York and Washington, D.C. Eighteen national and international commercial airlines provide service to Philadelphia International Airport, offering more than 100 domestic and 15 international flights each day. In addition, Philadelphia is the fourth largest United States seaport for imported goods.

3.1.1.5 Environmental Issues - Like New York City, Philadelphia experiences air, water and soil pollution problems, and the Philadelphia metropolitan area is classified as a severe nonattainment area for ozone according to the 1990 Amendments to the Clean Air Act. The Act required businesses with 100 or more employees in a severe nonattainment area to submit trip reduction plans in 1994 demonstrating how they planned to reduce single occupancy vehicle commuting by 25 percent by 1996. These plans were to address options for attaining the desired results, from encouraging carpooling, imposing limits on parking, charging for parking, or even eliminating it. Another approach would have been to encourage use of public transit with such mechanisms as TransitChek.

However, the state of Pennsylvania and the Philadelphia area, in particular, opposed the provisions of the Amendments through court action, legislation, lobbying and negotiations with the EPA. A tri-state business group known as Penjerdel portrayed the Amendments in a negative light to area corporations, and many are resisting the mandates. EPA in early 1995 indicated it would not enforce the trip reduction plan requirement in Pennsylvania. Consequently, DVRPC changed its TransitChek promotion to emphasize the program's potential for reducing traffic congestion rather than for meeting the requirements of the Amendments.

²⁰ Philadelphia Travels - City Transportation Survey, Philadelphia Planning Commission, 1988.

3.1.2 History of TransitChek Development in Philadelphia

- 3.1.2.1 Delaware Valley Regional Planning Commission Created in 1965, the DVRPC is an advisory agency that provides continuing, comprehensive and coordinated planning for the orderly growth and development of the Delaware Valley region. The region includes Bucks, Chester, Delaware and Montgomery Counties and the City of Philadelphia in Pennsylvania, and Burlington, Camden, Gloucester and Mercer Counties in New Jersey. DVRPC's mission for the 1990's includes:
 - conducting high priority, short-term strategic studies for its member state and local governments and operating agencies
 - developing and maintaining a long range, regional comprehensive plan
 - providing technical assistance, data and services to the public and private sectors.

DVRPC is the Metropolitan Planning Organization (MPO) for the Philadelphia region. Besides administering TransitChek, activities include the formulation of the region's long range transportation plan, air quality planning, and helping develop and demonstrate the conformity of the region's transportation improvement program with the 1990 Amendments to the Clean Air Act.

3.1.2.2 Motivation for TransitChek* Program - Given its regional perspective, the DVRPC wanted to demonstrate the importance of transit's role in the growth and development of the Philadelphia area. DVRPC decided a program such as the New York TransitChek program would be an appropriate means to promote transit to Philadelphia area businesses. In particular, TransitChek was seen as a benefit to small employers who were excluded from the employer pass programs of SEPTA and NJ Transit, which did not market to small companies. Moreover, small companies did not generally have the resources to dedicate one person to pass sales.

When DVRPC approached major transportation providers and related organizations, most were interested in pursuing the TransitChek program. A core advisory group, known as the Policy Committee, was established consisting of the DVRPC, the Greater Philadelphia Chamber of Commerce, the Central Philadelphia Development Corporation, the Departments of Transportation of Pennsylvania and New Jersey, and many transportation operators, including SEPTA, NJ TRANSIT, PATCO, Bieber Tourways, Capitol Area Transit and Capitol Trailways (Harrisburg), Berks Area Rapid Transit Authority (BARTA), AMTRAK, the Delaware State Transit Agencies (DART), and the Port Authority of Allegheny County (PAT) in Pittsburgh. These organizations provided a large portion of the financial support to develop the program.

DVRPC, with the help of consultant Richard Oram, a key player in developing TransitChek for New York, applied for a \$300,000 Section 8 FTA grant to initiate TransitChek in Philadelphia. The grant, received in 1989, along with \$110,000 in matching funds from DVRPC, funded the design of the vouchers and the system, and the first two years of the program's operation. TransitCenter assisted DVRPC by sharing its experience with TransitChek.

TransitChek and the \$15 transit fringe benefit were portrayed as an "employee benefit program" rather than a "transit subsidy" because of the negative reputation of transit in the Philadelphia area. The program became operational in June 1991, with participation by ten firms ordering over \$20,000 in TransitChek vouchers. After one year of operation, 69 firms had bought \$169,540 in TransitChek vouchers. As of September 1994, 178 firms had enrolled, representing about 5,000 TransitChek users, and had purchased over \$1.7 million worth of TransitChek vouchers since program inception.

3.1.2.3 Program Goals - DVRPC's main goal in establishing the TransitChek program was to increase ridership on the Philadelphia area's major transit systems, especially SEPTA, through a commuter benefit program. The goals of the participating operators and the FTA were similar to those for the TransitChek program in New York, listed in Section 2.3.2.

3.2 TRANSITCHEK* TODAY IN PHILADELPHIA

3.2.1 Funding

Expenditures and revenues for the TransitChek program have been increasing since 1991. Figure 3-2 shows growth in actual budgets for Fiscal Years 1991 through 1995, and the estimated budget for Fiscal Year 1996. Table 3-1 details the Fiscal Year 1994 through 1996 budgets, showing on the revenue side, the level of program funding by transportation agencies and operators, and the amount of internal revenues.

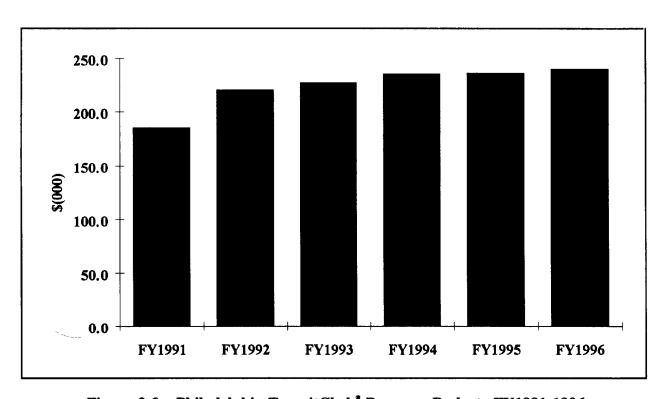


Figure 3-2. Philadelphia TransitChek Program Budgets FY1991-1996

Table 3-1. Budget for TransitChek* in Philadelphia

	FUNDING			
Source		MEAN % OF TOTAL		
	FY1994	FY1995	FY1996	
TRANSITCHEK® PARTICIPANTS' CONTRIBUTIONS				89.1%
PADOT & NJDOT	\$26,000	\$26,000	\$26,000	
Transit Operators	188,500	183,500	183,500	
Subtotal	214,500	209,500	209,500	
Program Revenues	20,534	26,340	30,500	10.9%
TOTAL	\$235,034	\$235,840	\$240,000	100.0%
	EXPENSES	•		***************************************
CATEGORY		AMOUNT		MEAN % OF TOTAL
	FY1994	FY1995	FY1996	
STAFF	\$125,000	\$75,000	\$70,000	38.0%
PROGRAM SERVICES	32,500	55,000	60,000	20.7%
MARKETING	24,859	75,385	80,600	25.4%
OFFICE EXPENSES	52,675	30,455	29,400	15.8%
<u>Total</u>	\$235,034	\$235,840	\$240,000	100.0%

The major participating operators (SEPTA, NJ TRANSIT, PATCO, DART and PAT) have made sizeable contributions to the program in past years and are expected to continue their support. However, future funding from some smaller operators is less certain, since they have not realized the ridership increases they expected from program participation.

Internal revenues are generated by slippage (monies received for vouchers that were distributed but never redeemed), float (interest on the balance of monies in the bank account awaiting disbursement to operators), and fees for the sale of the vouchers. In 1994, slippage produced internal revenues equal to about 2 percent of gross sales, float about 3 percent, and fees about 3 percent. Because the \$0.70 fee was less than the \$1.03 it cost DVRPC to produce and process each TransitChek voucher, the fee was changed in 1995 to be scaled according to the number of vouchers purchased plus shipping. For the near term, internal revenues are projected to cover the costs of the fulfillment contractor, but it is the goal of DVRPC to make the program self-sustaining, meaning that the internal revenues will cover all expenditures, and contributions from the operators and other agencies will not be needed.

Besides funding, the TransitChek program receives in-kind contributions from a number of operators. SEPTA, NJ TRANSIT and PATCO provide some telemarketing and advertising services, but an estimate of the value of this and other in-kind contributions is not available. Many small operators that accept TransitChek vouchers contribute neither funding nor in-kind services to the program.

3.2.2 Staffing and Organization

The TransitChek program was originally part of the Commuter Benefit Program, which operated under the Transportation Planning Division at DVRPC. Staffing resources included a Marketing/Program Manager and several co-op students full time, and 20 percent of the division's Associate Director's time. In 1993, the program staff was expanded by a full time entry level professional employee.

In 1994, the departure of both the Program Manager and the Associate Director led to a reorganization of the Commuter Benefit Program. An Office of Commuter Services was formed within DVRPC to manage both TransitChek and the Regional Rideshare program, called "Share-A-Ride." The Office's Marketing Assistant works full time on TransitChek with the Marketing Manager spending approximately 25 percent of her time on this program. The staff is supported by printing, TransitChek fulfillment, telemarketing, and advertising contractors, and by banking services.

The major funding operators and organizations make important operating and policy decisions on the TransitChek program through participation on two committees: the Policy Committee and the Marketing Task Force. Since TransitChek is a program of the DVRPC, it has no separate Board of Directors. The Policy Committee is effectively the Philadelphia program's board, and consists of general managers and marketing representatives from the funding organizations, private industry, and the Chamber of Commerce. The Marketing Task Force, which includes marketing directors from the major funding operators, and representatives of the Pennsylvania, New Jersey, and Delaware DOT's, meets periodically to offer marketing advice. An Operations Committee, initially formed to develop and implement TransitChek system operations, and design the vouchers and their security features, was dissolved.

3.2.3 Marketing

In mid-1993 DVRPC launched a major three-year "Ride Free...Breathe Easy" marketing campaign for TransitChek, emphasizing the three key themes of employee benefit, clean air, and congestion relief. These themes capitalized on the expected needs of companies seeking to satisfy demands of the 1990 Amendments to the Clean Air Act to reduce employees' single occupancy commuting. The campaign enlisted WCAU television and radio as a joint partner with DVRPC, a "partner in a caring community" offering free community features and stories, public service announcements, and ads. WCAU paid for the ad production, and in return its logo appeared with DVRPC's on publications, posters and newly designed stationery with a clean air motif. The campaign represented a departure from their previous marketing approach, which focused primarily on the program's tax-free employee benefit. Some campaign literature is included as Appendix E.

In 1995, based on limited research and considering the climate of skepticism over the EPA's enforcement of the 1990 Amendments to the Clean Air Act, DVRPC staff decided to move the emphasis of the marketing materials to the more tangible benefit of less traffic. A new slogan of "Clear the Road, Clean the Air" was introduced, and materials were revised and condensed to make program information less cumbersome and easier to understand. A new media partner was sought.

DVRPC employs standard marketing methods to reach potential employer customers and their employees: direct mail, public service announcements via television and radio, Chamber of Commerce mailings, transportation and business fairs, poster and bus card campaigns, etc. The campaigns appeal to employees to request the program from their employers. Some operators have heard of the program from passengers attempting to purchase passage using TransitChek vouchers, and consequently, have become participants. The quarterly TransitChek newsletter is also used to market new companies.

3.2.4 Program Expansion and Plans

Although most marketing efforts are directed toward the Philadelphia tri-state area, DVRPC has reached out to cities in which Philadelphia businesses have subsidiaries or branch sites. In addition, some operators that provide commuter service from outlying areas into Philadelphia have agreed to accept the vouchers. As a result several operators and companies from Allentown, Harrisburg, Pittsburgh, Lehigh, Reading, and Lancaster, and from Berks County are participating.

3.2.5 Operators Accepting Vouchers

Table 3-2 below contains a list of the operators accepting TransitChek vouchers as of early 1995. The list includes not only operators who take an active part in supporting TransitChek with monetary or in-kind contributions, but also those that simply accept the vouchers as payment for transportation.

Table 3-2. Operators Accepting DVRPC TransitChek® Vouchers

- Southeastern Pennsylvania Transportation Authority (SEPTA)
- New Jersey Transit (NJ TRANSIT)
- Port Authority Transit Corporation (PATCO)
- AMTRAK
- Ferries

Philadelphia - Camden Ferry

League Island Ferry (New Jersey - Philadelphia Naval Shipyard)

South Terminal Ferry

Pennsylvania Bus Services

Carl R. Bieber Tourways

Capitol Area Transit (CAT)

Port Authority Transit of Allegheny County (PAT)

Berks Area Reading Transportation Authority (BARTA)

Delaware Bus Services

Delaware Transit Commission (DTC)

Administration for Regional Transit (DART)

Transportation for the Elderly and Disabled (DAST)

Blue Diamond Lines

Vanpools

Vanpool of New Jersey

Vanpool Services, Inc.

3.2.6 How It Works

Figure 3-3 shows a flow diagram of the TransitChek system in Philadelphia. The most significant difference from the New York system is that the Philadelphia employer purchases TransitChek vouchers by sending both its order and payment to a lockbox at DVRPC's bank, rather than to the fulfillment contractor. The bank, in turn, forwards the order to the fulfillment contractor, and deposits the payment directly into the TransitChek bank account, where it is used to reimburse transit operators for their redeemed vouchers. DVRPC preferred this arrangement to New York's, so that it could maintain constant ownership of the funds, rather than rely on the fulfillment contractor to deposit them into the bank. It believed this procedure would facilitate the transition, if the fulfillment contractor were to change in future years.

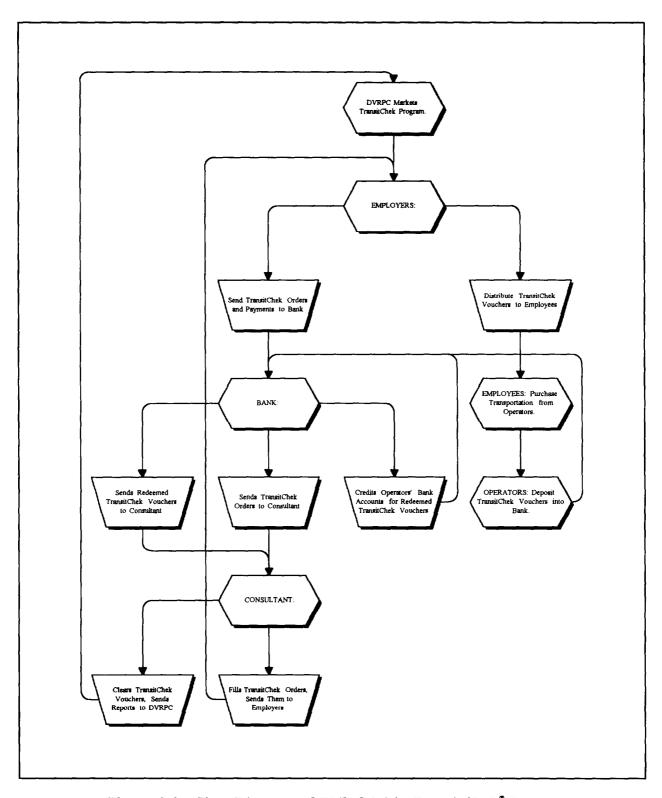


Figure 3-3. Flow Diagram of Philadelphia TransitChek® System

DVRPC initiates the process by marketing the TransitChek program throughout the Philadelphia tri-state area. Interested employers contact the commuter benefits hotline at DVRPC to obtain an information packet and self-explanatory order form. The employer completes the form and sends it along with payment to the bank lockbox.

The bank deposits the funds into the TransitChek account and forwards the order form to the fulfillment contractor. In addition, the bank sends the fulfillment contractor a quarterly tape of the numbers on the redeemed TransitChek vouchers.

The fulfillment contractor fills the orders for TransitChek vouchers, and ships them to the employers. It maintains a record of voucher numbers shipped, and runs the quarterly tape of redeemed voucher numbers received from the bank against the shipped voucher numbers to detect the entrance of counterfeit vouchers into the system, and to identify unused vouchers that have expired.

After employers receive the TransitChek vouchers, they distribute them to their employees. Although employers are encouraged to order vouchers quarterly, semi-annually, or annually to minimize associated administrative activities and to give them a backup supply of vouchers on-hand, they typically distribute vouchers monthly.

Employees redeem their TransitChek vouchers for tickets or passes on the participating transit mode of their choice. The operator redeeming the vouchers then deposits them into its bank account just as though they were regular bank checks. The bank processes the vouchers, and clears them through the federal banking system.

Finally, the TransitChek bank account is debited by the amount of incoming redeemed vouchers.

3.2.7 Fulfillment Activities

The Philadelphia system handles fulfillment and associated activities differently from the New York system. Activities that were performed by one contractor in New York are divided among three organizations in Philadelphia: DVRPC has the TransitChek vouchers printed; a service company reviews them for printing quality and fills the orders; and a bank handles the funds. As of early 1994, Commuter Check Services Corporation, located in New York, was performing the fulfillment activities, and First State Marketing Corporation, a subsidiary of First State Bank in Lake Lillian, Minnesota, was performing the banking activities.

Bank activities include:

- maintaining a lockbox for incoming orders
- depositing funds from TransitChek sales into DVRPC's account and maintaining a deposit log

- producing records of redeemed voucher numbers
- faxing order information to the fulfillment contractor and to DVRPC.

Fulfillment activities carried out by the service company include:

- reviewing vouchers for printing quality
- filling and shipping TransitChek orders to customers, and producing invoices
- reconciling the numbers of shipped and redeemed vouchers
- maintaining an information system and dispersing management information and data on transactions to DVRPC
- providing customer service support.

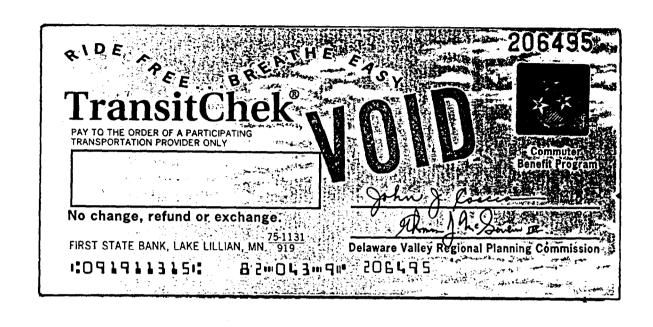
3.2.8 Physical Characteristics

Figure 3-4 shows the front and back of a TransitChek. The denomination is printed in the box on the left as the orders are filled. Originally DVRPC offered seven denominations (\$7, \$15, \$20, \$21, \$30, \$45 and \$60), but as of March 31, 1995, this number was streamlined to four (\$15, \$21, \$30 and \$60). The \$21 denomination is available only to companies ordering it prior to the change; it is not offered to new participants. All TransitChek denominations have the same security features: water marks in the paper, a striped pattern on the back of the voucher, paper that smudges easily if erased, chemical void paper, a hologram of the TransitChek logo in the upper right corner, a copy void paragraph (a pattern on the voucher that appears only on duplicated copies), and a laser lock (a process that locks the print to the paper surface).

3.3 EVALUATION

3.3.1 Methodology

3.3.1.1 Interviews - The Volpe Center conducted interviews with DVRPC and with representative participating employers and operators. A cross section of participating employers was chosen from the range of industry types, locations, and sizes of the companies enrolled in the program. The participating operators interviewed included the largest public transit agencies and several private transit operators. Appendix F contains a synopsis of the findings from each operator and employer interview.



service provider, transit sales outlet or authorized vanpool provider. Place endorsement stamp here:

Protect your TransitChek.⁽⁶⁾ Damaged or mutilated documents will not be accepted. Replacement or refund cannot be made in the event of loss, theft or destruction. TransitCheks⁽⁶⁾ may be used only for transit fares of participating transit service providers and authorized vanpool providers. Any other use is fraudulent.

NOTICE: Any duplication, simulation, unauthorized punishable under State and Federal statutes and will be prosecuted to the full extent of the law.

Figure 3-4. A DVRPC TransitChek®

3.3.1.2 Surveys - In preparation for a full scale survey in late 1993, the DVRPC conducted a limited test survey of employees receiving TransitChek at two companies participating in the program during the spring of 1993, namely Alexander & Alexander and the U.S. Mint. The survey achieved a response rate of 63%, or 314 TransitChek recipients out of a total of 500, requesting information on mode of transportation, particular transit system used, type of transit fare purchase, monthly transit expenditures, and frequency of usage both before and after receiving TransitChek. Survey results appear in Appendix G.

The full scale survey was conducted during December 1993, using a refined questionnaire seeking the same type of before-after information from its respondents. A copy of the survey, entitled "TransitChek '60-Second' Survey," is shown in Appendix G. Like the pretest, the survey questionnaire contained seven short-answer and check-off response questions.

DVRPC mailed a letter of explanation and a copy of the survey to all currently enrolled employers in the Philadelphia/Wilmington, Pittsburgh and Harrisburg areas, except for Alexander & Alexander and the U.S. Mint. Employers were asked to duplicate the surveys and to distribute them to all employees receiving TransitChek vouchers. Only 43 of the approximately 144 companies in the program actually complied, and 386 TransitChek recipients responded. DVRPC staff cited the timing of the survey (near the winter holidays) as the main reason for the low response by enrolled companies. Although not verified, it was believed that within the companies participating in the survey, close to 100 percent of TransitChek recipients responded. The number of responses received per participating employer ranged from two to 50. Survey results are found in Appendix G.

For the discussions below, the results of the test and full scale surveys have been combined into one data set, except where noted. This combination approach is appropriate since:

- basically the same questions were asked in both surveys
- the two employers of the test survey were excluded from the full scale survey, so there is no double counting of respondents
- together the two surveys provide a more representative picture of the TransitChek user population, including the range of participating employer sizes and locations

However, the low response rate and survey design require caution in extrapolating the results to the overall participant market; DVRPC plans a more extensive survey for late 1995.

3.3.2 Transit Usage

As with New York, direct measurement of TransitChek's effects on transit ridership is hampered in two ways: 1) data available from operators and DVRPC are limited, and 2) the TransitChek community is small relative to total transit usage. Consequently, the evaluation takes a less direct route in attempting to assess TransitChek's effects on ridership. Using a

"bottom up" approach, the evaluation focuses first on the TransitChek users, and their stated changes in transit usage and choices of transit mode. Then the evaluation takes a general look at the number of TransitChek users as estimated by DVRPC and the number of TransitChek vouchers redeemed by individual operators.

- 3.3.2.1 Changes in Transit Usage Based on the combined survey results, employees increased the average number of transit trips they took from 7.8 to 10.3 per week after receiving TransitChek, an increase of 2.5 trips, or 32 percent. These trips were taken for both commuting and noncommuting purposes. While significant, this increase applies only to those employees receiving TransitChek vouchers, not to the employee population as a whole within participating companies. Except for specific companies interviewed, it is not known what proportion of all employees at participating companies receive TransitChek. (See Section 3.3.4.3.)
- 3.3.2.2 Operator Choice In the Philadelphia area, SEPTA received the bulk of new transit ridership due to TransitChek, with PATCO and NJ TRANSIT also experiencing small ridership increases. In the Harrisburg area, the bulk of new riders chose Capitol Area Transit. In the Pittsburgh area, new riders chose Port Authority Transit. The smaller operators from satellite communities do not show up in the survey. Table 3-3 shows the results of the survey question asking which transit system is primarily used by each TransitChek recipient; the Before TransitChek column is based on the 536 respondents using transit before receiving TransitChek, and the After TransitChek column is based on all 700 respondents.

It appears that TransitChek induced many employees in participating companies to switch to transit, compared to the number of employees using transit before TransitChek. The 164 new transit users represent a 30 percent increase. An extrapolation of this result to the population of nonparticipating companies would not be advised, given that the small number of currently participating companies may not be truly representative of all businesses in Pennsylvania's metropolitan areas. Nevertheless, it shows that in areas such as Philadelphia, where an extensive transit system exists and where the transit market is not saturated, there is a great potential for a program such as TransitChek to convert a significant number of employees to transit.

3.3.2.3 Growth in TransitChek Usage - Table 3-4 shows the growth in the number of TransitChek users since the program began in 1991. The number of employees participating in the program is obtained from the form a company completes for its first TransitChek order. DVRPC does not attempt to track adjustments to that number after the initial order. However, if a participating company drops out of the program, its number of participating employees is subtracted from cumulative figures.

The table reflects growth each year since its inception in all aspects of the program. Since 1992, revenues have grown at an average annual rate of about 60 percent, and the number of participating companies has grown at an average annual rate of about 45 percent.

Table 3-3. System Choice by TransitChek® Users in Philadelphia Plan

Operator	Before TransitChek	After TransitChek	Percent Change
SEPTA	315	376	19.4
PATCO	57	71	24.6
NJ TRANSIT	12	13	8.3
CAT	119	199	67.2
PAT	32	39	21.9
Other	1	2	100.0
Total	536	700	30.6

Table 3-4. Growth of TransitChek® in the Philadelphia Region

Year	Sales (\$000)	New Companies Enrolled	New TransitChek Users
1991	69.6	36	964
1992	348.0	54	1,555
1993	711.4	54	2,603
1994	903.2	42	907*
Total	2,032.3	186	6,029
* Reflects the loss of approximately 350 EPA employees in 1994.			

3.3.2.4 Method of Fare Payment - Table 3-5 shows the distribution of types of fare instruments purchased by transit users both before and after they began receiving TransitChek vouchers, based on the combined survey results. There was a significant shift away from tokens and tickets to weekly and monthly passes. Transit passes provide operators with the advantage of up-front fare payment, but the disadvantage of inducing pass holders to use transit more often than they would if paying for individual rides. Nevertheless, because the introduction of TransitChek converted 164 new riders among the survey respondents, the average amount of money spent on transit per month per survey respondent increased from \$42.62 to \$52.44, a 23 percent increase.

Table 3-5. Method of Fare Payment in Philadelphia TransitChek® Program

Fare Instrument	Before TransitChek	After TransitChek	Percent Change
Monthly Pass	58.5 %	69.0 %	+ 17.9 %
Weekly Pass	7.0 %	7.3 %	+ 4.3 %
Single Ticket	8.1 %	3.6 %	- 55.5 %
Multiple-ride Ticket	8.1 %	7.3 %	- 9.9 %
Tokens	17.0 %	12.8 %	- 24.7 %
Other	1.1 %	0 %	- 100 %
Total	100 %	100 %	

3.3.3 Financial Impacts

3.3.3.1 On Operators - As with the New York operators, interviews with the major operators participating in the Philadelphia TransitChek program revealed that they incur no additional ongoing costs in administering the program. Most operators treat TransitChek vouchers no differently from other checks received in payment for transportation, and do not separate them when depositing them into the bank.

Operators sitting on TransitChek's Policy Committee make sizable contributions to the TransitChek program's annual budget. (See Section 3.2.1.) SEPTA, NJ TRANSIT and PATCO, in particular, provide in-kind assistance by actively marketing TransitChek to employers in their service areas. In addition, most operators display TransitChek posters on their vehicles during marketing campaigns.

3.3.3.2 On DVRPC - Figure 3-5 shows the monthly TransitChek sales from program inception in June 1991, to December 1994. The large spike in March 1993 is due to employer anticipation of a fee increase in April, and the spike in December 1994 is due to employer anticipation of tax changes in 1995. Figures 3-6 and 3-7 depict the growth in number of employers and employees, respectively. These figures, along with Table 3-4, show that revenues and participating employers and employees did not grow as fast in 1994 as in the previous years of the program. This is likely due both to the personnel change and reorganization of the Commuter Benefit Program at DVRPC earlier that year, and to the withdrawal of EPA, heretofore the single largest purchaser of Transitchek vouchers, from the program. It is expected that with full staffing, the program will experience increased growth in 1995.

Figure 3-5. Monthly TransitChek* Sales in Philadelphia

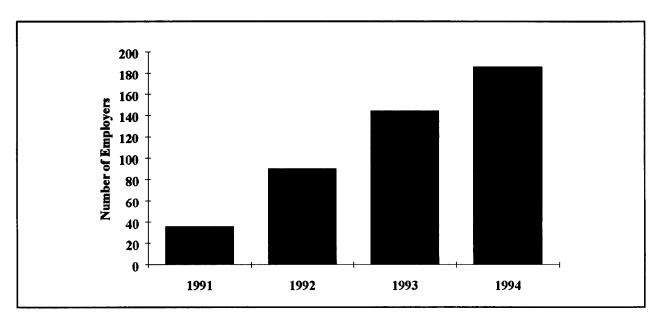


Figure 3-6. Cumulative Number of Employers Enrolled in the DVRPC TransitChek® Program

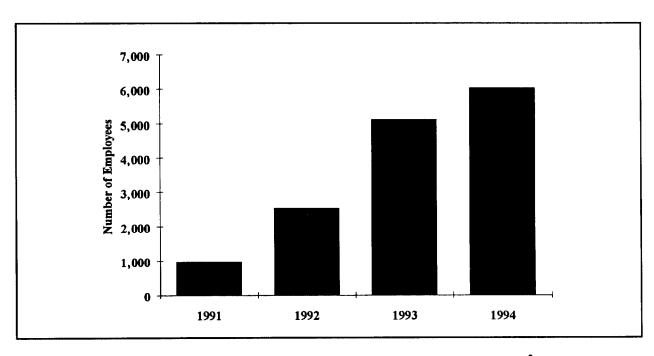


Figure 3-7. Cumulative Number of Employees Using TransitChek® Vouchers in the Philadelphia Area

The pie chart in Figure 3-8 illustrates the sources of revenue for DVRPC from the TransitChek program as of mid-1993. About 37.5 percent of revenues came from fees for the purchase of TransitChek vouchers, 37.5 percent from float, and 25 percent from slippage. Compared to New York's sources of revenues, the Philadelphia program's revenues from fees comprised a significantly smaller portion of total revenues. Philadelphia's fees averaged 3 percent of voucher value, since they charged a fixed \$0.70 per voucher regardless of face value, while New York's fee is 4 percent, resulting in increasing revenues as voucher value increases. Consequently, in 1995 DVRPC scaled its fee according to the number of vouchers purchased.

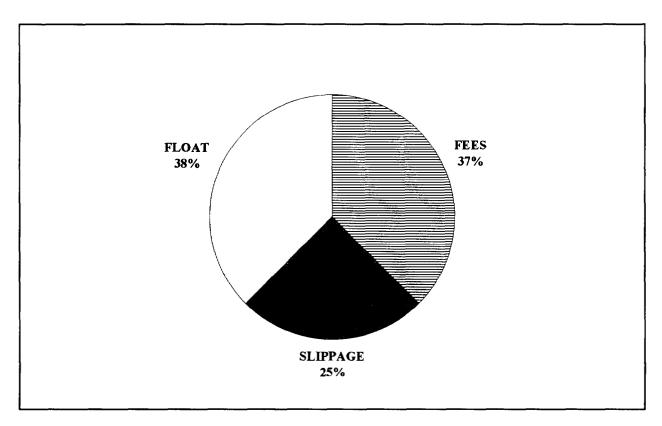


Figure 3-8. Sources of Philadelphia TransitChek® Revenue

3.3.3.3 On Employers - Employers reap benefits from giving their employees benefits as TransitChek vouchers rather than salary increases, because of the tax savings: TransitChek expenses are tax deductible. Figure 2-8 in Section 2.4.3.3 shows that employers in Philadelphia giving employees a \$60 per month TransitChek benefit would save \$336 per year per employee over an equivalent conventional raise, assuming as for New York an approximate 30 percent corporate tax bracket.

3.3.4 Mobility of Employees

3.3.4.1 Modal Choice - Table 3-6 shows there was a significant shift among survey respondents to public transit as the primary mode of transportation from single-occupancy vehicles. Before TransitChek, 73.7 percent of the employees surveyed indicated transit was their primary mode of transportation and 20.3 percent indicated single-occupancy vehicles. After TransitChek, 98.7 percent used public transit, and only 0.4 percent continued to use single-occupancy vehicles as their primary mode.

Table 3-6. Modal Shift among Survey Respondents Due to Philadelphia TransitChek Program

Mode of Transportation	Before TransitChek	After TransitChek	Percent Change
Public Transit	73.7 %	98.7 %	+ 33.9 %
Drive Alone	20.3 %	0.4 %	- 98.0 %
Drive with Others	3.9 %	0.6 %	- 84.6 %
Bicycle	0.1 %	0 %	- 100 %
Walk	2.0 %	0.3 %	- 85.0 %
Total	100 %	100 %	

3.3.4.2 Employee Attitudes - Information on employee attitudes is limited. The full scale TransitChek survey suggested 91 percent of the new riders switched to transit because of TransitChek, but contained no other questions on employee attitudes toward the program. The employers interviewed said the program was popular among their employees, especially those already using transit.

Employees working in the City of Philadelphia save tax dollars by receiving benefits in the form of TransitChek vouchers, rather than salary increases. As Figure 2-9 in Section 2.4.4.3 shows, a \$60 tax-free benefit to an employee is worth \$92 in an equivalent taxable salary benefit. In other words, for every nontaxable TransitChek dollar an employee receives, he or she would have to receive a salary increase of \$1.53 to achieve an equivalent net benefit after paying federal, state and city taxes.

3.3.4.3 Employer Attitudes - Employer attitudes about the TransitChek program's effects on employee mobility were revealed through interviews conducted with several participating companies in the Philadelphia area. In general, they believed that employee mobility increased, because the subsidy expanded the employees' commuting choices. Highlights from the interviews are below. (Interview synopses are found in Appendix F.)

- Employers interviewed were not aware of a major switch in employee commuting mode of transportation due to TransitChek, in contrast to the DVRPC survey results (Section 3.3.4.1), which showed a 33.9 percent increase in public transit usage and a 98.0 percent decrease in single occupancy vehicle commuting. In fact, the EPA discontinued program participation partly because an internal survey they performed showed few employees switched to public transportation.
- The majority of the employees who signed up for the TransitChek program were already transit users. Several companies were "captive" transit audiences, because of their convenient locations to transit and lack of reasonably priced local parking. High percentages of their employees registered: 700 of 900 EPA employees; 80 of 150 Alexander & Alexander employees; 400 of 850 US Mint employees. These companies said the program was very popular among the participants.
- Program participation was offered to all employees of the interviewed employers, regardless of job category and salary, although it was most popular among lower paid employees. The terms for receiving the benefits varied from company to company: one company required employees in writing to give up driving in exchange for the vouchers; another relied on the "honor system."
- Most employers distributed vouchers monthly. The monthly amounts ranged from \$5 (the employees paid \$10 and received a \$15 voucher in return) to \$21. None of the interviewed employers had increased the amount to \$60, citing budget limitations.

3.3.5 Functional Characteristics

3.3.5.1 Vouchers - It appears the many security features incorporated into the TransitChek vouchers, described in Section 3.2.8, have prevented their counterfeiting.

At the autumn 1994 Policy Committee meeting, DVRPC reexamined the large number of denominations of TransitChek vouchers it offered to TransitChek subscribers, seven in all. Figure 3-9 shows Fiscal Year 1994 sales of TransitChek vouchers by denomination. It was decided to eliminate the \$7, \$20 and \$45 vouchers, since they represented only 5.6 percent of sales revenue and 6.2 percent of vouchers for the year. The Committee also adopted a fee structure patterned after that of New York, in which the fees are scaled according to the value of the order instead of a flat per voucher charge.

3.3.5.2 Program Abuse - DVRPC is not aware of any counterfeiting activities or the use of TransitChek vouchers as underground currency. Although DVRPC has assumed liability for any bad vouchers that might slip past transit agents, none has surfaced to date. DVRPC feels confident enough in the present security measures to allow SEPTA to expand its redemption points for TransitChek vouchers to include supermarkets.

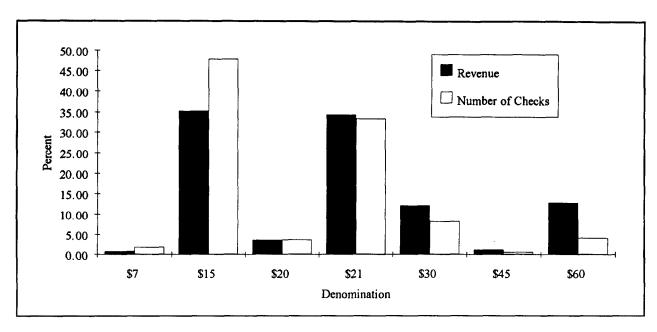


Figure 3-9. FY1994 TransitChek Sales by Denomination in Philadelphia Program

3.3.6 Physical Impacts

Almost all the TransitChek users in the Philadelphia area that were driving alone to work switched to public transit upon receiving TransitChek from their employers, approximately 1,020 people based on combined survey results. If, as in New York, a commuter who leaves the car at home and travels to work by public transit saves about 400 gallons of gas per year, then 408,000 gallons of gas in total have been saved in a year because of the TransitChek program in the Philadelphia area, and the release of over eight million pounds of carbon dioxide into the air did not occur. Although this is significant, nevertheless considering the 1.8 million vehicles on the road daily in the Delaware Valley, the effects of the reduction in emissions due to TransitChek would not be measurable in any air quality study.

3.4 SUMMARY FINDINGS FOR THE PHILADELPHIA REGION

• The TransitChek program has grown at a healthy rate in the Philadelphia area. Since 1992, the first full year of its operation, it has achieved average annual growth rates of 60 percent in sales and 45 percent in company enrollments. However, it is significant to note that from 1992 to 1993, sales more than doubled. This is the same period in which the maximum transit subsidy increased from \$21 to \$60. From 1993 to 1994, when the maximum benefit remained the same, sales increased by 27 percent. The lower growth in 1994 is also partly due to a change in program staffing at DVRPC. (Growth in 1995 has improved substantially; sales grew 57 percent during the first five months.)

• TransitChek has made progress toward many goals of DVRPC and other interested parties.

TransitChek has <u>increased employee mobility</u> by making transit an affordable choice for commuting. There was a <u>modal shift away from single-occupancy vehicles</u> among TransitChek recipients. Before TransitChek 20.3 percent said their primary mode of transportation to work was the automobile; after TransitChek only 0.4 percent continued to use the automobile as their primary mode.

<u>Transit ridership has increased</u> because of the TransitChek program. Employees increased the number of trips they took per week from 7.8 to 10.3 trips after receiving the vouchers, an increase of 32 percent. Among surveyed recipients of TransitChek, 30 percent were new transit riders. This suggests that as the TransitChek program grows, it has the potential to convert a significant number of employees to transit in the Philadelphia area, where an extensive transit system exists and where the transit market is not yet saturated.

The amount of <u>cash handling was reduced</u> for operators after the introduction of TransitChek. Monthly and weekly pass purchases increased, while ticket and token purchases declined.

<u>Cooperation among the operators</u>, private industry and the Chamber of Commerce has been fostered by their joint participation on the TransitChek Policy Committee.

Given the small size of the TransitChek user community compared to weekday transit ridership and to the total number of commuters, the <u>effects of TransitChek</u> on ridership on specific transit systems and on congestion are not measurable.

- The TransitChek program has been very popular among employees of participating companies. The employers in the Philadelphia area seem very cost conscious, however, and due to budget limitations have been reluctant to increase their subsidy amounts even though the maximum allowed by law has increased. In some cases they have discontinued the program, because it did not induce their employees to increase transit usage.
- The Philadelphia TransitChek system appears to work well, and DVRPC is administering it to the satisfaction of participating employers and operators.

4. COMPARISON OF THE NEW YORK CITY AND PHILADELPHIA TRANSITCHEK* PROGRAMS

4.1 TRANSITCHEK® SYSTEMS

The TransitChek systems set up in New York and in Philadelphia are similar in overall design, since DVRPC used New York's model, and received guidance from TransitCenter in system development. But the two systems diverge in several areas.

Activities performed by one fulfillment contractor in the New York system are split among three entities in the Philadelphia system: DVRPC has the TransitChek vouchers printed; the consultant reviews the vouchers for printing quality, fills the orders, provides customer service support, and produces management reports; and the bank receives the orders and payments, deposits the funds into DVRPC's account, and forwards the orders to the consultant. TransitCenter has opted for administrative simplicity in contracting with only one organization to perform a multitude of activities, while DVRPC has a more hands-on role that allows it to maintain constant ownership of monies received for TransitChek purchases. Both systems have performed satisfactorily. Two other models for TransitChek-like instruments have been used in various cities around the country: the sponsoring organization contracting out all activities to an independent contractor such as Commuter Check Services Corporation²¹ or Voucher Corporation, and a group of operators performing all activities itself. These two models are beyond the scope of this evaluation.

TransitCenter offers three TransitChek denominations: \$15, \$21 and \$30. Although the demand for a \$21 voucher was considerably reduced once the subsidy maximum was raised to \$60 from \$21, TransitCenter is continuing to offer it to Chapter S corporations for which the de minimis maximum is still by regulation only \$21. DVRPC originally offered seven denominations: \$7, \$15, \$20, \$21, \$30, \$45 and \$60. In 1995, DVRPC reduced the number of denominations offered to four, eliminating the \$7, \$20 and \$45 vouchers, based on low sales figures for these amounts in the past. The \$21 denomination is not offered to new customers.

The two systems differ in the fees they charge employers on TransitChek purchases. TransitCenter's fee is a percentage of the total dollar value of the TransitChek vouchers purchased plus a flat \$12.00 shipping charge, while DVRPC's fee is \$0.70 per voucher plus a flat \$10.00 shipping charge. In July 1995, DVRPC is planning a change in its fee structure to be scaled according to the number of vouchers purchased plus shipping, more similar to that of TransitCenter. The new structure will be: \$0.70 for orders of 1 to 89 vouchers, and \$0.65 for orders of more than 90 vouchers, plus a \$12 shipping fee.

²¹ Commuter Check Services Corporation, which serves as the consultant for DVRPC, has adapted its standard model to accommodate DVRPC.

4.2 SPONSORING ORGANIZATIONS

The sponsoring organizations in both cities are departments of larger, well-established organizations, the Port Authority in New York and the DVRPC in Philadelphia. Both organizations receive financial and in-kind support from public and private entities of the transportation community. They have advisory boards composed of major operators, state departments of transportation and chambers of commerce.

In spite of these similarities, there are major differences between the two organizations. TransitCenter has significantly greater resources to work with than the Office of Commuter Services of DVRPC. TransitCenter's budget for 1994 was approximately \$3,170,000, over ten times the Office of Commuter Services' \$277,500 budget for 1994. This translates into about 20 TransitCenter staff devoted to TransitChek (and TransitLink) compared to the Office of Commuter Services' staff of approximately 2 people devoted to TransitChek. Even when New York's larger city population (about five times Philadelphia's), larger regional population (about three times Philadelphia's) and larger workforce (about four times Philadelphia's) are considered, the TransitChek program enjoys proportionately stronger support from its sponsoring organization and from the transportation community in New York than in Philadelphia.

4.3 ENVIRONMENTS

Many factors external to the TransitChek system itself and its administration play an important role in the ultimate success of the program. Some environmental factors at work in the two cities are discussed here.

It is more difficult and expensive to commute by auto in New York than in Philadelphia. Commuters from outside New York must pay bridge and tunnel tolls; parking is expensive and scarce; and there is severe congestion. While highway congestion is also an issue in Philadelphia and is increasing, there is a surplus of reasonably priced parking available once the commuter arrives in the city. Transit in Philadelphia has a poor reputation; in Center City, transit has experienced a 14 percent loss in modal share since 1980, and in the Region, a 2 percent loss. Ongoing construction projects, while beneficial in the end, have been causing service disruptions and delays for several years, and will do so to the year 2000. There has been a major flight of businesses to the suburbs (where typically parking is free), which trend is expected to continue. In addition, the recession has been easing more slowly in Philadelphia than in New York, and Philadelphia companies are much more dollar conscious regarding employee benefits.

Finally, while New York City seems to have accepted its status as a nonattainment city for ozone according to the criteria set forth in the 1990 Amendments to the Clean Air Act, the state of Pennsylvania and Philadelphia area businesses have fought Philadelphia's classification as a nonattainment area on all fronts: through legislation, lobbying, lawsuits and negotiations

²² Journey to Work Trends in the Delaware Valley Region, 1970 - 1990, DVRPC Direction 2020 Report #5, 1993.

with the EPA. Penjerdel, a regional business group, conducted a negative campaign against the automobile trip reduction plans required by the Amendments, labeling them "government meddling." As a result, EPA suspended enforcement of the trip reduction plan requirement in the Philadelphia area. In contrast, a big selling point for TransitChek in New York has been its ability to counteract any negative response employees might have to the setting up of employer trip reduction plans by area businesses.

One advantage of Philadelphia transit's loss of modal share in the last decade is that it affords TransitChek with a greater opportunity to convert more commuters to transit than in New York, wher transit already enjoys popularity. Indeed, Philadelphia survey results show an increase of 2.5 transit trips per week by TransitChek recipients, while New York survey results show an increase of three trips per month by TransitChek recipients.

4.4 RESULTS

Employees of participating companies in both regions have been enthusiastic about the TransitChek benefit. Both programs have conducted successful marketing programs that have contributed to increasing enrollments in the two cities. Employers have been satisfied with the programs' effects on employees and the service received from TransitCenter and the DVRPC. It appears both programs have made progress toward the goals of increasing transit ridership, improving employee mobility and reducing dependence on automobiles, although in both cities, the number of enrolled employees is still too small to make a noticeable difference in traffic congestion and operator revenues.

Since New York's TransitChek program began over seven years ago, a comparison of the initial period of New York sales with sales in Philadelphia was made. After three and one half years, the TransitChek program in Philadelphia has sold just over \$2 million in TransitChek vouchers. After an equivalent period, September 1987 through March 1991, New York had sold almost \$7.2 million. The relative sales are roughly proportional to the relative sizes of the work forces of the two cities, although the New York number might have been larger if the maximum benefit had been increased to \$60 during the early stages of the New York program. This would suggest that the Philadelphia program, though much smaller than New York's, could be on a growth track similar to New York's in spite of the obstacles of limited resources and the negative transit climate in Philadelphia.

TransitCenter has benefitted from minimal staffing changes since the inception of TransitChek. The original executive director and other principal staff have stayed with the program, and their collective experience has been of great value to its advancement. DVRPC received a setback with the departure of their two key staff in 1994, and temporarily lost its sales momentum. The hiring of new people and a small increase in the number of support staff has infused the program with new energy that should cause the resumption of the sales growth experienced before the former staff's departure.

5. CONCLUSIONS

The TransitChek program, as implemented in the New York City and Philadelphia regions, has moved toward its goals of increasing transit ridership, reducing dependence on the automobile, improving employee mobility, reducing cash fare payment for operators, and fostering cooperation among operators and the transportation and business communities. It helps retain current transit users, and has induced some commuters to switch to transit. As more employers enroll, it has the potential to convert significant numbers of riders to transit in a noncoercive way, and contribute toward regional compliance with the 1990 Amendments to the Clean Air Act.

The program is popular among the groups it affects. It provides employers with a way to compensate employees with benefits in a more cost-effective manner than a conventional salary increase, because the value of TransitChek vouchers given to employees is a nontaxable business expense. It provides employees with a tax-free benefit that subsidizes their commute to work. And it provides operators with an administrative-free source of additional ridership and revenues.

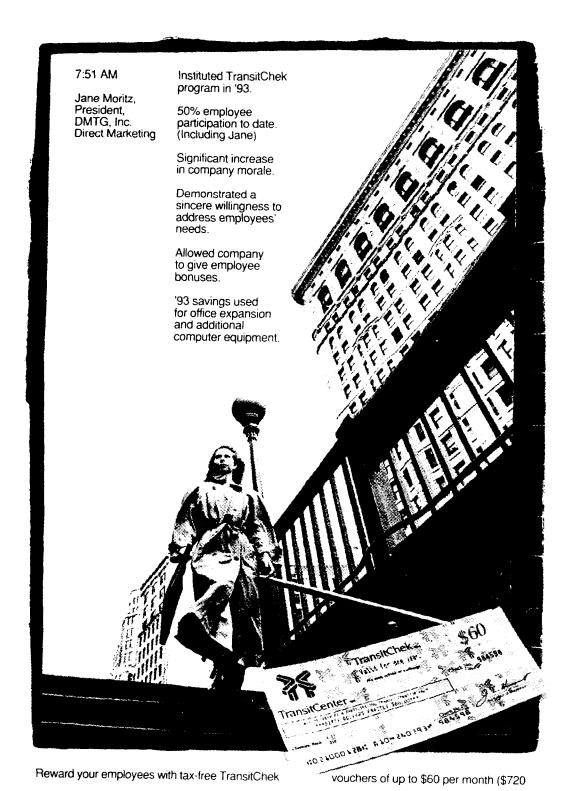
The raising of the maximum benefit to \$60 in 1993 has had a positive effect on TransitChek sales, having increased the program's attractiveness to both employers and employees. There is also some evidence indicating that transit usage increases as the benefit grows.

Both TransitCenter and DVRPC have been successful in administering their TransitChek programs. Employer surveys and interviews revealed that employers were pleased with the service they received from their TransitChek suppliers. TransitCenter and DVRPC are making progress in penetrating their markets, although they are far from being saturated. DVRPC has suffered a temporary setback in the loss of its initial program staffing, and subsequent momentum in sales. But now that the key positions have been filled, it is instituting some program changes to make operations more efficient, and hiring more staff.

Program revenues in both cities have been increasing each year, and the goal of program self-sufficiency may be achieved in the next few years in both areas. In New York, the increase in ridership on the larger operators' systems is beginning to offset their contributions to TransitCenter's operating budget.

APPENDIX A. New York TransitChek® Marketing Materials

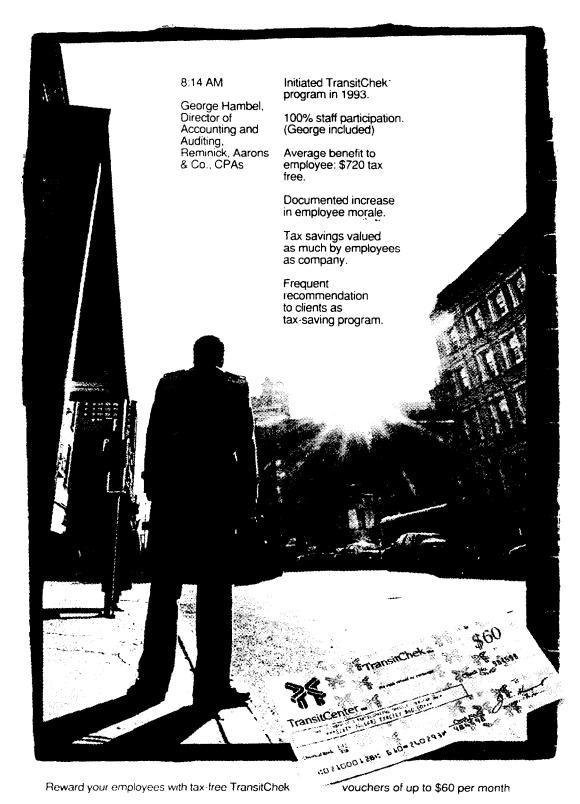
TransitChek Advertisements for Print Media and Transit Vehicles, Pages A-2 - A-5
TransitChek Order Form, Page A-6
Excerpts from Glossy TransitChek Brochure, Pages A-7 - A-10
Cover of *TransitLink* Publication, Page A-11



per year) to offset their commuting costs on subway, bus, rail, PATH and ferry services. At the same time, your company can save over \$300 per employee per year on payroll taxes and other costs,

as opposed to a comparable pay raise.

FIND OUT HOW EASILY TRANSITCHEK CAN WORK FOR YOUR COMPANY CALL 1-800-331-CHEK.



(\$720 per year) to offset their commuting costs on subway, bus, rail, PATH and ferry services. At the same time, your company can save over \$300 per employee per year on payroll taxes and other costs, as opposed to a comparable pay raise.

FIND OUT HOW EASILY TRANSITCHEK CAN WORK FOR YOUR COMPANY CALL 1-800-331-CHEK.

With All The With Belt Tightening And Numbers Crunching, Why Are So Many to Employees Getting Big Checks?

With the TransitChek' program, everybody

wins. You reward your employees

with tax-free vouchers of up to

\$60 per month (\$720 per year)

to offset their commuting costs on

subway, bus, rail, PATH and ferry services.

At the same time, your

company can save over \$300 per

employee per year on payroll taxes and other costs, as opposed to a comparable pay raise.

TransitCheke is a win-win situation. It's an aggressive way

to deal with fiscal responsibility, yet reward everyone in a big way.





Now Save \$720 A Year On Your Commute. With the TransitChek: program, your company can now save you up to \$60 per month, \$720 a year, tax free on your commuting expenses.



TransitChek•

TransitCenter,

New York City Transit Authority M MTA

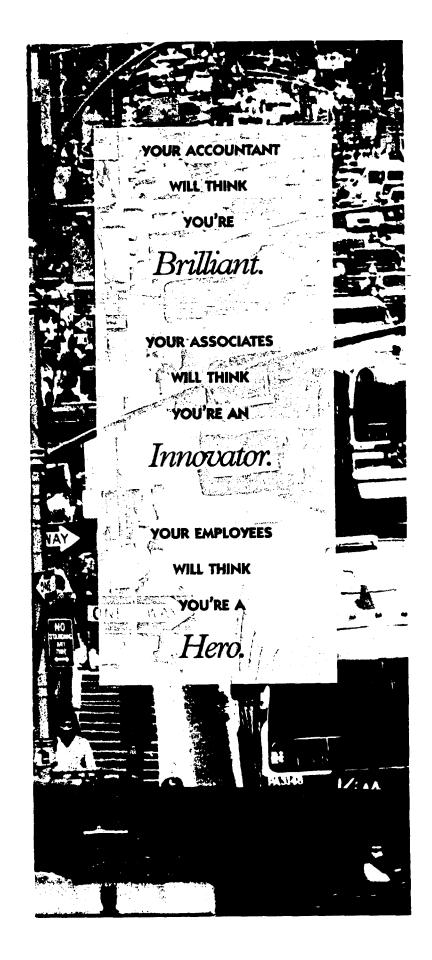
PAY TO ORDER OF A PARTICIPATE TRANSIT OFFRETON ON STATE STATE OF S

::000000000: 000- 000000 O0000 i

TransitChek®Order Fo	DATE / /
Hallsitcher Older Fo	TM92 NQ #
1. SHIP TO: Please fill in this information clearly and completely. Be sure to provide a street address. No P.O. boxes.	2. BILL TO: Filt this out only if your billing address is different from your shipping address.
COMPANY	COMPANY
CONTACT NAME	CONTAC" NAME
TITLE	TITLE
ADDRESS	ADDRESS
ACDRESS LINE 2	ADDRESS LIVE 2
CITY STATE ZIP CODE () () TELEPHONE FAX	CITY STATE ZIP CODE () () TELEPHONÉ FAX
3. HOW TO ORDER: TransitChek voucher orders are delivered on a quarterly basis. You can provide each employee up to \$180 per quarter (\$60 per month) for a total of \$720 per year in tax-free TransitChek vouchers. TransitChek vouchers are	5. REORDER NOTICES: To facilitate your next order of TransitChek vouchers, indicate when you would like us to forward you a reorder notice.
issued in two convenient denominations: \$15 and \$30. Use the table below to determine the number of TransitChek vouchers per	Quarterly Semi-Annually Annually
employee you will need each <u>quarter</u> for the subsidy level you select.	6. PAYMENT OPTION:
Quarterly TransitChek Order Chart	For fastest service, include a check payable to IransitChek Employer Service . Payment Enclosed (Please allow 2-3 weeks for delivery) Send Invoice (Orders cannot be processed until payment is received) 7. FREE SERVICES:
\$35 = \$105	To personalize the voucher receipt with your company's name, please complete: (Note Maximum of 30 characters)
\$55 = \$165	May we identify you as a TransitChek program participant? Yes No
4. CALCULATE YOUR ORDER:	How many Employee Information Guides do you require?
Use the Order Chart above to determine the total number of TransitChek vouchers you will need each quarter. Select only one denomination: either the \$15 or \$30 TransitChek voucher. Fill out the remaining boxes to obtain your Total Order Cost. <i>The minimum order that can be processed is 12 TransitChek vouchers.</i>	8. INFORMATION: Need additional information on how to order TransitChek vouchers? Call TransitChek Sales Office: (212) 432-4260.
□ \$15	For questions about your shipment or delivery of your order, call TransitChek Customer Service: 1-800-945-CHEK.
of X = \$ No. of TransitChek Vouchers Subtotal (Minimum Purchase of 12) Processing Fee (multiply Subtotal X 0.04) = +\$	9. MAIL OR FAX: Mail or fax your completed order to: TransitChek Employer Service 8255 N. Central Park Ave. Skokie, Illinois 60076 FAX (708) 673-0434
Packaging and Delivery = +\$ 12.00	><
YOUR TOTAL ORDER COST = \$	TransitCenter

A Public-Private Alliance Promoting Transit

Note: This Amount Is Fully Tax Deductible



Get somewhere with TransitChek $^{\circ}$

If your company is looking for a less expensive and less complicated way to motivate your employees, discover the TransitChek program. Easy to use, it pays for itself in increased morale and productivity. Plus, it's tax deductible for your company and tax free for your employees. The advantages are so motivating and cost-effective, nearly 3,000 pusinesses in the metropolitan area have already joined. Here's everything you need to know

What THE PROGRAM'S ABOUT

TransitChek allows you to offset your employees' commuting costs with tax free transit vouchers. The program is hassle-free to administrate, and it gives employees a

benefit that's immediate and tangiole. And, how you distribute TransitChek vouchers is completely up to you. You can award them as a regular benefit or as an employee incentive, reward or holiday bonus. Employees then redeem these vouchers like cash for subway and bus tokens or train, commuter bus, and ferry tickets throughout the tri-state area.

Why the Benefits are BIGGER THAN EVER

Recently, the program's benefits have been expanded with the passage of the Comprehensive National Energy Policy Act. You are now allowed to give your employees as much as \$720 a year. That's \$60 a month—enough to completely cover many people's average commute.

Because the program is tax deductible for employers, you'll receive a bigger tax break. And the new, higher limit will make the program more appealing to higher level employees and employees with immute a long distance.



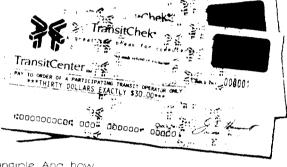
How you save on taxes

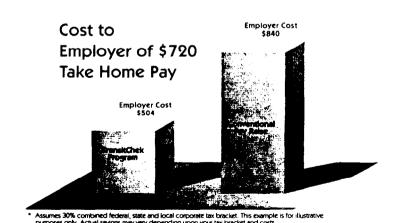
TransitChek enables you to give an employee a \$720 annual takehome increase, while saving about \$336* per year over the cost of a conventional raise. Here's how:

Assuming your employee is in a 28% tax bracket, you'd have to start with a conventional raise of \$1000 for that employee to take home \$720. Then, of course, you may pay up to 20% more in payroll-

related costs such as FICA, pension, and unemployment insurance. That gives you a gross cost of \$1200, or \$840 after taxes.*

With TransitChek vouchers, however, there are no additional payroli costs, and your gross cost of \$720 per year is only \$504 after taxes.* A net savings of \$336 per year, per employee.*





Questions & Answers

Q. HOW CAN I USE THE PROGRAM?

A. There are many ways you can put TransitChek to work for you. Many companies offer TransitChek vouchers as a regular benefit or as part of a salary increase. You can also use them as a special incentive, year-end bonus, productivity reward or as part of relocation and recruitment packages. You can even provide different benefit levels to different employees. The program is so versatile, you are the one who determines how it best serves your company.

Q. DO I HAVE TO INTEGRATE TRANSITCHEK INTO MY PAYROLL SYSTEM?

A. Absolutely not. TransitChek is a stand alone program outside your payroll system. It requires no computer time and almost no paperwork. We send TransitChek vouchers to you and you just pass them out to your employees.

Q. WHAT TAX SAVINGS DO I RECEIVE?

A. Since you can deduct the cost of the TransitChek program from your taxes, you'll spend significantly



less than you would on salary increases or employee benefits of comparable value. Look at the previous chart to see just how much you can save.

Q. IS THE PROGRAM A HASSLE TO ADMINISTRATE?

A. No. TransitChek vouchers are easy to order by fax or mail. The only records you need to keep are copies of the order form, shipping receipt or cancelled check. There are no complicated plans to file or forms to fill out, so your administration time and costs are minimal.

Q. CAN NON-PROFIT GROUPS BENEFIT?

A. Yes. Non-profit groups can reap the same important advantages of improved employee morale and productivity. And they'll save money, too. Because the TransitChek program is exempt from payroll-related taxes paid by non-profit employers.

Q. ARE THERE ANY OBLIGATIONS ONCE I ORDER?

A. No. You can order on a one-time-only basis or order regularly with quarterly, semi-annual or annual shipments. If for any reason you are not satisfied, you may stop ordering at any time.

Q. HOW DO EMPLOYEES USE TRANSITCHEK VOUCHERS?

A. Employees use the tax-free vouchers, in denominations of \$15 or \$30, just like cash to purchase subway and bus tokens or train, commuter bus and ferry tickets in the tri-state area. The vouchers are valid for one year and may not be redeemed for cash.

Q. WHO SHOULD I CALL IF I HAVE ANY QUESTIONS?

A. You can call one of our program managers at (212) 432-4260 for any additional information you need about the program.



Meet some of the nearly 3,000 who commute with us

Alitalia Airlines Bank of California, International Chubb & Son Cleary, Gottlieb, Steen & Hamilton Colgate-Palmolive Company Christie's Fine Auction House DDB Needham Doremus & Company Emory, Roth & Sons Financial World Magazine The Hay Group The Hotel Millenium Long-Term Credit Bank of Japan Mueser Rutledge Consulting Engineers National Financial Services-Fidelity Investments New York Life Insurance Company The New York Marriott Marquis Oppenheimer Management Corporation Price Waterhouse Princess Hotels International Times Mirror Magazines, Inc.

NON-PROFIT/PUBLIC SECTOR

Whittle Communications

Battery Park City Authority
Children's Television Workshop
Federal Transit Administration
New York Chamber of Commerce and Industry
New York State Power Authority
New York State Urban Development Corporation
The Port Authority of New York and New Jersey
Rockefeller Foundation
Securities & Exchange Commission
Statue of Liberty-Ellis Island Foundation
United Hospital Fund

More redeeming qualities

Look at all the transit operators who accept TransitChek vouchers:

NEW YORK CITY TRANSIT AUTHORITY SUBWAY

AND BUSES Vouchers are redeemed at all token booths, at all times.

STATEN ISLAND RAPID TRANSIT OPERATING

AUTHORITY Vouchers are redeemed for tokens at the St. George Terminal.

COMMUTER RAIL SERVICES

LONG ISLAND RAIL ROAD METRO-NORTH COMMUTER RAILROAD NJ TRANSIT

PORT AUTHORITY TRANS-HUDSON CORP. (PATH)

COMMUTER AND SUBURBAN BUS SERVICES

NEW YORK, CONNECTICUT AND PENNSYLVANIA BUS SERVICES

Anton Travel Service Metropolitan Suburban Atlantic Express **Bus Authority** Command Bus New York Bus Service Connecticut Transit Queens Surface Corp. Erin Bus Service Trans-Bridge Line Green Bus Lines Triboro Coach Hampton Express Inc. Westchester County -Huntington Area Rapid Transit Bee-Line System Jamaica Buses Westport Transport Liberty Lines Express

NEW JERSEY BUS SERVICES
(INCLUDING ROCKLAND, ORANGE & DUTCHESS COUNTIES)

Academy Bus Lines Monsey Trails Asbury Pk-N.Y. Transit Morris Metro Atlantic Express Coachways NJ TRANSIT Blue & Gray Transit Pocono Mt. Trails Carefree Red and Tan Community Coach Rockland Coaches DeCamp Bus Lines Shortline Evergreen Lines Spring Valley Coach Lakeland Bus Lines Suburban Trails Leprechaun Lines Suburban Transit

AMTRAK Redeemed at all ticket windows between Poughkeepsie, New Haven, and Philadelphia.

FERRY SERVICES

Martz Lines

Metro Apple

Hoboken Ferry Port Imperial Ferry Service (Weehawken, NJ) TNT Hydrolines

THE CORPORATE INFORMATION PROGRAM FROM TRANSITCENTER TransitCenter... A Public-Private Alliance Promoting Transit

APPENDIX B. 1989 New York TransitChek Survey

Cover Letter, Page B-2 TransitChek Employer Survey, Pages B-3 - B-6 TransitChek Employee Survey, Pages B-7 - B-8



Board of Trustees

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Peter E. Stangl Metropolitan Transportation Authority

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New York City Transit Authority
Long Island Rail Road
Metro-North Commuter Railroad
New Jersey Transit Corporation
Port Authority Trans-Hudson Corporation
New York City Department of Transportation
New Jersey Private Bus Operators
New York Private Bus Operators

September 14, 1989

Dear Employer:

Your company has taken a stand against traffic congestion by enrolling in TransitChek.

Now we want to measure how well the program is doing, both from the employer's viewpoint and from the employee's viewpoint. Both opinions are extremely important to us.

Could you take a few minutes of your time to fill out the blue employer questionnaire asking for your opinions on TransitChek? In addition, could you ask those employees enrolled in TransitChek to give us their reactions on the white questionnaire? We have provided the number of questionnaires we think you'll need.

If you would like a summary of the findings of this study please indicate that at the bottom of your questionnaire. We think you'll find the results interesting.

Thank you again for your help. Your opinions, and those of your employees, will help determine the future of this program.

Sincerely

Larry Filler

Executive Director

Enclosures



Employer TransitChek ... Survey

YOUR OPINION COUNTS

Please take a moment to fill out this survey to let us know your opinion of TransitChek.

After you've completed it, please put it in the enclosed envelope and just drop it in the mail.

We sincerely appreciate your assistance, and look forward to your comments.

TransitChek_Employer Survey

 What industry category be (choose one only) 	s and return in the post paid envelo st describes your business?	ope provided, by Oct. 6, 1989
on ☐ Manufacturing color Retail color Banking/finance color Law color Advertising color Printing/publishing	□ Real estate □ Accounting □ Insurance □ Non-profit □ Governmental	
or ☐ Printing/publishing or ☐ Medical or ☐ Other (please describe)	74 🗆	
2. What is the total number o TransitChek program is off	f your employees at the locations vered?	vhere the
3. How many of these employ	yees receive TransitChek?	13-16
4. What group(s) of your emp 17-1 ☐ All 2 ☐ Some Please check those groups	oloyees receive TransitChek?	
18 ☐ Clerical 21 ☐ T	hose meeting attendance/performation	ance standard
5. Does your firm use Transit 25-1 Fringe benefit 3 Other	Chek as : 2 Incentive	
(please specify)		26-27
6. How often do you distribute 2-1 ☐ Monthly 2 ☐ Quarterly 3 ☐ Semi-annually	e TransitCheks to your employees' A	29-30
7. How do you give TransitCh 31-1 In paycheck envelope 2 Distributed by a clerk	o ₃ □ Other	23 🗆
3. How pleased have you been such that I very pleased somewhat pleased Deutral	en with the TransitChek program? Graph Somewhat displeased Graph Very displeased	
9. Have you or your employed	es had difficulties with the program	?

10. Would you recommend TransitChek to other companies? → □ Yes	
11. What were the key elements of the TransitChek program's appeal to you? (Check all that a	apply)
12. Do you know or believe that providing TransitChek to your employees has increased their use of transit? (Check all that apply.) 47-1 Yes 46 It has increased use of transit for trips to or from work 49 It has increased use of transit for midday or other trips 2 No, It has not increased use of transit 3 I do not know	
13. Do you believe TransitChek is causing less auto or taxi use by your employees? 50-1 ☐ Yes 2 ☐ No 3 ☐ Possibly 4 ☐ Don't know	
 14. If the TransitChek program were originally presented as having a \$30 or \$45 per month tax maximum, would your firm have been more or less likely to enroll? 51-1 ☐ More 2 ☐ Less 3 ☐ No effect 4 ☐ Don't know 	k-free
 15. If the monthly tax-free limit on providing TransitCheks is raised from \$15 to \$30 or \$45, wo your firm increase the amount that you provide? № 1 Possibly Д Don't know 	uld
16. Did you have difficulty completing the TransitChek order form? s→ □ Yes ₂□ No ₃□ Don't recall	
 17. Did the number of shipping and ordering options that the program offers help tailor it to you company's needs and procedures? ► □ Yes 2 □ No 	ur
18. If you had reason to call or write the TransitChek customer service unit, were you pleased the assistance you received?:₅₅₁ ☐ Yes	with
₂□ Noss-sτ□□ (please explain)	
 ∃ Haven't called/written 19. Are the transit information materials and information updates you periodically receive from TransitCenter useful? ➡1 ☐ Yes 2 ☐ No 	1
20. Would you use a transit voucher to pay employee transit costs for business trips in Manha reduce the expenses associated with taxis or private van services? ▶1 ☐ Yes 2 ☐ No	ıttan

21. If a \$2 TransitChe employee midday ∞₁ ☐ Yes ₂ ☐ No	k was available, do you think your firm would use this to reimburse the cost of business trips? 3 Maybe 4 Don't know
free or discounted 10 1% or less 2 2 2%-10% 111%-25% 26%-50%	6 ☐ 76%-90% 7 ☐ 91%-100%
Transit New Yo	this survey to: Center, One World Trade Center, 25N, ork, N.Y. 10048
	ge-paid envelope is enclosed for your convenience. e to add any comments or suggestions.
•	you very much.
	ne a summary of the results of the surveys.
Address	
City	StateZip
Comments:	

Serial #: Nº 1-5 12011

Tran:	sitCh	ek.
Emp	loyee	Survey

TransitChek Employee Survey Dear Employee: Your company was among the first to adopt the TransitChek program. We now need your assistance to help us understand the impact this new program is having on transit and auto use. Please mark your answers to the questions below. When you have completed the survey, please fold and seal this page where shown, and then mail the survey to us. No postage is needed. Please mail this by Oct.6,1989. Thank you.
1. How long have you been receiving TransitChek? bi Less than 6 months c G months to 1 year makes More than 1 year
2. How is it provided to you? 7 Regular employee benefit a Incentive/perfomance award 9 Other
(please specify)
3. Where do you usually use your TransitChek? 12-1 NYCTA (subway or bus) 5 NJ Transit Bus 2 Metro-North 6 NJ Transit Rail 3 Long Island Rail Road 7 Private Bus Operator 4 Ferry (please specify) 10 Other
4. Since receiving TransitChek, how would you describe your use of transit for commuting trips? 13-1 □ Stayed the same. (Skip to question 5) 2 □ Increased. Please indicate how many more single trips per month you take because of TransitChek. (A single trip is travel to or from work). 14-1 □ 1 3 □ 3-5 6 □ 9-12 7 □ 16-19 2 □ 2 4 □ 6-8 6 □ 13-15 6 □ 20 or more

5. How has TransitChek affected your use of an auto or taxl for commuting trips?

15-1 □ No change 2 □ Decreased

16-1 ☐ Stayed the sam 2 ☐ Increased. Plea trips per month you tal (A single trip is travel t 17-1 ☐ 1 3 ☐ 3-5 2 ☐ 2 4 ☐ 6-8	se indicate ce because	how many mo of TransitChel our destination 2 7 16-	k.). 19
7. How has TransitC or taxi for <u>non-comm</u> 18-1 No change	uting trips		an auto
8. Which transit serv work? (check ali that 19 NYCTA-subway 20 NYCTA-bus 21 Metro-North 22 Long Island Rai 23 PATH	apply):	NJ Transit Bu: NJ Transit Ra Private Bus O (please specify)	s il perator
24 ☐ Ferry 9. Has receiving Train		Other (please specify)	
your employer in any so-1 Positive Change 2 Negative Change 3 No effect	way? B		
10. What is your sex 34-1 ☐ Male	? ₂□ Fe	male	
11. What is your age 35-1 Under 16 2 16-20 4		s □ 51-64 e □ 65 or ov	ver
12. What is your app 36-1 ☐ Under \$15,000 2 ☐ \$15,000-\$25,00 3 ☐ \$25,001-\$35,00 4 ☐ \$35,001-\$50,00 5 ☐ \$50,001 or mor	00 00 00	ennual salary	?
If you have any addit TransitChek, please	ional com tell us in ti	ments regardi he space belo	ing w.
			

6. Since you began receiving TransitChek, how would you describe your use of transit for <u>non-commuting</u> <u>trips</u>?



Employee TransitChek_Survey

YOUR OPINION COUNTS

Please take a moment to fill out this survey to let us know how you feel about the Transit Chek program.

After you've completed the survey, just fold and drop it in the mail.

We sincerely appreciate your assistance, and look forward to your comments.



BUSINESS REPLY MAIL

FIRST CLASS MAIL PERMIT NO. 4284 NEW YORK, N.Y.

POSTAGE WILL BE PAID BY ADRESSEE

TransitCenter

One World Trade Center, 25 North New York, N.Y. 10277-0133 NO POSTAGE NECESSARY IF MAILED IN THE UNITED STATES



APPENDIX C. 1994 New York TransitChek* Survey

TransitChek Employer Survey, Pages C-2 - C-8 TransitChek Employee Survey, Pages C-9 - C-14



Survey of Participating Employers, 1994

Why you have been sent this questionnaire

TransitCenter would greatly value your opinions and insights about the TransitChek® program, to help make the program more effective both for your firm and for your participating employees. So TransitCenter has commissioned this survey by an independent research firm. Any *opinions* that you express will be confidential, and reported back to TransitCenter either in summary form only or with no identification attached.

At the same time, TransitCenter is in the process of updating its database of participating firms, to help in improving its service to them. The up-to-date factual information that you provide here, about your firm and the ways in which you currently use TransitChek vouchers, will greatly help the TransitCenter fulfill its mission. Thank you in advance for your participation.

Larry Filler
Executive Director, TransitCenter

About your organization:

1	The full name of your	organization is:	-		6-5
2	The name and job title	e of the person o	ompleting this questic	onnaire is:	
	Dr /Mr /Mrs /Miss/Ms.				
		first name	MI	last name	
		job title			
3	The full mailing addres	ss of this person	is:		
	intemal division/unit (if any)				
	street address				
	city town		state	Zip code	
	Telephone: ()				

4 In what type(s) of business is your organization? following list that best describes your organization	
∞	□ Publishing/printing
∠ Transportation	12 Law
□ Communications	13 Accounting
₄ ☐ Utilities	Medical/health-related Medical/health-related
√ Wholesale trade	s ☐ Engineering
_	16 Other professional services
_	Other personal services
	■ Government, judiciary
₃ ☐ Real estate	19 Other non-profit organization
	20 Other (<i>specify:</i>)
When did your organization first start offering or a employees?	
6 Here is a list of various ways in which different organization one category best describes your own organization	
In this organization, TransitChek vouchers are use	ed primarily (check one only)
⊚ as a regular employee benefit for all employee.	s
₂ ☐ as a regular employee benefit for some employ	rees only
₃ ☐ as an <i>incentive award</i> for good work habits	
as a <i>bonus award</i> for good work performance	
s as an inducement or compensation for job relo	
6 ☐ in some other way (please specify:)	

 If you make TransitChek vouchers available to all employees who commute by public transportation, check here and go straight to Question 8.
If only some of the employees who commute by public transportation qualify to receive TransitChek, please indicate the groups that qualify (Check as many groups as qualify).
reri⊡ Clerical employees
Support employees
201 ☐ Manual employees
21/1 Unionized employees
22/1 Management employees
Officers or partners of the organization
Those with base pay up to \$ per year
Those with base pay of \$ per year or more
Those meeting an attendance or on-time standard
39/1 Those meeting a job performance standard
401 Those qualifying for a special (occasional) award
Those with a certain work schedule
42/1 Other group (specify:)
← Other group (specify:)
45
8. How often do you distribute TransitChek vouchers to a qualifying employee? Is it (check one only)
46/1 ☐ monthly
₂ ☐ quarterly
₃ ☐ semi-annually
₄ ☐ annually
s other (please specify:)
9. Are the TransitChek vouchers that are administered through your office distributed to
47/1 employees working at just <i>one</i> location, or
₂ ☐ employees working at several different locations?

10		May 1, 1994, how many people in total were employed at the location(s) whe ributes TransitChek vouchers?	ere your office	e
	Nur	mber of full-time staff on May 1, 1994:		
	Nur	mber of part-time staff on May 1, 1994:		
11	Plea	the month of May 1994, how many of those staff members received TransitCase enter the number of different people who have received TransitChek voucer their travel to and from work in May 1994, regardless of whether the vouch ributed in May or at some other time.	chers intende	ed to
	Nun	nber of full-time staff receiving vouchers for May 1994:		
	Nun	mber of part-time staff receiving vouchers for May 1994:	56-59 60-63	
12.	emp reim distr	the month of May 1994, what is the <i>total</i> dollar value of TransitChek voucher bloyees you have counted in Question 11? Again, think about the vouchers the burse employees for their commuting in May, regardless of whether the voucributed during May or at some other time.	hat are intend chers were ad	ded to
	expe	al value of your organization's TransitChek vouchers to defray May 1994 comenses: \$64-69	muting	
13	For rega	each of these statements, please check "yes" or "no" to describe your organizarding the value of TransitChek vouchers that individual employees receive:	zation's polic	у
	a	All employees who get TransitChek receive the same value for each month [If "yes," enter the standard value given per month: \$	70∕1	₂□ no
	b.	People who have higher commuting expenses get a higher value of TransitChek, with no maximum	74/1 ☐ yes	₂□ no
	C.	People who have higher commuting expenses get a higher value of TransitChek, up to a maximum of \$	75/1 y es	₂□ no
	d.	The amount a person receives depends on job status, location, longevity, performance, or union status	76∕1 ☐ yes	₂ ☐ no

14		irst started offering or awarding TransitChek, on each line)	has your org	ganization	(check one
			Yes	No	Not Sure
		ed the employee eligibility criteria so that oyees qualified to receive TransitChek	77/1	2 🔲	3 🔲
		ed the employee eligibility criteria so that loyees qualified to receive TransitChek	78/1	2 🔲	3 🔲
		sed the maximum value of TransitChek jiven to any employee each month	79/1	2	3 🔲
		ised the maximum value of TransitChek given to any employee each month	80V1 [2	3 🔲
	change a qualified them <i>more</i>	ed your policies that determine how much employee gets in TransitChek, making generous	81/1	s 🔲	ω 🗆
		ed your policies that determine how much employee gets in TransitChek, making generous	82/1	2 🔲	3 🗆
15		not made any changes in your TransitChek page and skip to Question 16.	policies since	you introd	duced them, please
	most import	made changes in your TransitChek policies, ant factors that motivated the changes, and it "3" next to them. The "1" denotes the most cted your decision(s), rank as many as did have	rank them in ' <i>important</i> fa	order of ir ctor. If fev	nportance by writing
	84	We were spending too much on our Transit	tChek progra	m	
	85	Changes in the tax code; more is now tax-f	ree to emplo	yees	
	86	Pressure from employees or employee grou	ups		
	87	Marketing efforts by TransitCenter			
	88	Popularity of this employee benefit			
	89	Lack of employee interest in this benefit			
	90	Responding to external pressures about tra	nsportation a	and the en	vironment
	 	Reduced pressure on company parking spa	aces		
	92	Reduced costs of parking subsidies			
	93	Other reasons (specify:)	· · · · · · · · · · · · · · · · · · ·		94
	95	Other reasons (specify:)			96
	97	Other reasons (specify:)			98

16	Do you currently have any plans to change your organization's TransitChek policies during 1994?
9 9/1	□ No 2 □ Yes (please detail below)
	How are your policies likely to change?
	Why are you planning changes?
	102-103
17	Are there any denominations of TransitChek vouchers, other than the \$15, \$21, and \$30 amounts in which they are already available, that would be useful to your organization?
	If so, please list them here: \$, \$ \$
	Within the last twelve months, have you had any problems with the administration of the TransitChek program, or in your dealings with TransitCenter? No 2 Yes (please detail below)
	114-115
19.	Within the last twelve months, are you aware of any significant problems your employees have had in <i>using</i> their TransitChek vouchers?
16/1	□ No ₂□ Yes <i>(please detail below)</i>
	117-118

	r or the transit agencies could do to make the ent for your organization or your employees?	Transit	Chek
119/1 ☐ No 2 ☐ Yes (please deta	il below)		
			120-121
	ccess to your workplace location(s) by transit quality of service — would you say that it is .		
122/1 very good.	₄ ☐ poor, or		
₂ 🔲 good,	₅ □ very poor?		
₃ ☐ about average,			
Would you says that it is (chec		our emp	loyees?
very important,	₃ ☐ of limited importance, or		
somewhat important,	₄ ☐ not important at all?		
 With respect to their commutes to v your organization make available to 	vork in May 1994, which (if any) of the followinemployees?	ng bene	fits did
		No	Yes
Free parking spaces at or near the [If "yes," enter total number of emp	workplace voloyees receiving this benefit for May 1994:	124/1	2 🗆
the workplace	s receiving this benefit for May 1994:	129/1	2 🗆
fuel, etc.)	s receiving this benefit for May 1994:	140/1	.□

Thank you for your time and assistance with this survey. It is very valuable to us. Please return the completed survey in the enclosed envelope right away.

Why you have been given this questionnaire

The providers of public transportation in the New York City region are working to improve your options for getting to and from work, whether you currently commute by private or by public transportation. Your employer is cooperating in this survey to help the transportation agencies better understand your travel needs.

Please take a minute or two today to answer these questions about your travel to and from work. When you have finished, return the form right away by dropping it in one of the survey boxes prominently displayed at your workplace (or follow other instructions from your employer). All replies are confidential.

About '	vour	journey	to	work:

Ab	out your journey to	work:				
1.	Today is (Check	k one day, and fill	in the date)			
	n ☐ Monday 2 ☐ Tuesday	3 ☐ Wednesday 4 ☐ Thursday	₅∏ Friday ₅∏ Saturda	y month ¹	7	day /1994
2.	In an average week to work?	·	do you travel fi	-		come
3.	How did you travel to	o work today? (C	heck all that ap	pply)		
19/	Metro-North NJ TRANSIT train NJ TRANSIT bus	rt of the way	Staten I. 27/1 Transit / 28/1 Transit / 28/1 other bu 30/1 vanpool 31/1 ferry 32/1 other me	Authority I Authority e is services all or part	ocal bus express bus of the wa	y
J.	From where did you and write the details		ome to work to	day? (Cf	neck one	only,
33/1 2 1 4	Manhattan Queens Brooklyn The Bronx Staten Island Zip code, if you know	₀ ☐ Other p York St <i>To</i> r	ester County arts of New	io Co		
	ж-3			·		34-36

Page 2

5 .	When did you leave your home (or another starting arrive at work?	ng point), and when did you
	I left the start point at:	I arrived at work at:
	39 40 41 42 a.m. 2 □ p m.	46/1 a.m. 44 45 48 47 ≥ p.m.
6.	Was your trip to work today different in any import to work? (Check all that apply)	tant way from your <i>usual</i> trip
50/	No, today was like most other days I usually use a different means of transportation The trip usually takes a different amount of time My usual trip differs in other ways	
7.	If you did <i>not</i> use a <i>private car or van</i> for <i>any part</i> please check here san and skip straight to qu	
	If you did use a private vehicle for any part of you the costs to you (each day) for parking and tolls.	r trip, we would like to know
	If some costs are shared by your employer or by a your own share of the costs. If you pay any of the the week, estimate how much it costs you for each when traveling to and from work.	ese costs by the month or by
	Bridge, tunnel, or highway tolls, both ways: \$ or swt no costs	
	54-56 57-58	
	Parking charges for one day: S or sul no costs	
	or ₂ ☐ parking costs are inclu and I don't know how	uded in my rail or bus ticket, much they are.
8.	Which one of these statements about parking near describes your own situation? (Check one only)	r your workplace best
	☐ I don't usually park a private car or van at or near m☐ I usually park in an employer-owned space or on the workplace, at no cost	
4	☐ I park in a commercial parking lot, but my employer ☐ I park in a commercial lot, and I pay all of the cost ☐ other situations (please describe:)	
	If you did <i>not</i> use the <i>subway</i> , <i>bus</i> , <i>train</i> , or <i>ferry</i> for work today, please check here were and skip st . If you did use transit on your way to work, please to commute to and from work, both ways. Please en including any cash or vouchers you get from your your costs either for each <i>day</i> (<i>round trip</i>), each we whichever is easiest for you (<i>select one only</i>):	raight to question 12. tell us how much it costs to iter the total transit costs, employer. You can report
	no costs, or	
	\$ for each day, or	
	\$ for each week, or	
4	\$ for each month.	



10. For this month, how much (if any) of those transit fares be paid for by your employer, with transit vouchers or ca time period that's easiest for you — by the day, week, or	ash? Again u	
Total amount of transit costs paid by my employer:		
→		
. my employer pays \$ for each day, or		
my employer pays \$ for the week, or		
₄ ☐ my employer pays \$ for the <i>month</i> .		
11. What type(s) of tokens, tickets, or passes do you usually and from work by transit? (Check all that apply)	use for trave	eling to
Transit Authority subway or bus tokens (\$1.25 per token) tokens (\$1.25 per token) tokens		
Transit Authority express bus tokens (\$4.00 per token)	kets	
31/1 ☐ Transit Authority MetroCard 87/1 ☐ monthly tick	•	
aan weekly ticke	•	re (please
one-way tickets or round-trip tickets specify:)		· · · · · · · · · · · · · · · · · · ·
12. Here are some reasons people have for deciding how to work. For each one, please tell us (Yes or No) whether you.		
"Most days, I need to pick up or drop off a family member on the way"	ao₁ ☐ yes	₂ □ no
"Most days, I want to stop off somewhere else (for example, to shop) on the way"	₃ı/ı ☐ yes	₂ ☐ no
"I bring my own vehicle to work because I need to use it during my workday"	921 ☐ yes	₂□ no
"I don't have a private vehicle available to me that I could		
regularly use for commuting"	יעני 🔲 yes	₂ ☐ no
"Using transit would take me too long or be very inconvenient" "Using a private vehicle would take me too long or be	P4/1 🔲 yes	₂ 🔲 no
very inconvenient"	est 🔲 yes	₂ 🔲 no
"Using transit regularly would be too expensive"	9e/1 Uyes	₂ 🔲 no
"Using a private vehicle regularly would be too expensive"	97/1 yes	₂ 🔲 no
"I use transit because my employer pays some or all of the cos	ts"9e/1 🔲 yes	₂□ no
"I use a private vehicle because my employer pays some or all of the costs"	ow₁ ☐ yes	₂□ no
"I use transit up to the amount my employer pays for each mon then I use a private vehicle on other days"	th, ₁∞∞₁ 🔲 yes	₂ 🔲 no
Other reason (please specify:)	101/1 yes	2 ☐ no
Other reason (prease specify.)	101/1 CT A62	יוו בן י

About your journey to work at the beginning of 1993:

13. Please think back to the beginning of last year — that is, to January 1993. At that time, were you living at or near the same place as you do now and working at or near the same place as you do now? (Check one only)	
yes, my home and workplace were the same then as now (go to Question 14) i one, I've changed my home or workplace since then (skip to Question 16)	
4. Has your usual journey to and from work changed in any of the following ways since the beginning of 1993? (Check all that apply)	S
My commute is still the same as it was a year ago (skip to Question 16) Still I used to come by private vehicle, but I usually use transit now	
other differences (please specify:)	-
your commute <i>hasn't changed</i> since the beginning of 1993, <i>skip to</i> Question 16.	
5. What are the main reasons why you've changed aspects of your journey to and from work, compared with a year ago? ——————————————————————————————————	_
	-
about your job:	- ī
6. What is the name of the company or agency you work for?	_
about your job:	_
6. What is the name of the company or agency you work for? 7. What is the zip code of your place of work?	_
6. What is the name of the company or agency you work for? 7. What is the zip code of your place of work?	
6. What is the name of the company or agency you work for? 7. What is the zip code of your place of work? 115-116 117-121 8. How long have you worked for that organization at that location?	
6. What is the name of the company or agency you work for? 7. What is the zip code of your place of work? 8. How long have you worked for that organization at that location?	
6. What is the name of the company or agency you work for? 7. What is the zip code of your place of work? 8. How long have you worked for that organization at that location? 9. Are you eligible to receive TransitChek® vouchers — that is, "checks" that can be used to help pay for transit tickets that you use to travel to and from work — from your employer? (Check one only) 20. Ino, that benefit is not available to me under any circumstances (skip to Question 30) 2 yes, I am eligible to receive TransitChek vouchers on a continuing basis, but I	
8. How long have you worked for that organization at that location? 9. Are you eligible to receive TransitChek® vouchers — that is, "checks" that can be used to help pay for transit tickets that you use to travel to and from work — from your employer? (Check one only) 20. I am eligible to receive TransitChek® vouchers — that is, "checks" that can be used to help pay for transit tickets that you use to travel to and from work — from your employer? (Check one only) 21. I am eligible to receive TransitChek vouchers on a continuing basis, but I decided not to take them 22. I am eligible to receive TransitChek vouchers on a continuing basis, and I	
8. How long have you worked for that organization at that location? 9. Are you eligible to receive TransitChek® vouchers — that is, "checks" that can be used to help pay for transit tickets that you use to travel to and from work — from your employer? (Check one only) 20. I am eligible to receive TransitChek vouchers on a continuing basis, but I decided not to take them	

Page 5

If you do not currently receive TransitChek vouchers from your employer, skip to Question 30.

20	For how long have you been receiving TransitChek vouchers from your employer?				
		years 127 128 months 129 13			
21	. When you receive TransitChe amount do you usually receiv	k vouchers from your employer, what dollar			
	Is this amount intended to cover	····· ··			
	one month? three months?	no specific time? other (please specify:)			
22.		ou most often use the tickets or tokens that you ek vouchers? (Check one only)			
	NYC subway or bus Long Island Rail Road Metro-North NJ TRANSIT train or bus PATH	■ MSBA bus □ other bus services ■ ferry ■ other (specify:)			
23.	When you use your TransitCh how do you do that most ofter	ek vouchers to buy tickets or tokens, where or n? (Check one only)			
3	subway token booth train station or ticket window through the mail at the Port Authority Bus Terminal at another bus terminal	at a ferry terminal, or on board a at a park-and-ride lot a at a private business (newsstand, bank, store, etc.) other (specify:)			
24.	your employer. Compare the	pefore you received TransitChek vouchers from number of times each week that you use transit, eling to and from work. Would you say that, check one only)			
2		n then (skip to Question 26), or u use transit (skip to Question 26), or e received TransitChek vouchers for as long as			
		more one-way rides do you make by transit <i>to</i> result of your receiving TransitChek? Count a s.			
	Ł	Enter the number of extra one-way rides:			

Page 6

26.	your employer. For t	•	wed TransitChek vouchers from mork, would you say that,		
i	use transit iess ofter haven't changed how to Question 28), or can't compare, beca	•	uestion 28), or easons other than commuting (skip) Chek youchers ever since you		
27.		work, primarily as a resu	ides do you make by transit, It of your receiving TransitChek?		
		Enter the number	of extra one-way rides:		
28.	family or friends with typical month, how ma	them by transit more ofte any more one-way rides it, primarily because <i>you</i>	articipation causes them to take in than they used to do. In a (if any) do your <i>family and</i> receive TransitChek? Count a		
	Enter the i		les by family or friends: 143-144 no extra travel by family and friends		
29.		you could change just one thing about TransitChek to make it better for you easier or more convenient to use, what would that one thing be?			
			148-147		
Abc	out yourself, for class	sification purposes:			
30.	Are you	temale	₂ ☐ male		
31.	How old are you?	under 20 2 2 21 to 24 3 25 to 34	 □ 35 to 44 □ 45 to 54 □ 55 or over 		
32.	What is the total annu deductions from your p	al income of your househoay?	hold, before taxes and other		
2	under \$15,000 \$15,000 to \$24,999 \$25,000 to \$34,999		₅ 🔲 \$125,000 to \$149,999		

Please return your completed questionnaire right away. Thank you very much for your cooperation.

APPENDIX D. Synopses of Interviews with Organizations Associated with the New York TransitChek® Program

Companies Enrolled in TransitChek, Pages D-2 - D-5 Operators Participating in TransitChek, Pages D-6 - D-7

Companies Enrolled in TransitChek®

Aegis Insurance Services (Jersey City)

- Enrolled to give employees a tax-free benefit, and to avoid parking capacity problems in the future. They find the program benefits employee morale, and recruiting, and they appreciate its tax savings aspect.
- Began participating early in the program when the benefit was \$15. Increased amount to \$60 in 1993.
- Administrative expenses are minimal; they distribute TransitChek vouchers in the payroll envelopes monthly. (Previously when the benefit was \$15, they distributed them quarterly.) They would prefer to give their employees the transit subsidy directly in their paychecks, but realize current IRS regulations prevent this practice.
- Give employees the choice of free parking or TransitChek vouchers monthly. They feel some employees have permanently converted to transit commuting, but there are some who tried it and went back to single occupancy vehicle commuting. Employees must sign an agreement monthly to use TransitChek only for their own commuting.
- Fifty of the 116 employees of Aegis participate in TransitChek in any one month. All employees are professionals.
- They have had no problems with abuse of the program.
- Other comments include that the NJ TRANSIT users love the program. The MTA users used to complain that more redemption centers were needed, but more were opened. PATH users also complain that the only redemption centers are in the City, and difficult for them to get to, as Aegis is located in Exchange Place in Jersey City.

Airline Delivery Services (ADS) (Upper Manhattan)

- Enrolled originally to provide an incentive for its employees, but now they give it to all employees as a tax-free benefit.
- They give up to \$60, based on the employment status and length of service of the employee.
- They distribute about 150 vouchers each month with employee paychecks to about 50 out of 297 employees. TransitCenter would prefer them to purchase the vouchers quarterly, but ADS does not have the cash flow to do this. Their monthly costs are \$3,132 in TransitChek vouchers plus administrative costs.
- Positive aspects of the program include improved employee morale, and tax savings. ADS is very enthusiastic about the program. Lower paid employees especially appreciate them.

- Initial negative aspects include the unfamiliarity with the program of both token booth personnel (which is problematic when employees attempt to purchase fares with the vouchers), and employees (who are skeptical of a "tax-free benefit" and think there must be a catch). The MTA rule to accept only three vouchers in one visit makes it difficult for some employees to use all \$60. (ADS uses only \$15 vouchers for flexibility in the amount given.)
- ADS gives no driving subsidy, and does not require employees to sign any statement to receive the vouchers.
- Most employees were using transit before TransitChek. Greatest use on MTA, LIRR and Metro-North.

Children's Television Workshop (Upper Manhattan)

- Enrolled to give employees a tax-free benefit and to maintain employee morale. The company is very conscientious in providing employee benefits. The employees are enthusiastic about the program, since almost all of them were using transit regularly for commuting before TransitChek.
- Began participating a couple of years ago, giving employees \$45 per quarter. They did not increase the amount in 1993.
- Distribute TransitChek vouchers quarterly in payroll envelopes to all of the 370 employees. The expenses of administering the program are minimal.
- Employees receive no parking or driving subsidy, and are not required to give up anything to receive TransitChek vouchers.
- They are unaware of any program abuse.

Federation of Jewish Philanthropies (Mid-Manhattan)

- Began participation a few years ago to offer employees an incentive for perfect attendance. If the employees achieved perfect attendance for a month, they would get TransitChek the next month. Although the employees appreciated and were enthusiastic about the program, attendance did not improve, and a year ago the Federation dropped out of the program.
- TransitChek users did not sign any agreements to use the vouchers only for commuting.
- The Federation has 150 employees, but had no figures on how many were using TransitChek.

New York Job Development Authority (Mid-Manhattan)

- This state agency enrolled to give employees a cost-effective benefit, as salary increases were not possible. The authority got no additional tax break because of its existing tax-free status.
- Participated for only one year, ending last year, because of budget problems. During the summer of 1993, they did, however, give TransitChek to summer interns.
- Only upper management gets free parking, but they were not required to relinquish it to obtain TransitChek vouchers.
- Distributed the \$21 vouchers monthly. The employees signed up monthly.
- Program was good for employee morale, but was too expensive.
- About 95 percent of the 40 employees were participating. Most were already using transit before TransitChek.

New York Life Insurance Company (Mid-Manhattan)

- Began participating three years ago at employees' request. They offer TransitChek vouchers as a prize in their quarterly perfect attendance lottery, instituted to improve employee attendance. If an employee has a perfect attendance record for the quarter, he or she is eligible to enter the lottery, which offers many prizes, including such things as extra vacation days and TransitChek vouchers in varying amounts.
- Of 4,000 headquarters employees, about 3,000 are eligible to participate in the attendance competition. About half typically have perfect attendance records, and are in the lottery. The company gives out about 100 \$30 TransitChek vouchers per quarter. In the field offices about 3,000 of the 3,500 employees participate in the attendance competition, but TransitChek vouchers are not given as prizes because they are not available in most field office locales.
- Most headquarters employees are using public transit for commuting; the company does not give free parking. TransitChek has not changed people's mode of commuting.
- Positive aspects to the company are that TransitChek as an incentive has helped improve attendance, and that the company's offering it shows management is listening and responding to employee requests.
- They are not aware of misuse of vouchers.

Sidley & Austin (Mid-Manhattan)

- Chicago law firm with offices in New York City, Los Angeles and maybe other locations. Decided to give all employees a transit subsidy. In both Chicago and New York, they give TransitChek vouchers, but in LA, they give free parking. They also believe in the use of public transit as much as possible. TransitChek has been great for employee morale.
- Distribute \$21 monthly, and decided not to increase to \$60 this year. Cited equity issues, since some employees get passes that cost less than the full \$60.
- Employees must sign agreements to use the vouchers only for their own commuting.
- Have been participating since Spring 1991.
- Eighty-five to ninety percent of the employees in Chicago participate (900 participants) and 95 percent of the employees in New York City participate (175 participants).

US Customs Service (Lower Manhattan)

- US Customs initiated the Public Transportation Incentive Program nationwide to promote public transportation in anticipation of conforming to the Clean Air Act Amendments of 1990 and to improve employee morale. Outside New York, they use Government Purchase Orders to procure transit tickets and passes from individual operators. In New York, they were obliged to use TransitChek, which costs them \$6-7,000 per year (\$0.84 per TransitChek). They feel that dealing with the individual operators would be less costly.
- Began participating in October, 1992, offering \$21 to employees per month as a standard benefit.
- Group coordinators distribute TransitChek vouchers to individual employees, and require employees to sign statements each month that they are using the vouchers for commuting.
- The employees must give up their free parking spot to qualify for TransitChek. TransitChek is restricted to those employees who applied to participate. The program was not widely advertised and many employees were not aware of it until it was too late. Also, Customs lost a number of applications, so those people were not permitted to participate. Next year, it is anticipated that if Congress votes to continue the program, Customs will have an open sign-up season and more employees will apply.
- Right now 654 employees out of over 2,000 are participating. Some of them have switched from single occupancy vehicles.
- Auditors review the program periodically and are not aware of any program abuse.

Operators Participating in TransitChek®

Long Island Rail Road

- Involved with TransitChek from outset, helping to develop the logistics of the system.
- They especially like the tax-exempt status of the benefit and its "gift certificate" aspect, and feel it gives employers a means to support transit.
- They do not routinely track the number of TransitChek vouchers they redeem at their 85 stations, but performed a special study for the evaluation to obtain a one-time data point of 3,510 TransitChek vouchers redeemed in November 1993, with a value of \$85,116.
- About 110,000 passengers use the system during a typical weekday rush hour. Ridership has picked up in the last six months of 1993. Revenues are up \$5 million for the first ten months of 1993.
- They offer a monthly pass for \$140 that represents a 48 percent discount over the full fare.
- Sixty percent of their passengers transfer to the subway; they sell one million subway tokens each month. They feel the actual number of TransitChek riders may be greater than that indicated by redemptions, because the riders are redeeming the vouchers at subway ticket booths rather than using them to buy railroad passes.

New York City Transit Authority

- Very positive about TransitChek, and, in fact, participated in its design and development.
- They especially like its tax-free aspect, and feel it has had a positive impact on ridership on their system, but they do not have the data to support this supposition. They have not altered their service in any way due to TransitChek usage.
- They have had no problems implementing the program and incur no additional costs for its administration.
- About 2.5 million people pass through their system per day. In 1989 1.559 billion one-way trips were taken systemwide; in 1992 this number was reduced to 1.446 billion due to the recession. (A combination bus and subway trip would count as two trips in these statistics.) In 1993 they are almost back to the 1989 level of usage.

NJ TRANSIT

- Their buses and trains serve both the Philadelphia and New York areas, but TransitChek redemptions are mainly for New York service. They have redeemed 50,710 TransitChek vouchers through September 1994 worth \$1,244,164. This represents approximately 0.4 percent of their revenues.
- They have subsidized the program through marketing to New Jersey employers, but have not met with much success. As of late 1994, they estimated that about 150 companies in northern New Jersey have enrolled in the New York program, but only about five in southern New Jersey have enrolled in the Philadelphia program. With the reorganization and restaffing of the Philadelphia program, increased program marketing in southern New Jersey by DVRPC is expected.
- They have been accepting the vouchers since 1987. TransitChek vouchers are processed like regular bank checks.

APPENDIX E. Philadelphia TransitChek® Marketing Materials

Commuter Flyer Handout, Pages E-2 - E-3
Excerpts from Glossy TransitChek Brochure, Pages E-4 - E-9
TransitChek Order Form, Page E-10

RIOE FREE. BREATHE EASY TransitChek

SAVE UP TO \$60 A MONTH

Every day, TransltChelt is saving thousands of commuters money while they travel to work. If you take public transit or vanpools to work, TransltChelts can save you money too — up to \$720 a year! Some of your rides can now be free!

IT'S UP TO YOUR EMPLOYER

TransitChek vouchers are a valuable tax-free employee benefit provided to you by your employer. You can receive up to \$60 worth of TransitCheks every month and use them when you buy tokens, tickets, or passes ...TransitCheks are as good as cash on virtually all transit systems in Pennsylvania, Delaware and New Jersey! And when you use the service of our transportation providers, you're helping to fight air pollution and traffic congestion.

HOW TO GET TRANSITCHEKS

Employees of companies who offer this valuable commuting benefit are eligible to get TransitCheks. If your employer does not provide TransitCheks, ask them to consider it, because they will save money on taxes too! Just fill out the form in this pamphlet and give it to your boss, administrator, office or personnel manager. If your company needs more information about the Commuter Benefit Program and its many tax advantages, tell them to call 1-800-355-5000.

If you have questions about TransitChek, just call 1-800-355-3455.





A program of the Delaware Valley Regional Planning Commission

AND BREATHE EASY!

I'm interested in using **TransitCheks** to save money while I commute to work on public transportation. Please look into it.

Call the Delaware Valley Regional Planning Commission to find out how to provide this valuable tax-free benefit to me and other employees. For more information, just call 1-800-355-5000.*

Name
Department/Division
Sept. divergentiation
Public transportation system I now use
Type of fare I usually purchase: Monthly pass
Weekly pass Tokens Tickets Vanpool

PARTICIPATING PROVIDERS:

SEPTA

Delaware Commuter
NJ TRANSIT Services Administration

PATCO Blue Diamond Lines

AMTRAK Central Delaware Transit

BARTA Capitol Area Transit

LANTA/METRO Capitol Trailways

DART Bieber Tourways

DAST Vanpool of New Jersey

*New Jersey employers can call 1-201-491-7600

*Delaware employers can call 1-302-577-6380

for TraveLink tax credit information





RIDE FREE ... BREATHE EASY



TRANSPORTATION

What Employers Need to Know

EMPLOYEE BENEFITS





BE A HERO

ou can be a hero to your employees.

A genius to your accountants. An environmental champion to your kids. And a four-star community leader to your peers.

ow? Take advantage of TransitChek,
a new employee benefit that pays for itself.

Not only is the program tax-deductible for your
company and tax-free for your employees, it
also pays great dividends. Dividends such as
increased employee morale and a breath of
fresh air for the environment.

he advantages of TransitChek are so numerous that over 100 businesses in the tristate region already have joined. Here's all the information you'll need.

HOW TRANSITCHEN WORKS

f you want to offset the commuting costs of your employees, then simply give them TransitChek vouchers. A TransitChek looks like a personal check with a hologram in the corner and passes as payment for subway and bus tokens, vanpool fees, and train or ferry tickets throughout the tri-state area.

he program doesn't involve a lot of messy paperwork for you, and it doesn't cause headaches for your accountants. What it does do is offer you the flexibility to distribute commuting subsidies in a variety of ways. For example, you can award TransitCheks as a fringe benefit, or you can hand them out as a reward for good work, or as a holiday bonus.

ON MUCH YOU CAN GIVE

S

ince January 1, 1993, you can give your

employees as much as \$720 a year, or \$60 a month in tax-free commuting subsidies for use on participating transit or vanpool operators.

Current guidelines for commuter benefit

programs like TransitChek are spelled out in

the "Comprehensive National Energy Policy

Act," which was signed into law on

October 24, 1992.

he new, higher ceiling of \$60 a month makes
it possible for you to cover the full commuting
cost of many employees and provides you
with a more effective subsidy for employees
whose commutes cover a long distance.

TransitCheks in a greater number of denominations. The vouchers now can be ordered in denominations of: \$7, \$15, \$20, \$30, \$45, and \$60.

WHERE TO REDEEM

ransitChek is accepted by virtually all transit operators and several third-party vanpool operators in Pennsylvania, Southern New Jersey, and Delaware. Here is the growing list of major transportation providers:

PHILADELPHIA/CAMDEN/TRENTON

South Eastern Pennsylvania Transportation Authority (SEPTA)

Port Authority Transit Corporation (PATCO)

NJ TRANSIT

AMTRAK

Philadelphia - Camden Ferry

Vanpool of New Jersey

SOUTHERN NEW JERSEY

NI TRANSIT

Port Authority Transit Corporation (PATCO)

Vanpool of New Jersey

PENNSYLVANIA

AMTRAK

SEPTA

Bieber Tourways - Allentown, Quakertown, Reading, Philadelphia, etc.

Capitol Trailways - Harrisburg, King of Prussia, Lancaster, Philadelphia, Pottstown, etc.

Port Authority of Allegheny County (PAT) and many local transit systems - Pittsburgh area

Berks Area Reading Transportation Authority (BARTA) - Reading

Lehigh & Northampton Transportation Authority (LANTA/METRO) - Allentown/Easton

D E L A W A R E

Delaware Commuter Services Administration

Delaware Administration for Regional Transit (DART)

Central Delaware Transit (CDT)

Blue Diamond Lines

Transportation for Elderly and Disabled (DAST)

HOW YOU SAVE ON TAXES

D

mployers save money in two

ways when they buy TransitCheks.

First, the amount spent on

TransitCheks (up to \$720 a year for
each employee) is a fully tax-deductible
expense. And, second, the amount spent
on TransitCheks is exempt from any
payroll taxes.

he tax savings are also great for employees, because the amount an employee receives in TransitCheks is not subject to income tax. Thus, by giving an employee \$720 a year in tax-free TransitCheks, an employer is affording him or her the equivalent of a \$1,030 straight salary increase (based on 30 percent federal, state, and local taxes).

WHO RENEFITS



ransitChek brings benefits to you, your employees,
and the environment. You benefit by offering a perk that
will increase your employees' morale and help to attract
new employees. What's more, by giving each employee
an incentive not to use a single-occupant car to
commute, your company takes an important step
toward complying with the Clean Air Act legal requirements and, in turn, projects an environmentally
conscious image.

F

or employees, **TransitChek** opens the door to low-cost, hassle-free commuting. With **TransitCheks** in their hands, employees will have the flexibility to avoid stop-and-go highway traffic in favor of fast-track public transit.

A

nd, of course, the environment benefits as well.

Increased use of public transit translates into a decrease in traffic congestion and a decline in air pollution.

QUESTONS & WERS

. What is the purpose of TransitChek?

TransitChek was developed as a means to reduce traffic congestion and improve air quality by encouraging greater use of public transportation and vanpool services. The use of thousands of single-occupant automobiles by commuters each day causes severe congestion and contributes to the region's air pollution problems. The promotion of public transportation by employers through TransitChek provides a strong incentive to use alternatives to the single auto.

Q. What benefits to business does TransitChek offer?

TransitChek is a tax-efficient means of compensation, free of any payroll-related taxes for both the employer and employee.

TransitChek is also an economical way to boost employee morale and performance, and can help reduce turnover. And it's a fully deductible business expense.

Q. How can companies get TransitChek?

Companies throughout the tri-state area can purchase

TransitCheks directly through the Commuter Benefit Program with the enclosed order form. They can be ordered in any quantity and in various denominations, and are delivered in a safe and secure manner quarterly, semi-annually, or annually. TransitCheks are purchased at face value plus a small processing and handling charge. Employee instruction pamphlets are provided free with the first shipment.

Q. Is the program difficult to administer?

No. TransitCheke can be ordered easily by mail. You need to keep only a copy of the order form, shipping receipt or cancelled check. This simple process minimizes time spent on paperwork and administrative duties.

Q. Can employers distribute cash to their employees as a tax-free transit allowance?

No. The "Comprehensive National Energy Policy Act" states that cash reimbursements for transit or vanpool commuting costs are no longer permitted where a transit voucher (e.g., TransitChek) is available.

Q. Will participants be taxed on benefits exceeding the limit on monthly allowances?

Yes. Prior to 1993, employees were taxed on the full amount of their transit subsidy if it exceeded the limit of \$21 per month. Now, according to the "Comprehensive National Energy Policy Act", only amounts in excess of the \$60 per month limit will be taxed.

Q. How do the "Clean Air Act Amendments" affect programs like TransitChek?

The "Clean Air Act Amendments" require that states set trip reduction guidelines for employers with 100 or more employees in areas that have not attained the Environmental Protection Agency's air quality standards. These guidelines should be designed to increase the average passenger occupancy rate of these employers at least 25% above the average vehicle occupancy rate of the area. Southeastern Pennsylvania, parts of southern New Jersey, and the State of Delaware are non-attainment areas and must comply with guidelines set by the state departments of environmental resources.

Many employers around the nation have designed programs to increase vehicle occupancy by using incentives such as TransitChek.

They are called Employer Trip Reduction Programs (ETRP) or Employee

Commute Options (ECO) Programs.

10

or the "SmartKit,"

further information on federal regulations, extra order forms and envelopes, or referrals to

employers who already provide

TransitCheks, call the

Employer Hotline at

(800) 355-5000. We will also

arrange presentations and

telephone conferences to

answer your questions.

1 Tax-deductible for businesses. 2 Tax-free for employees. 3 A great morale booster. A New \$720 per year cap. 5 Easy to administer. 6 Employees appreciate tangible benefit. 7 Can be used in many ways, to suit company's needs. Reduces traffic and pollution. 2 Accepted by all major transit systems. 10 Meets Clean Air Act legal requirements.





 $oldsymbol{A}^{\circ}$ s part of Channel 10's

tradition of serving the

Delaware Valley

Community, we are proud to

be partners in this mass

transit, employee,

employer project.

WCAU-TV is confident that

Transitchek will be

a key factor in improving

our environment.

QUESTIONS.



 $oldsymbol{oldsymbol{arphi}}$ or information about employer

tax credits in Delaware:

302-577-6380. For NJ

TRANSIT's Business Transit

Alliance: 201-491-7600.

FREE: BREATE 137

TransitChek*

YOUR FIRST ORDER

How many TransitCheks do you want in your first order?
The minimum order is 12 per denomination.

Do you wish to place an order quarterly, semi-annually, or order enough for the entire year? It's best to order at least a quarterly supply.

TransitCheks are available in several denominations to allow employers to choose from various benefit levels of up to \$60 per month, or \$720 per year.

For orders of more than one denomination you must use separate order forms. Just copy this form and staple the forms together, and mail with your payment.

FOLLOW THESE STEPS

1. Select one Tra	ınsitChek denomination		-
\$7, \$15, \$20, \$3	30, \$45, or \$60	Α	\$
2 444 45			
2. Add the per vo	ucher processing fee:		
A \$+ \$0.	70 =	В	\$
3. Total TransitCheks in this order (minimum 12):			
Find number of To	ransitCheks needed:		
# employees	x # months	= C	
4. Total cost of yo	our order:		
B \$x C	=	D	\$
5. Packing and sh	ipping charge:	Ε	+\$ 10.00
6. Optional expres	ss delivery: (\$15.00)	F	+\$
7. TOTAL ORDER	COST: Please add (D), (I	E), and (F):	\$

QUESTIONS.

If you have questions about how to place an order, call the Sales Office: 1-800-355-5000.

If you have questions about the status of your order, call Customer Service: 1-800-553-6563.





Commuter Benefit Program

SHIPP/NG & BILLING

Please provide a street address. Deliveries cannot be made to P.O. boxes. Please print clearly and retain a copy for your records.

Company name						
Contact name						
Title						
Street address						
City State Zip						
Telephone (very important) Ext						
FUTURE REMINDERS						
We'll send an invoice to remind you to re-order before you run out of TransitCheks. Check the appropriate box below. We expect to need more TransitCheks in: 3 months 6 months 12 months						
Only paid orders are shipped. For fastest service, enclose a check payable to 'Commuter Benefit Program.' Clip this order form and mail completed order to: COMMUTER BENEFIT PROGRAM c/o First State Marketing Corp. 451 Lakeview Street						
Lake Lillian, MN 56253						
Payment is enclosed Send invoice EMPLOYEE BROCHURES						
Employee information brochures are sent with your first order. How many employees will participate?						
DELIVERY						
Your order will be received within 2 to 3 weeks. The optional express delivery reduces shipment time by about one week. To speed you order further, send it to First State Marketing by overnight delivery.						
For Office Use Only Control # Batch # Please help us expand the Commute Benefit Program. In what industry category is your company?						
Date May we identify you as a Commuter □ Check \$ Benefit Program participant? □ Yes □ No Thank you for your order.						

APPENDIX F. Synopses of Interviews with Organizations Associated with the Philadelphia TransitChek® Program

Companies Enrolled in TransitChek, Pages F-2 - F-3 Operators Participating in TransitChek, Pages F-4 - F-5

Companies Enrolled in TransitChek®

Alexander & Alexander (Downtown Philadelphia)

- Alexander & Alexander, an insurance brokerage firm, joined the TransitChek program early to provide their employees a cost-effective benefit. They feel it has boosted morale. Now that the 1990 Amendments to the Clean Air Act are about to become effective, they consider it an auspicious decision.
- They employ 150 people in the Philadelphia area, 80 of which receive TransitChek. The decision was a local one; most of the 14,000 nationwide employees do not receive any transit subsidy.
- The company subsidizes parking for top executives and sales representatives who must drive as part of their jobs. They pay their parking fees at public lots, as opposed to using a lot of their own. As a consequence, TransitChek vouchers are used mostly by lower paid employees among whom the program is extremely popular.
- Fifteen dollar TransitChek vouchers are distributed monthly as a standard benefit to anyone who registers for the program. Participating employees are not required to sign any agreement to use the vouchers only for commuting costs; the honor system is used. However, the company will not both subsidize parking and give TransitChek to the same person.
- They have encountered no problems with the program on their end or with DVRPC's management of the program.

Environmental Protection Agency (Downtown Philadelphia)

- EPA participated in the program for nine months of FY93, and stopped in FY94. Two reasons were cited. The first was that budget cuts precluded EPA's continuing this employee benefit. The second, and perhaps more significant, was that the increase in transit usage by employees was not great enough to warrant the cost involved in subsidizing all existing users. EPA joined the program because it believed in public transit and wanted to promote a benefit both to employees and to the environment. However, because EPA's location creates a "captive audience" for transit to begin with, 82 percent of its approximately 900 employees were already using transit, and TransitChek increased this only to 87 percent. EPA now offers no transit subsidy of any kind. (No driving subsidies are offered either.)
- All employees were eligible to register for the program. They had to sign an agreement to use the vouchers only for commuting, and had to save receipts for transit purchases. Employees were given \$15 per month, with voucher distribution quarterly.
- The program was popular among employees, and participation increased steadily throughout the nine months.

• They noted the change in program personnel at DVRPC, although they did not cite any difficulties because of it.

Peruto & Peruto (Downtown Philadelphia)

- This small law firm of 13 employees tried TransitChek for one quarter over a year ago, and ended it because the six or seven employees participating found it too much trouble to "redeem them in person."
- They did not seem to understand the nature of the program, but said that they might reconsider if they received current information on the program.

Provident Mutual Life Insurance Company (Downtown Philadelphia)

- Provident has been participating for about one year. The program is popular among employees and has boosted morale.
- Out of 800 employees, about 150 are receiving vouchers.
- The company distributes the vouchers monthly as a standard benefit to any employee wishing to participate. The employees are not required to give anything up in return, although they must sign an agreement to use TransitChek vouchers only for commuting and not to sell them for cash.
- They give their employees a \$5 per month subsidy by charging them \$10 for the \$15 TransitChek voucher.
- Lower paid employees are more interested in the program, and have a greater participation rate than higher paid employees.

U.S. Mint (Downtown Philadelphia)

- The U.S. Mint distributes \$21 vouchers to their employees monthly as a standard benefit.
- The employees must sign a form agreeing to use them for commuting. Employees may not receive vouchers if they carpool or drive to work, or live in certain areas.
- Out of about 850 employees, about 400 participate each month. The number varies by month depending on the number of new employees, changes in commute mode, etc.

Operators Participating in TransitChek®

Carl R. Bieber Tourways

- Bieber operates a daily commuter bus from Allentown, Bethlehem and several other stops into Philadelphia. They redeem TransitChek vouchers monthly from around five people who use the bus in the Quakertown area. They do not track the amount received separately from other forms of payment.
- Bieber has participated in the TransitChek program from its inception in 1991. They hoped to increase their ridership and wanted to promote transit, but the program has not met their expectations. They nevertheless continue to support the program.

Capitol Trailways

- Capitol operates an early morning commuter bus from the Reading area to Philadelphia daily. The bus carries 18 to 25 people of which one passenger uses TransitChek.
- They have participated since the 1991 program inception, but have not realized any increase in ridership, one of the main reasons they joined. This year, they are not contributing to DVRPC, partially due to budget constraints and partially due to the weak participation by their riders.
- They continue to think TransitChek is a worthwhile program, and that it promotes transit and improves public relations. They feel DVRPC must do more to expand the employer base.
- They said in Harrisburg there is one employer, the Pennsylvania Department of Environmental Resources, which gives TransitChek vouchers to its employees, because it is located across the street from the Trailways terminal.
- They do not track TransitChek redemptions.

LANTA

- Although LANTA initially helped fund TransitChek, they never really participated by promoting the program in their service area for several reasons:
 - They have in place a successful Ride to Work program that employers are happy with, which seems to serve the agency's needs and encourage ridership. They saw no need to change. The Ride to Work program works as follows: LANTA sells 40-ride tickets to employers for \$26, \$2 below the regular \$28 price, if the employers agree to sell them to their employees for \$24, essentially further subsidizing the cost.

- They thought they would get some media exposure from the program's affiliation with WCAU Channel 10, but the media spots did not mention specific operators' names.
- The Allentown area is not part of the Philadelphia nonattainment area, has no parking problems or congestion, has a population of people "dedicated to single-occupancy commuting," and has low cost transit. It is difficult to motivate nontransit-dependent people to ride transit.
- Allentown, like Philadelphia, is losing businesses from the central business district to suburban industrial parks, where transit coverage is limited.

SEPTA

- SEPTA has been a strong promoter of TransitChek since its inception in Philadelphia, with the motivation of increasing its ridership. They have contributed \$85,000 to the program for each of the last three years, although they may reduce this amount if DVRPC can obtain more funding through government grants in future years due to the Clean Air Act requirements.
- SEPTA has had no noticeable increase in ridership due to TransitChek (overall their ridership has been decreasing), but may have maintained some users because of the program.
- They feel a major deficiency in the program is that no companies with more than 1,000 employees are participating. Larger companies perceive problems with controlling employee use of the vouchers, fearing the creation of a black market in vouchers or employees using them for recreational transportation rather than commuting. SEPTA hopes to enroll a large company (they are meeting with Boeing), so that other large companies may be encouraged to follow their example.
- They pointed out several obstacles TransitChek must overcome in Philadelphia. The city has a large number of its workers employed in health care industry, hospitals in particular. Nonprofit and government entities are not motivated to join the program, because they do not get tax breaks and the money spent on TransitChek is just another expense. In addition, Philadelphia's Center City has not come out of the recession as of late 1994. Finally, the 70-cent fee per TransitChek is expensive. SEPTA and DVRPC are lobbying to get the fee changed to a percent of the value of the vouchers (as in New York).

APPENDIX G. 1993 Philadelphia TransitChek* Survey

Survey Form, Page G-2 1993 Preliminary Survey Results, Pages G-3 - G-5 1993 Full Scale Survey Results, Pages G-6 - G-12

TRANSITCHEK® "60-SECOND" SURVEY

Below you'll find a few questions that we at the Commuter Benefit Program would like you to answer. All you have to do is mark your responses to each question based on your experience BOTH BEFORE AND AFTER receiving TransitCheks. Your anonymous participation in this survey will help the staff at the Commuter Benefit Program to evaluate how TransitChek is working for those who use it. Thank you for your cooperation.

			BEFORE (You received TransitCheks)	AFTER (You received TransitCheks)
1.	What is the primary mode of transportation you use to get to work? (Choose mode used most often.)	Public transit Drive alone Drive with other(s) Bicycle Walk		0 0 0 0
2.	On average, how many trips per week do you take on public transportation? (A single ride is one trip.)			
3.	Which transit system do you primarily use?	SEPTA PATCO NJ TRANSIT Other	 	
4.	How do you pay for your transit rides?	Monthly pass Weekly pass Single ticket Multi-ride ticket Tokens Other		0 0 0 0 0:
5.	How much money do you		ez *	se **
	spend per month to ride public transportation?		(Before T'Chek) * Cash Only	(After T'Chek) ** Cash + T'Chek
	If you now ride transit but did receiving TransitChek, was Tr reason for your change to tran	ansitChek the	☐ Yes, it was.	☐ No, it was not.
	What denomination of TransitChek do you receive?	■ (Li	st only T'Chek you no	ow receive.)
	Ple	ase return sur	vey to your en	nployer today.

TRANSITCHEK® TEST SURVEY RESULTS

Below are the preliminary results for our test survey of TransitChek users. Two employers were surveyed: Alexander & Alexander consulting, located at 6th & Chestnut Streets in Philadelphia, and the United States Mint, located at 5th and Arch Streets in Philadelphia. Alexander & Alexander distributes a \$15 TransitChek to each of 100 employees on a monthly basis, and the U.S. Mint distributes a \$21 TransitChek to each of 400 employees monthly.

SAMPLE: 500 employees getting T'Cheks, 314 surveys completed

Those surveys were divided as follows:

Alexander & Alexander: 100 employees getting surveys, 82 completed.

U.S. Mint: 400 employees getting surveys, 232 completed.

The survey results show that: (1) transit agencies (SEPTA, PATCO, NJT) are seeing increased revenue from employees who receive TransitCheks, and (2) employees who receive TransitCheks are in fact taking more trips on public transit.

Below are the responses to the survey questions:

1. Primary mode of transportation? *

	BEFORE	AFTER
	T'Cheks	T'Cheks
	(# responding)	
Public transit	78.3 % (246)	97.5 % (306)
Drive alone	15.0 % (47)	1.0 % (3)
Drive w/ others	5.1 % (16)	1.0 % (3)
Bicycle	0.3 % (1)	0.0 % (0)
Walk	1.3 % (4)	0.6 % (2)

^{*} Only those people receiving TransitCheks responded to this survey. The total population didn't receive this survey.

2. Trips per week on public transit?

	BEFORE	AFTER	CHANGE
Alexander & Alexander	9.0 trps/wk	9.8 trps/wk	+ 0.8 tr/wk
U.S. Mint	8.4 trps/wk	10.6 trps/wk	+ 2.2 tr/wk
Total	8.6 trps/wk	10.3 trps/wk	+ 1.7 tr/wk

3. Transit System Used?

	BEFORE	AFTER
SEPTA	71.3 % of those surveyed	82.8 % of those surveyed
PATCO	11.1 %	14.0 %
NJTRANSIT	2.2 %	2.9 %
OTHER (auto)	15.4 %	0.3 %

TRIPS / DOLLARS SPENT ON SEPTA, PATCO, NJTRANSIT

Agency (# of riders)	Trips Before	Trips After	% Change Before	\$ Spent After	\$ Spent	% Change
SEPTA Old (224) New (36) Total (260)	2,290 — 2,290	2,404 398 2,772	+ 5.0 % + 21.0 %	\$13,530 \$13,530	\$13,875 \$ 1,755 \$15,630	

13.8 % of TransitChek users riding SEPTA are new public transit riders.

PATCO + 2.5 % \$ 2,111 \$ 2,127 + 1.2 % Old (35) 317 325 \$ 477 New (9) 63 \$ 2,604 Total (44) 317 388 + 22.4 % \$ 2,111 + 23.3 %

20.5 % of TransitChek users riding PATCO are new public transit riders.

NJTRANSIT

Old (7)	66	68	+ 3.0 %	\$ 780	\$ 760	- 2.6 %
New (2)		20			\$ 141	
Total (9)	66	88	+ 33.0 %	\$ 780	\$ 901	+ 15.5 %

22.2 % of TransitChek users riding NJTRANSIT are new public transit riders.

- Low program impact for NJT is due to location of test sample employers in downtown Philadelphia. There are large employers in southern New Jersey that use TransitChek who possibly would show a greater impact from TransitChek use.
- In addition, the numbers for NJTRANSIT reflect a sampling of just 9 total NJTRANSIT riders; thus, the percentage changes likely deviate further from that of the actual population than do the numbers for PATCO and SEPTA.

4. Type of transit fare purchased?

	All Surveys	l	Excluding Non-Transit Riders Who Switched to Transit		
	BEFORE	AFTER	BEFORE	AFTER	
Monthly pass	16.2 %	21.0 %	19.4 %	22.9 %	
Weekly pass	16 .9 %	17.5 %	20.2 %	18.4 %	
Single ticket	4.5 %	5.4 %	5.3 %	4.9 %	
Multi-ride ticket	7.3 %	8.3 %	8.7 %	7.9 %	
Tokens	39.5 %	47.1 %	46.4 %	45.9 %	
Other	15.6 %	0.6 %	-		

6. Monthly spending on transit?

	T'Chek Given	BEFORE	AFTER	CHANGE
U.S. Mint	\$21 .	\$ 49.71	\$ 57.89	+ \$ 8.18 per \$21 T'Chek **
Alex. & Alex.	\$15	\$ 65.36	\$ 69.34	+ \$ 3.98 per \$15 T'Chek **

^{**} These averages are derived from existing riders spending more on transit and from new riders spending money on transit.

Based on this limited test survey, the average increase in revenue is \$ 5.14 per month per TransitChek.

• The extrapolated annual increase in revenue for transit operators based on 4,000 TransitChek recipients is \$246,720. At the time of the survey approximately 4,000 individuals received TransitCheks each month.

TRANSITCHEK® SURVEY

Over the past several months, the Delaware Valley Regional Planning Commission (DVRPC) surveyed employees participating in the *TransitChek®* Program. The TransitChek® program is a tax-free employer fringe benefit program that subsidizes employees' mass transit commuting costs. The employer purchases vouchers, called TransitCheks®, which are then given to employees. TransitCheks®, which are the equivalent of cash, can be used to purchase passes, tickets, or tokens on most transit systems in Pennsylvania, New Jersey, and Delaware. This report briefly summarizes the findings of this survey.

Aggregated Survey Results

Overall, 386 employees responded to the survey (out of more than 4,000 recipients of the TransitChek® benefit). They worked for 43 different companies in various sectors of Pennsylvania's economy. Additionally, the aforementioned 43 companies are located in three characteristically different metropolitan areas: Philadelphia, Pittsburgh, and Harrisburg. Philadelphia and Pittsburgh are the two largest metropolitan areas in Pennsylvania.

The use of *TransitChek*® increased the number of transit riders among the respondents by 42.5% throughout Pennsylvania. Approximately 30% of those transit riders currently receiving TransitCheks® did not use transit as their primary mode of transportation prior to receiving TransitCheks®.

The use of *TransitChek*® increased the number of weekly trips per capita on transit among respondents by 42.6% from 7.2 trips per week per person to 10.2 trips per week per person.

All of the public transportation operators saw an increase in their ridership among the respondents, except for New Jersey Transit (NJT). Southeastern Pennsylvania Transportation Authority's (SEPTA) ridership among respondents increased 26.3%, Port Authority Transit Corporation's (PATCO) increased 22.7%, Capitol Area Transit's (CAT in Harrisburg) increased 67.2%, and Port Authority Transit's (PAT in Pittsburgh) increased 21.8%. NJ Transit saw a 20% decrease in ridership among a very small number of respondents (from 5 riders to 4 riders) in the Philadelphia metropolitan area.

Apparently, one of the strengths of the *TransitChek®* program is that it allows people, who in the past were able to afford only a single ride ticket, to "upgrade" their purchase to either a monthly or weekly pass. Monthly pass sales were up 67.7% and weekly pass sales were up 47.3% among respondents throughout the state. In contrast, single ticket sales were down 36.3%.

By far, the \$21 denomination of *TransitChek*® was the most popular. Of the 386 employees who responded to the survey, 250 (64.8%) used the \$21 denomination.

Overall, the money spent per respondent on public transit increased by 35.9% due to the use of *TransitChek*. Prior to its introduction, respondents spent approximately \$33.53 per month on transit; however, since *TransitChek's* introduction, that amount has increased to \$45.58 per month per respondent.

Finally, of the 115 new transit riders, 105 of them (or 91%) stated that *TransitChek*® was the primary reason for their switch to public transportation.

Philadelphia Survey

In the Philadelphia metropolitan area, 146 employees in 36 different companies responded to the *TransitChek*® user survey.

In Philadelphia, public transit ridership among respondents increased by 22.8%, while the number of people who used a carpool decreased by 83.3%, since the introduction of *TransitChek*. The number of transit trips per week among respondents increased by 25.9%, and the amount of money spent on transit increased by 24.9%.

Both SEPTA, which operates the most extensive public transit network in any of the cities surveyed, and PATCO saw ridership increases of 25.5% and 22.7%, respectively, among respondents. However, as mentioned earlier, NJ Transit's ridership was down 20% during the same time period, based on only five respondents who patronize NJT.

TransitChek® generated a large increase in the purchase of monthly and weekly passes among respondents, 62% and 41.1%, respectively. However, single ticket sales fell by 40% among respondents in Philadelphia. Interestingly, the most popular denomination in the Philadelphia area was the \$15 TransitChek®.

Finally, 85% of new transit rider respondents said *TransitChek®* was the primary reason for their switch to public transportation.

Harrisburg Survey

In the Harrisburg metropolitan area, 201 employees in 3 different companies responded to the *TransitChek*® user survey.

In Harrisburg, public transit ridership among respondents increased by 67.5% since the introduction of *TransitChek*. The number of transit trips per week among the respondents increased by 66.5%, and the amount of money spent on transit increased by 61.8%.

CAT saw a 67.2% increase in ridership among respondents since the introduction of the *TransitChek*® program.

TransitChek® increased the sale of monthly passes by 67.9% among respondents in

Harrisburg. The most popular denomination in the Harrisburg area was the \$21 TransitChek®.

Finally, 94% of new transit riders among respondents said *TransitChek* was the primary reason for their switch to public transportation.

Pittsburgh Survey

In the Pittsburgh metropolitan area, 39 employees in 4 different companies responded to the $TransitChek^{\oplus}$ user survey.

In Pittsburgh, public transit ridership on PAT increased by 21.8% among respondents since the introduction of *TransitChek*. The number of transit trips per week increased by 21.1% among respondents, and the amount of money spent on transit increased by 26.6%.

TransitChek® increased monthly pass sales by 76.4% among respondents and decreased single ride ticket sales by 40% in Pittsburgh. The most popular denomination in the Pittsburgh area was the \$21 TransitChek®.

Finally, 86% of new transit riders among respondents said *TransitChek* was the primary reason for their switch to public transportation.

Conclusion

The survey data seem to indicate that $TransitChek^{\odot}$ allows many more people to buy monthly and weekly passes, thus giving them an incentive to use public transportation more often than they would otherwise. In effect, those who are most dependent on transit are given a new degree of mobility. Additionally, people who work in areas served by public transportation are likely to switch to transit, if their employer is willing to cover the costs. Because subsidized transit costs are not "out-of-pocket," the total amount of money being spent on public transit by those who use $TransitChek^{\odot}$ has increased significantly. This is because many employees now find the cost of buying a monthly or weekly pass less than the cost of buying single ride tickets on a daily basis. In effect, transit fares are now subsidized by their employers, just as many downtown parking costs are subsidized.

ATTACHED ARE THE SPREADSHEETS WHICH TALLY THE ACTUAL SURVEY RESULTS ON A CITY BY CITY BASIS, AS WELL AS ON AN AGGREGATED BASIS.

B:\WRITE-UP.DOC May 19, 1994

Aggregated TransitChek Survey Results

QUESTION	CHOICES	BEFORE	AFTER	5	K CHANGE
1. What is the primary mode of transportation	Transit S.O.V.	270 95	385		42.5%
you use to get to work?	H.O.V. Bicycle Walk	11 10	1		-90.9%
2. On average, how many trips/week do you take	•••••	2771	3953	••••••	42.6 %
on public transit?	••••••	7.2	10.2	per person	
3. Which transit system do you primarily use?	SEPTA PATCO	91 22	115 27		26.3% 22.7%
	NJ Transit	5 119	4 199		-20.0% 67.2%
	PAT	32	39		21.8%
	Other	1	1		0.0%
4. How do you pay for	Month Pass		265		67.7%
transit rides?	Week Pass	19	28		47.3%
	Single Tik		14		-36.3%
	Multi-Tik Tokens	22 46	28 49		27.2% 6.5%
	Other ·	3	0		-100.0%
5. What denomination of	**************************************	21			
TransitChek do you	\$35.00	1			
receive?	\$30.00	34			
	\$21.00	250			
	\$15.00 \$7.00	79 1			
6. How much money do you spend per month to ride		•	\$17,592		35.9%
public transportation?		*33.55	343.38	per person	
If you now use transit but didn't earlier, was			105	(91%)	
reason you switched?		NO	10 ======	(9%)	
SUMMARY DATA:	NUMBER		% CHANGE		
New Transit Riders	115		42.52	1	
New Transit Trips/Week	1182		42.6%	_	
Additional Money Spent Per Month On Transit	\$4,648		35.9%		
Number of Respondents		386			
Number of Companies Surve	eyed	43			======

Aggregated TransitChek Survey Results - Philadelphia, PA

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QUESTION	CHOICES	BEFORE	AFTER	; ==========	CHANGE
1. What is the primary mode of transportation	Transit	118 15	145		22.8%
you use to get to work?		6 7	1		-83.3%
2. On average, how many trips/week do you take		1269	1598		25.9%
on public transit?		8.7	10.9	per person	
3. Which transit system	SEPTA	90			25.5%
do you primarily use?	PATCO NJ Transit	22 5	_		22.7% -20.0%
	Other	1			0.0%
4. How do you pay for	Month Pass	29	47		62.0%
transit rides?	Week Pass		24 6		41.1%
	Single Tik Multi-Tik	15	18		20.0%
	Tokens	46	49		6.5%
	Other	1	1		0.0%
5. What denomination of		19			
TransitChek do you receive?	\$35.00 \$30.00	21			
receive?	\$21,00	32			
	\$15.00 \$7.00	73 1			
6. How much money do you spend per month to ride			\$9,509		24.9%
public transportation?		\$52.14	\$65.13	per person	
7. If you now use transi but didn't earlier, was	t	YES	23	(85%)	
reason you switched?		NO		(15%)	
SUMMARY DATA:	NUMBER		% CHANGE		
New Transit Riders					
New Transit Trips/Week					
Additional Money Spent					
Per Month On Transit	\$1,896		24.97	.	
Number of Respondents					
Number of Companies Surve	eyed	36			

Aggregated TransitChek Survey Results - Harrisburg, PA

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QUESTION		BEFORE			CHANGE
What is the primary mode of transportation you use to get to work?	Transit S.O.V.	120 78			67.5 x
2. On average, how many trips/week do you take on public transit?		1181 5.9	,,,,,	per person	66.5%
3. Which transit system do you primarily use?	SEPTA PATCO NJ Transit	1			100%
	CAT	119	199		67.2%
4. How do you pay for transit rides?	Month Pass Week Pass Single Tik Multi-Tik Tokens Other	0	188 2 2 2 9		67.9% N.A. 0% 50%
5. What denomination of TransitChek do you receive?	\$60.00 \$30.00 \$21.00 \$15.00 \$7.00	1 11 184 5			
6. How much money do you spend per month to ride		•	\$6,127	*******	61.9%
public transportation?		\$18.83	\$30.48	per person	
7. If you now use transi but didn't earlier, was			76	(94%)	
reason you switched?	=========	NO =======	-	(6%) ========	=======
SUMMARY DATA:	NUMBER		% CHANGE		
New Transit Riders					
New Transit Trips/Week					
Additional Money Spent Per Month On Transit					
Number of Respondents					
Number of Companies Surv	eyed	3			

Aggregated TransitChek Survey Results - Pittsburgh, PA

QUESTION	CHOICES				CHANGE
1. What is the primary mode of transportation you use to get to work?	Transit S.O.V. H.O.V. Bicycle Walk	32 2 5	39		21.8%
2. On average, how many trips/week do you take on public transit?		321 8.2	389 10	per person	21.1%
3. Which transit system do you primarily use?	SEPTA PATCO NJ Transit PAT	32	39		21.8%
4. How do you pay for transit rides?		17 2 10 1	30 2 6 1		76.4% 0.0% -40.0% 0.0%
5. What denomination of TransitChek do you receive?	\$60.00 \$35.00 \$30.00 \$21.00 \$15.00 \$7.00	1 1 2 34 1			
6. How much money do you spend per month to ride public transportation?		\$1,545 \$39.62	\$1,956 \$50.15	per person	20.0%
7. If you now use transi	t	YES		(86%)	
but didn't earlier, was reason you switched?		NO	1	• • • • • •	
SUMMARY DATA:	NUMBER		% CHANGE		
New Transit Riders					
New Transit Trips/Week	68		21.12	1	
Additional Money Spent Per Month On Transit					
Number of Respondents					
Number of Companies Surve	eyed	4			